

# ILLINOIS STATE BOARD OF EDUCATION

Danville Area Community College  
2000 East Main Street  
Danville, Illinois

## AGENDA AND SCHEDULE OF MEETINGS October 19-20, 2005

**NOTE: Staff presentations and detailed Board discussion take place during Committee meetings prior to the State Board taking action in the plenary session.**

### **Wednesday, October 19, 2005**

**Public Conference Call Access Number for Wednesday meetings:**

1-866-297-6391 (listen only); Confirmation # 1 2 9 3 5 6 3 2

- 10:00 a.m. Board Operations Committee**  
Room 306, Vermilion Hall, Danville Area Community College
- \* 11:00 a.m. Ad Hoc Rules Committee of the Whole**  
Room 306, Vermilion Hall, Danville Area Community College
- \* Noon – 1:00 p.m. Lunch Break**
- \* 1:00 p.m. Finance & Audit Committee**  
Room 306, Vermilion Hall, Danville Area Community College
- 2:30 – 4:30 p.m. Budget Hearing**  
The Board Room, 302 Vermilion Hall, Danville Area Community College

### **Events at Danville High School, 202 E. Fairchild, Danville**

- 5:45 p.m. Informal Social Time  
6:00 p.m. Tour of Danville High School  
6:45 p.m. Dinner, Danville High School

### **Thursday, October 20, 2005**

**Public Conference Call Access Number for Thursday meetings:**

1-866-297-6391 (listen only); Confirmation # 1 2 9 3 5 6 3 3

- 8:00 a.m. Governmental Relations Committee**  
Copper Penny Room, Vermilion Hall, Danville Area Community College
- \* 9:00 a.m. Education Policy Planning Committee**  
Copper Penny Room, Vermilion Hall, Danville Area Community College
- 10:00 a.m. ISBE Plenary Session**  
The Board Room, 302 Vermilion Hall, Danville Area Community College

\* The meeting will begin at the conclusion of the previous session.

Chairman Ruiz will call for a break in the Board Plenary Session on Thursday at which time the Board will go into closed session over lunch.

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All State Board of Education meetings listed on this agenda will be accessible to persons with disabilities. Persons planning to attend who need special accommodations should contact the Board office no later than the date prior to the meeting. Contact the Superintendent's office at the State Board of Education, Phone: 217-782-2221; TTY/TDD: 217-782-1900; Fax: 217-785-3972.

## ILLINOIS STATE BOARD OF EDUCATION

The Board Room, 302 Vermilion Hall  
Danville Area Community College  
2000 East Main Street, Danville, Illinois

Thursday, October 20, 2005  
10:00 a.m.

**Public Conference Call Number: 1-866-297-6391** (*listen only*)

**Confirmation #: 1 2 9 3 5 6 3 3**

The Plenary Session will also be audio broadcast via the Internet..

**NOTE: Staff presentations and detailed Board discussion take place during Committee meetings prior to the State Board taking action in the plenary session.**

### Plenary Business Meeting

#### A. Roll Call/Pledge of Allegiance

#### B. Resolutions & Recognition

1. Board Recognition Resolutions

#### C. Public Participation

#### D. Approval of Minutes

1. August 16-19, 2005 (*pp. 3-5*)
2. September 13, 2005 (*pp. 6-7*)
3. September 22, 2005 (*pp. 8-25*)

#### E. Announcements and Reports

1. Superintendent's Announcements
2. Chairman's Report
3. Committee Reports
4. Members' Reports

#### F. Superintendent's Report

##### \* Consent Agenda

All action consideration items listed with an asterisk (\*) are considered to be routine and will be enacted in one motion and vote. Any board member who wishes separate discussion on any item listed on the consent agenda may remove that item from the consent agenda, in which event, the item will be considered in its normal sequence.

### Action Considerations

- \*1. Rules for Initial Review
  - a) Part 25 (Certification) (*pp. 26-60*)
  - b) Part 235 (Preschool Educational and Coordinated Model Preschool Educational Programs) (*pp. 61-117*)
- \*2. Adopt Revised 2005-2006 Board Calendar (*pp. 118-119*)
  - a) December 2005
    - 1) December 14 Committee Meetings at James R. Thompson Center, Chicago
    - 2) December 15 Board Plenary Session at Mexican Fine Arts Center, Chicago
  - b) June 2006 at College of DuPage, Glen Ellyn
  - c) October 2006 at Lockport Township High School, Lockport
3. Update on School Districts in Financial Difficulty (*pp. 120-134*)
4. Update the Approved List of Supplemental Educational Service Providers (*pp. 135-137*)

### Information Items

1. Monthly Status Report on Rulemaking (*pp. 138-146*)
2. SBE Fiscal & Administrative Monthly Reports (*pp. 147-162*)

#### G. Adjourn

**Illinois State Board of Education Meeting  
MINUTES  
October 20, 2005  
Danville Area Community College  
2000 East Main Street, Danville, Illinois**

<p><b>ROLL CALL/PLEDGE OF ALLEGIANCE</b></p>	<p>Mr. Jesse Ruiz, Chairman, called the meeting to order at 10:00 a.m. Chairman Ruiz asked Ms. Jean Ladage, Assistant to the Board, to call the roll. A quorum was present. Dr. Randy Dunn, State Superintendent of Education, was also in attendance.</p> <p>The Board members, Dr. Dunn, and anyone who wished to join them faced the American flag and recited the Pledge of Allegiance.</p> <p>Chairman Ruiz announced that the Board meeting was being audio-cast live over the Internet.</p> <p><b><u>Members Present:</u></b>  Mr. Jesse Ruiz, Chairman  Dr. Christopher Ward, Vice Chairman  Dr. Vinni Hall, Secretary  Dr. David Fields  Dr. Dean Clark  Ms. Brenda Holmes  Ms. Joyce Karon  Mr. Edward Geppert, Jr.</p> <p><b><u>Members Absent:</u></b>  Dr. Andrea Brown</p>
<p><b>RESOLUTIONS &amp; RECOGNITION</b></p>	<p>Dr. Chris Ward moved that the State Board of Education accept the three resolutions the Board Operations Committee recommends. These resolutions recognize students, teachers, administrators and board members for their outstanding work and contributions to education in Illinois. Dr. Vinni Hall seconded the motion and it passed with a unanimous voice vote. Dr. Ward noted that that the framed resolutions were available on the back table for public review and that a State Board member would be personally presenting to each recipient. The following will be receiving resolutions:</p> <ul style="list-style-type: none"> <li>• <b>Elaine Parks</b>, Principal for Fairhaven School &amp; Curriculum Director for Diamond Lake School District #76 in Mundelein</li> <li>• <b>Nicole Moxley</b>, Recipient of the Lake County High Schools Technology Campus 2005 Student of the Year Award.</li> <li>• <b>The World Language Teacher Exchange Program</b> at Chicago Public School's Darwin Elementary School.</li> </ul>
<p><b>PUBLIC PARTICIPATION</b></p>	<p>Chairman Ruiz brought to the Board's attention a statement sent via e-mail from <b>Ms. Susie Kruger</b>. Ms. Kruger was unable to attend the Board meeting and asked that her document be distributed to the members as public comment. Ms. Kruger's e-mail stated that she is currently teaching in the Pre-kindergarten Program for Children at Risk of Academic Failure. Ms. Kruger is a National Board Certified Early Childhood teacher who is concerned about Pre-K at Risk class size. She is requesting the Board consider re-evaluating the rule which allows a ratio of 1 teacher to every 10 children, with a maximum of 20 children in a classroom. (Copies of Ms. Kruger's written statement were placed on the back table for public review.)</p>

	<p><b>Ms. Susan Hanfland</b> and <b>Dr. Kyle Drake</b> from Eastern Illinois Education for Employment System spoke in support of Regional Health Occupations Programs/Career and Technical Education. Dr. Drake wanted the Board to know that the health occupation classes played a significant role in his decision to pursue a career as a veterinarian. Dr. Drake practices veterinary medicine in Mattoon, Illinois.</p> <p><b>Mr. Jay Runner</b>, facilitating coordination in agricultural education thanked the Board for their support of agricultural education. Mr. Runner also shared with the Board members a folder containing information on the accomplishments of Illinois Agricultural Education and the 2005 Illinois Agricultural Education Report.</p> <p><b>Mr. Daryl Morrison</b> from the Illinois Education Association (IEA) spoke on Highly Qualified Teachers. Mr. Morrison stated that the IEA would like to work in partnership with the Illinois State Board of Education to create an informational document to notify teachers of steps they need to take to become Highly Qualified.</p>																
<p><b>APPROVAL OF MINUTES</b></p>	<p>Ms. Brenda Holmes asked that the minutes of September 22, 2005 be amended on page 23 of the Board packet. The minutes should reflect that Ms. Holmes thanked Deb Scheiter, instead of Deb Vespa. Dr. Chris Ward moved that the State Board of Education minutes be approved for the meetings on August 16-19, as well as the minutes for September 13 and September 22, 2005 (as amended). Brenda Holmes seconded the motion and it passed with a unanimous voice vote.</p>																
<p><b>ANNOUNCEMENTS AND REPORTS:</b></p> <p><b>Superintendent's Announcements</b></p>	<p>Superintendent Dunn stated that Becky Watts has changed positions and is now our new Chief of Staff; he also welcomed Meta Minton to the agency who will replace Becky as Director of Public Information. Dr. Dunn also spoke on the health issues of children and the new All Kids Health Care Program.</p>																
<p><b>Chairman's Report</b></p>	<p>Chairman Ruiz commented on the large amount of children who live in poverty and don't have health care. He strongly supports the Governor's effort to provide health care to all children.</p> <p>Chairman Ruiz then reported that he had participated in the following meetings since the last Board meeting:</p> <table border="0"> <tr> <td style="vertical-align: top;"><b>September 24-26</b></td> <td>Attended 3<sup>rd</sup> Annual Congressional Conference. on Civic Education, Washington, DC</td> </tr> <tr> <td style="vertical-align: top;"><b>September 29</b></td> <td>Panelist at the Illinois High School Summit Meeting, Bank One Building, Chicago</td> </tr> <tr> <td style="vertical-align: top;"><b>September 29</b></td> <td>Received Secretary of State's Education Award at the National Hispanic Heritage Month Reception</td> </tr> <tr> <td style="vertical-align: top;"><b>October 3--5</b></td> <td>Attended Second Congressional Conference on Civic Education, Washington D.C.</td> </tr> <tr> <td style="vertical-align: top;"><b>October 12</b></td> <td>Keynote speaker, Ninth Annual SIU-C School Law Conference, Carbondale (Jon Furr &amp; Randy attended)</td> </tr> <tr> <td style="vertical-align: top;"><b>October 14</b></td> <td>Spoke at IL Assn of Hispanic State Employees (IAHSE) Conference, Palmer House</td> </tr> <tr> <td style="vertical-align: top;"><b>October 15</b></td> <td>Introduced keynote speakers at ELL's Annual Visiting Teacher Exchange Program</td> </tr> <tr> <td style="vertical-align: top;"><b>October 19</b></td> <td>ALL KIDS Press Conference</td> </tr> </table>	<b>September 24-26</b>	Attended 3 <sup>rd</sup> Annual Congressional Conference. on Civic Education, Washington, DC	<b>September 29</b>	Panelist at the Illinois High School Summit Meeting, Bank One Building, Chicago	<b>September 29</b>	Received Secretary of State's Education Award at the National Hispanic Heritage Month Reception	<b>October 3--5</b>	Attended Second Congressional Conference on Civic Education, Washington D.C.	<b>October 12</b>	Keynote speaker, Ninth Annual SIU-C School Law Conference, Carbondale (Jon Furr & Randy attended)	<b>October 14</b>	Spoke at IL Assn of Hispanic State Employees (IAHSE) Conference, Palmer House	<b>October 15</b>	Introduced keynote speakers at ELL's Annual Visiting Teacher Exchange Program	<b>October 19</b>	ALL KIDS Press Conference
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	<p>Chairman Ruiz also commented that he is looking forward to speaking at the League of United Latin Americans Citizens Council 5218 Scholarship Banquet on October 21<sup>st</sup> and Co-Chairing the Principal for a Day at Chicago Public Schools on October 27<sup>th</sup>.</p>
<p><b>Committee Reports</b></p>	<p><b>Board Operations</b>  Dr. Chris Ward reported that he and the following committee members were in attendance: Dr. David Fields, Dr Vinni Hall, Ms. Joyce Karon, and Chairman Ruiz. Dr. Ward commented that more detailed notes will be in the next committee packet, but in general the committee discussed the following topics:</p> <ul style="list-style-type: none"> <li>• Reaffirmed that the changes to the Board's meeting schedule will be approved in the plenary session later today;</li> <li>• Recommended nominations for Board recognition;</li> <li>• Discussed the structure &amp; purpose of the committee meetings.</li> </ul> <p>Dr. Ward commented that he attended the WILCO Trade Unions Career Fair.</p> <p><b>Education Policy Planning Committee</b>  Dr. Fields reported that he and the following committee members were in attendance: Mr. Ed Geppert, Dr. Vinni Hall, and Ms. Joyce Karon. Dr. David Fields commented that the committee discussed the following topics. More detailed notes will be available in the next committee packet.</p> <ul style="list-style-type: none"> <li>• Discussed the Highly Qualified &amp; HOUSSE Policy with Gail Lieberman, Dennis Williams, and Sally Vogl;</li> <li>• Connie Wise gave a presentation on the Academic Early Warning/Academic Watch List status and preliminary information on Report Card data summary.</li> </ul> <p>Dr. David Fields thanked the Board for coming to Danville. He stated that he appreciates all the work that it takes to bring the meetings to the different communities and thanked Jean Ladage for all her work. Dr. Fields is grateful that Danville had the opportunity to show off Danville Area Community College, Danville High School, which they are very proud of. Dr. Fields also shared with the Board members a bag of Danville souvenirs and thanked them again for coming to Danville.</p> <p><b>Finance and Audit Committee</b>  Mr. Edward Geppert reported that he and the following committee members were in attendance: Ms. Brenda Holmes and Mr. Dean Clark. Edward Geppert reported that the committee discussed the following and detailed notes will follow:</p> <ul style="list-style-type: none"> <li>• Mr. Ed Geppert thanked Dr. Andrea Brown for chairing the committee meeting last month during his absence;</li> <li>• The committee closely evaluated the agency staffing situation;</li> <li>• Ed Geppert stated that he felt that the Danville budget hearing went well and that he was looking forward to the upcoming budget hearings. The committee is working on getting the information out to staff and public as soon as possible.</li> </ul> <p><b>Governmental Relations Committee</b>  Ms. Brenda Holmes reported that she and the following committee members were in attendance: Ms. Holmes reported that the members of the committee received and discussed the following topics, and more detailed notes will appear in the next committee packet:</p>





<p><b>Gallatin County S.D. 7</b></p> <p><b>Harrisburg CUSD 3</b></p> <p><b>Divernon S.D. 13</b></p>	<p>Superintendent Les Oyler, from Gallatin County School District provided the Board with two handouts with information on the financial situation of the district. Mr. Oyler indicated that they are a county-wide district, which creates unique difficulties.</p> <p>Superintendent Ed Bradley and Curriculum Coordinator Suzette Lambert spoke to the Board regarding the situation in Harrisburg Community Unit School District #3. Mr. Bradley provided the Board with a handout which highlighted everything that compounded the financial difficulty of the district, and what the district has done to try to lower costs, save money and increase revenue. He particularly highlighted that Kindergarten classes have gone from 9 sections to 7 sections increasing the class size from 25 students.</p> <p>Superintendent Mark Spaid of Divernon School District spoke to the Board via conference call. Superintendent Spaid indicated that consolidation discussions are moving forward with the Pawnee School District. He feels that a consolidation could happen as soon as the 2007-08 school year. He believes it is time for the State Board to certify the district as in financial difficulty.</p> <p><b>MOTION:</b> Mr. Ed Geppert moved I move that THE ILLINOIS STATE BOARD OF EDUCATION hereby certifies that, effective October 20, 2005, the following school districts are in financial difficulty pursuant to Section 1A-8 of the School Code:</p> <p style="padding-left: 40px;">Divernon Community Unit School District 13, Sangamon County; and Harrisburg Community Unit School District 3, Saline County</p> <p>This certification is authorized under Section 1A-8(3), in that for two consecutive years the annual financial reports for these districts have shown an excess of expenditures and other financing uses over revenues, other financing sources and beginning fund balances for the aggregate totals of the Educational, Operations and Maintenance, Transportation and Working Cash Funds.</p> <p>Further, the State Board of Education directs the State Superintendent of Education to proceed immediately with the actions required by law and to provide these school districts with appropriate technical assistance and support.</p> <p>The State Board of Education approves said school districts to pursue the necessary cash flow pending final approval of their plan.</p> <p>Each district is required to develop, adopt and submit a financial plan pursuant to guidelines which will be presented to each district by the State Board of Education.</p> <p>Dean Clark seconded the motion and it passed with a unanimous voice vote.</p>
<p><b>Update the Approved List of Supplemental Educational Service Providers</b></p>	<p>Superintendent Dunn reported that this agenda item is to inform the Board of the results of the review of applications received from potential educational service providers and to update the Approved List of Supplemental Educational Service Providers.</p> <p><b>Motion:</b> Ms. Joyce Karon moved that whereas the No Child Left Behind Act of 2001</p>

	<p>requires that the State Board of Education promote maximum participation of supplemental educational service providers and maintains an updated list of approved providers, Joyce Karon further moved that BPS Child Care Development, Inc. and the Center of Higher Development be approved for addition to the Illinois List of Approved Supplemental Educational Service Providers pending favorable final staff review. Dr. David Fields seconded the motion and it passed by majority voice vote. Dr. Vinni Hall voted no.</p>
<b>Closed Session</b>	<p>Dr. Vinni Hall moved that the Board break for lunch and then enter into closed session under the exceptions set forth in the Open Meetings Act of the State of Illinois as follows:</p> <p style="padding-left: 40px;">Section c 1 for the purpose of considering the appointment, employment, compensation, performance or dismissal of an employee;</p> <p style="padding-left: 40px;">Section c 2 for the purpose of considering collective negotiating matters with Board employees or deliberations concerning salaries of employees; and</p> <p style="padding-left: 40px;">Section c 11 for the purpose of considering pending or probable litigation against or affecting the Board,</p> <p>Dr. Hall further moved that the Board might invite anyone they wish to have included in this closed session.</p> <p>Dr. David Fields seconded the motion and it was passed with a unanimous roll call vote.</p> <p>The open meeting recessed at 12:35 p.m. and the Board went into closed session at 1:15 p.m... The open meeting reconvened at 1:50 p.m.</p>
<b>Information Items</b>	<p>The <b>Monthly Status Report on Rulemaking</b> and the <b>State Board of Education Fiscal and Administrative Monthly Reports</b> are printed in the Board meeting materials each month and are for information purposes. There were no inquires this month regarding these reports.</p>
<b>Motion for Adjournment</b>	<p>Dr. David Fields moved that the meeting be adjourned. Mr. Dean Clark seconded the motion and it passed with unanimous voice vote. The meeting adjourned at 1:55 p.m.</p>

Respectfully Submitted,

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Dr. Vinni Hall  
Board Secretary

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Mr. Jesse Ruiz  
Chairman

## Board Operations Committee Meeting

Wednesday, October 19, 2005

10:00 a.m.

Room 306, Vermilion Hall  
Danville Area Community College  
2000 East Main Street, Danville, Illinois

**Public Conference Call Access Number:** 1-866-297-6391 (*listen only*)

Confirmation # 1 2 9 3 5 6 3 2

### **AGENDA**

- 1 Public Participation
- \*2. Discussion Items
  - a. Minutes of the September Board Operations Committee Meeting (**pp. 2-3**)
  - b. Incoming Nominations for Board Recognition (Chris Ward) (**p. 4**)
  - c. Board Processing of Emerging Issues (**pp. 5-6**)
  - \*\*d. Discussion of Possible Changes to Board Schedule of Meetings (**pp. 118-119 Plenary Packet**)
    - i. December 2005 (Jesse Ruiz)
      - 1) December 14 Committee Meetings at James R. Thompson Center, Chicago
      - 2) December 15 Board Plenary Session at Mexican Fine Arts Center, Chicago
    - ii. June 2006 meeting The College of DuPage, 425 Fawell Boulevard, Glen Ellyn (Dean Clark)
    - iii. October 2006 Lockport Township H.S., Lockport (Chris Ward)
  - e. Discussion of Structure & Purpose of Committee Meetings (**p. 7**) (Chris Ward)
3. Decision Items
4. Additional Items
5. Adjourn

\* At the conclusion of any discussion item in which the committee is ready to make a decision, a discussion item may be immediately moved for a decision.

\*\* Items listed with a double asterisk (\*\*) will be discussed in committee and Board action will be taken in the plenary session.

## BOARD OPERATIONS COMMITTEE

October 19, 2005

Danville Area Community College

Danville, Illinois

### Committee Members Present

Chris Ward, Chair  
Dave Fields  
Vinni Hall  
Joyce Karon  
Jesse Ruiz

### Others Present

Elliot Regenstein, Governor's Office  
Moses Benson, ASVAB, Des Plaines, IL  
Daryl Morrison, IEA

### Other Board Members Present

Dean Clark

### Board Members Absent

Ed Geppert  
Brenda Holmes  
Andrea Brown

### Staff Present

Randy Dunn  
Jean Ladage  
Jon Furr  
Marsha Moffett  
Becky Watts  
Don Evans  
Cleo Boswell  
Meta Minton

1. **PUBLIC PARTICIPATION:** Chairman Chris Ward asked if there was anyone that wished to speak to the committee for public participation. Moses Benson of ASVAB out of Des Plaines asked the Board members to support their program.
- 2.a. **COMMITTEE MINUTES**  
Joyce Karon moved that the minutes of the Board Operations Committee on September 20 be approved. Dave Fields seconded the motion and it passed with voice vote approval.
- 2.b. **BOARD RECOGNITION PROGRAM**  
There were no new incoming nominations. It was discussed that members should mention this opportunity as they are out in the field. Mr. Dean Clark asked if there is a form available. There is a form available that is mentioned in Randy's weekly Superintendent's Message. Jean will check into making the form available on the website.
- 2.c. **BOARD PROCESSING OF EMERGING ISSUES**  
Committee Chairman Chris Ward indicated that the Board has had several conversations in terms of identifying emerging issues they wish to study as a board or that the agency seeks Board input. The goal in this committee meeting is to discuss how the Board wishes to proceed from here.
  - Committee of the Whole will review & prioritize the issues.
  - Committee chairs meet and go through with Board operations committee to review and decide which committees would take on various issues.
  - Do homework, have extra meetings via conference call to get some work done or see what's already being done and have those discussions between the monthly meetings.
    - In regards to conference calls between meetings, the public may come to the Chicago Office or Springfield Office if they wish to participate in the call (so as not to exclude the public from participating in these conversations.)
- 2.d. **DISCUSSION OF POSSIBLE CHANGES TO BOARD SCHEDULE OF MEETINGS**  
Dr. Chris Ward indicated that action is to be taken on this issue at this month's plenary meeting. There were no concerns brought up by members at the committee meeting.
- 2.e. **DISCUSSION OF STRUCTURE & PURPOSE OF COMMITTEE MEETINGS**  
Dr. Ward indicated that there was some discussion at the September committee meeting around how the Board is currently conducting their committee meetings. Dr. Ward commented that the

Board wanted to be sure that the committee structure is efficient and effective. There was some initial discussion of having simultaneous committee meetings.

The following suggestions/comments were made:

- Concern that the Board is, in essence, having a 2-day Board meeting with all of the Board members attending and actively participating in all of the committee meetings. Committee meetings can take place over a conference call and the committee can then make recommendations at the Board meeting;
- Committee members should be sitting at the committee table and other members sitting in on the committee meeting should not be at the table; committee meetings held in tandem;
- The Board is not getting as much accomplished by having everyone at each committee table. The committee should come to the Board table and indicate that this is our recommendation, but we have concerns which are 1, 2, 3.
- We will be using the agency staff and involve individuals around the issues. We do not preclude members that have nothing else scheduled during that time to sit away from the table and still provides those members the opportunity to listen to the committee discussion.
- Other members can call committee chairs and let them know that they will not be attending their committee, but please keep in mind the following, or tell me what the discussion was around this.
- There are some people that come to the committee, but most constituents come only to the plenary session. The Board members know that we have had detailed discussion in committees, but the appearance is that those discussions have not taken place.
- Discussion and questions can still be brought to the table during the plenary session.

Chris Ward – In Summary:

- It will be a more efficient way to work, but it will necessitate each Board member to aggressively seek the knowledge we need to make decisions.
- Committee chairs can work with Jean schedule some meetings simultaneously to be more efficient with our time.

**3. DECISION ITEMS**

Some decisions have been made during this committee meeting, and they were acted upon during discussion.

**4. ADDITIONAL ITEMS**

Jesse Ruiz reminded members that they received information from NASBE regarding new study groups and committees being developed. Jean will make extra copies of this interest form and anyone who hasn't filled it out, but wants to do so, can do that today & submit them to Jean. All interest sheets can be turned in to NASBE and they in turn will make committee and study group assignments.

**5. ADJOURN:** The Board Operations Committee meeting adjourned at 10:50 a.m.

## **Education Policy Planning Committee**

**Thursday, October 20, 2005**

**9:00 a.m.**

(This meeting will begin at the conclusion of the previous session.)

The Copper Penny Room, Vermilion Hall  
Danville Area Community College  
2000 East Main Street, Danville, Illinois

**Public Conference Call Access Number:** 1-866-297-6391 (*listen only*)

*Confirmation # 1 2 9 3 5 6 3 3*

### **AGENDA**

1. Public Participation
2. Minutes of the September Education Policy Planning Committee Meeting (**pp. 2-6**)
- \* 3. Highly Qualified Teachers and HOUSSE Policy (Gail Lieberman & Dennis Williams) (**pp. 26-60**  
***Plenary Packet***)
4. Academic Early Warning/Academic Watch List Status (**pp. 7-32**); Preliminary Information on Report Card Data Summary (Connie Wise) (**pp. 33-111**)
5. Additional Items
6. Adjourn

\* Items listed with an asterisk (\*) will be discussed in committee and action will be taken in the plenary session.

## EDUCATION POLICY PLANNING COMMITTEE

October 20, 2005

9:00 a.m.

Copper Penny Room, Vermilion Hall  
Danville Area Community College  
2000 East Main Street  
Danville, Illinois

### Committee Members Present

Dave Fields, Chair  
Ed Geppert  
Joyce Karon  
Vinnie Hall

### Other Board Members

Brenda Holmes  
Dean Clark  
Jesse Ruiz  
Chris Ward

### Others

Randy Dunn  
Ginger Reynolds

### Board Members Absent

Andrea Brown

The EPPC Meeting convened at 9:20 a.m.

- 1. PUBLIC PARTICIPATION:** Chairman Dave Fields asked if there was anyone who wished to speak to the committee for public participation. No one came forward.
- 2. MINUTES OF THE SEPTEMBER EPPC MEETING:** The Committee accepted and approved the September EPPC Minutes.
- 3. HIGHLY QUALIFIED TEACHERS AND HOUSSE POLICY (Gail Lieberman, Sally Vogl and Dennis Williams):**

Gail Lieberman began by stating that between the last ISBE meeting and State Teacher Certification Board meeting, the USDE looked at the Highly Qualified document in detail.. USDE does not approve or disapprove the states' criteria, but rather provides oral input as to what is likely to be considered acceptable.

Sally Vogl presented on the proposed amendments to the rules for Certification (Part 25) that set forth the criteria by which teachers will be considered "highly qualified" in the core academic subjects. The version of the rules that was presented for review had been discussed at the October meeting of the State Teacher Certification Board and some revisions had been made to reflect that discussion.

Sally further indicated that the draft that had been discussed with the State Teacher Certification Board was discussed in a telephone conference between her, Gail and Bob Bigham and with representatives from USDE. Sally provided an example of the kinds of explanatory text we had been advised to insert so that Illinois requirements would be more readily understandable to a reader from the federal level.

In addition, Sally touched upon some other changes that had been made since that phone conference took place and they include the following:

- Insertion of the allowable flexibility for teachers in "rural" schools;
- Addition of the requirement that holders of the transitional bilingual certificate must have passed the applicable content-area test in order to be considered "highly qualified";
- Insertion of the ability for recently certified special education teachers to be considered "highly qualified" in language arts and thereby to have a period of two years in which to become "highly qualified" in the other subjects taught; and
- Deletion of the draft "multi-subject HOUSSE" criteria that had been developed but rejected.

Chairman Fields asked if the Committee authorized the modifications that Sally Vogl indicated regarding HOUSSE and she said that the Committee members accepted the modifications.

Dennis Williams followed up with a few remarks about the timing associated with getting these changes in place.

#### **4. ACADEMIC EARLY WARNING/ACADEMIC WATCH LIST STATUS AND PRELIMINARY INFORMATION ON REPORT CARD (Connie Wise, Richard Yong and Andy Metcalf):**

Connie began her presentation by providing the number of schools and districts who were on the Academic Early Warning or Academic Watch List status. She clarified that the list is for the 2005 (2004-2005) school year. She stated that:

- 442 schools were eligible for placement in Academic Early Warning status;
- 517 schools were eligible for placement in Academic Watch status;
- 279 districts were eligible for placement in Academic Early Warning status; and
- 40 schools were eligible for removal status.

She further added that the status of some of the schools and districts could change as the result of appeals.

Connie added that this item will be acted on in November.

Next, Connie spoke about the Report Card.

Connie stated that this was the 20<sup>th</sup> year that we have produced the school report card.

She further listed the seven different databases from which report card information is drawn:

- School Report Card Data Form #186-43
- Teacher Service Record
- Public School Fall Enrollment and Housing Report
- Annual Financial Report and General State Aid Claim
- Special file from ACT for Class of 2005
- State assessment files for ISAT, PSAE, IAA, IMAGE and Grade 2
- Special file from data systems on teachers with emergency or provisional credentials.

Connie also listed what we produce from the Report Card File:

- School report cards in English/Spanish
- District Report Cards
- District Summaries
- State Report Card
- School Profile (new this year)
- Regional summaries for each ROE
- Legislative summaries
- State wide summary
- Data for Federal Performance Report

In addition, Connie stated the following positive facts:

- Mobility rate has declined
- Dropout rate has declined
- Average class size declined at the elementary level
- Between 1999 and 2005, ISAT Grades 3 – 8 Reading performance increased
- Between 1999 and 2005, ISAT Math performance increased at all grade levels
- Between 2000 and 2005, Grades 4 and 7 performance increased in Science
- Between 2001 and 2005, 11<sup>th</sup> grade student performance in reading and science increased

Connie and staff will return to the November Board Meeting to provide a more focused discussion dealing with specific policy issues resulting from the analysis of data.

5. **ADDITIONAL ITEMS:** Chairman Fields asked if there were any additional items and there were none.

**ADJOURN:** The Education Policy Planning Committee meeting adjourned at 10:00 a.m.

## **Finance & Audit Committee**

**Wednesday, October 19, 2005**

**1:00 p.m.**

(This meeting will begin at the conclusion of the previous session.)

Room 306, Vermilion Hall  
Danville Area Community College  
2000 East Main Street, Danville, Illinois

**Public Conference Call Access Number:** 1-866-297-6391 (*listen only*)  
*Confirmation # 1 2 9 3 5 6 3 2*

### **AGENDA**

- 1) Public Participation
- 2) Minutes of the September 21 Finance & Audit Committee meeting (**pp. 2-3**)
- 3) Scheduling of Budget Hearings
- 4) FY07 Budget Outlook (**pp. 4-13**)
- 5) Preliminary Assessment of Strategic Plan Impact on the FY07 Budget (**pp. 14-23**)
- 6) Additional Items

\* Items listed with an asterisk (\*) will be discussed in committee and action will be taken in the plenary session.

**FINANCE & ADUIT COMMITTEE**  
October 20, 2005  
Danville Community College, Danville, Illinois

**Committee Members Present**

Ed Geppert, Chair  
Brenda Holmes  
Dean Clark

**Other Board Members Present**

Jesse Ruiz  
David Fields  
Vinni Hall  
Joyce Karon  
Chris Ward

**Staff Present**

Randy Dunn  
Linda Riley Mitchell  
Ronny Wickenhauser  
Debbie Vespa

**Committee Members Absent**

Andrea Brown

Mr. Geppert began the committee by thanking Dr. David Fields for bringing the Board to Danville in these beautiful facilities.

1. **PUBLIC PARTICIPATION:** Chairman Ed Geppert asked if there was anyone that wished to speak to the committee. No one came forward. Mr. Geppert announced that there would be an opportunity for testimony at the Budget Hearing immediately following this committee meeting.
2. **MINUTES OF THE SEPTEMBER FINANCE & AUDIT COMMITTEE MEETING:** Chairman Ed Geppert asked if anyone had any corrections to make to the September 21 minutes. Hearing none, the minutes will be placed on file.
3. **SCHEDULING OF FY07 BUDGET HEARINGS**  
Staff is proposing hearings in addition to today's hearing in Danville. The hearing sites proposed would be Quincy, Mt. Vernon, Westmont/suburban area, Springfield and Chicago and they will be conducted sometime between November and January. It was suggested that it may be better for the suburban and downstate hearings to be scheduled during the evening hours, perhaps between 6:00 – 8:00 p.m.
4. **FY07 BUDGET OUTLOOK**  
The Committee and staff reviewed information in the Committee packet and staff answered questions on the following:
  - o Update on union contract
  - o Discussed new FY06 budget initiatives and their impact on FY07 budget
  - o Discussion of new assessments in FY06 and impact on FY07 budget
  - o Discussed Alzina lease
  - o Presented Board with additional staffing requests
  - o Board members questioned whether staffing needs should be increased or rearranged
  - o Updated board on potential increases in personnel costs for FY07
  - o Discussion of agency technology needs
  - o Discussion of new writing assessment in FY07 and impact on budget
  - o Discussed teacher certification operations and potential shortfall in FY07
  - o Discussed briefly ROEs, District Consolidation costs, other state funds, CRSA
  - o Discussion of new legislation and impact on FY07 budget
  - o Presented the Board a spreadsheet outlining impact of federal reductions to SFY06/FFY05. SFY07/FFY06 budget is still in limbo (has not been passed by Congress yet)

**5. PRELIMINARY ASSESSMENT OF STRATEGIC PLAN IMPACT ON THE FY07 BUDGET**

The Committee and staff reviewed information in the Committee packet and staff answered questions on the projected impact of the Strategic Plan on the FY07 Budget:

**6. ADDITIONAL ITEMS**

Ms. Mitchell announced that the Agency will appear before the Legislative Audit Commission on October 25, to discuss the June 30, 2004 Financial Audit and Compliance Examination for the State Board of Education and the December 30, 2004 Statewide A-133 Single Audit. She also stated that the Board will be asked to review possible revisions to the Illinois Program Accounting Manual at the November meeting. An update on the status of the Agency's role in the operations of the Illinois Purchase Care Review Board which reviews rates for private placement of special education service providers will also be presented.

**Adjourn:** The Finance and Audit Committee meeting adjourned at 1:55 p.m.

## **Governmental Relations Committee**

**Thursday, October 20, 2005**

**8:00 a.m.**

The Copper Penny Room, Vermilion Hall  
Danville Area Community College  
2000 East Main Street, Danville, Illinois

**Public Conference Call Access Number:** 1-866-297-6391 (*listen only*)  
*Confirmation # 1 2 9 3 5 6 3 3*

### **AGENDA**

1. Public Participation
2. Minutes of the September Governmental Relations Committee Meeting (**pp. 2-3**)
3. Veto Session Update (Nicole Wills/Josh Jacobs) (**p. 4**)
4. Potential ISBE Legislation (Nicole Wills/Josh Jacobs) (**p. 5**)
5. Less Red Tape Legislative Proposals (**pp. 6-53**)
6. Additional items
7. Adjourn

\* Items listed with an asterisk (\*) will be discussed in committee and action will be taken in the plenary session.

## GOVERNMENTAL RELATIONS COMMITTEE

October 20, 2005  
Danville Community College  
Danville, Illinois

### Committee Members Present

Brenda Holmes, Chair  
Dave Fields  
Jesse Ruiz  
Dean Clark

### Other Board Members

David Fields  
Vinni Hall  
Ed Geppert  
Joyce Karon

### Board Members Absent

Andrea Brown

### Others

Randy Dunn  
Don Evans  
Mark Kolaz  
Jon Furr  
Ginger Reynolds  
Rep. Bob Flider  
Joe Pound  
Matt Kracht  
Students from Sullivan  
Schools  
Darrell Morrison - IEA  
Donna Baiochi, ED-RED  
Laura Arterburn, IFT  
Cynthia Wood, IASA

## 1. PUBLIC PARTICIPATION:

Chairman Brenda Holmes asked if there was anyone that wished to speak to the committee for public participation.

Students from Sullivan School (Alecia Roe, Dustin Moon, Jason Probus, Rachel Ray), Matt Kracht, Coordinator of the Community Education Program, Representative Bob Flider and community member Joe Pound presented testimony on the Community Education initiative that the Representative plans to introduce during the Spring legislative session. The community education initiative promotes community service hours in schools as a way of connecting schools to the community and providing further opportunities for the community to become integrated into the school system. Representative Flider would like ISBE to be the Agency to administer the program. Board members were asked to consider supporting the initiative during the spring session.

## 2. VETO SESSION/LEGISLATIVE UPDATE:

Nicole Wills gave a summary of potential veto session issues:

- HR 509 (Rep. Barbara Flynn Currie) promotes civic education, by increasing knowledge of Illinois and the United States.
- SJR 52 is the waiver resolution. There has been no indication of which waivers the General Assembly may seek to deny. Both chambers will hold subject matter hearings on October 25<sup>th</sup>.
- SB 1856 is ISBE's initiative for the repeal of obsolete and duplicative sections of the School Code. This legislation may run during Veto Session.
- HB 2011 is another ISBE initiative which cleans up the Grow Your Own Teacher Education Act. This legislation may run during Veto Session.
- HB 3095 – Representative Joann Osmond is seeking an override of the Governor's veto.
- HB 3480- ISBE, with the knowledge and approval of the sponsor, requested an amendatory veto of the effective date for HB 3480. We expect the General Assembly to uphold the veto and ISBE will work with the sponsor and other education organizations on a new piece of legislation.

Veto session will take place October 25-27 and November 2-4.

Governmental Relations staff has been compiling legislative proposals from the divisions and will present those proposals during the November Board meeting.

### **3. LESS RED TAPE LEGISLATIVE INITIATIVE UPDATE**

Jonathan Furr gave an update of the Less Red Tape initiative. As a result of the comprehensive rules review process and the insights received through [lessredtape@isbe.net](mailto:lessredtape@isbe.net), staff have identified sections of the School Code that can be revised to eliminate unnecessary burdens on district administrators and teachers. This potential legislation is broken down into several categories:

1. School District Improvement Plans
  - School/District Improvement Plans Relating to Academic Early Warning or Watch status
    - Removes the requirement that the State Superintendent approve school and district improvement plans,
    - Removes the requirement for district restructuring plans,
    - Specifies that improvement plans will be subject to peer review and developed in collaboration with parents, staff in the affected school or districts and outside experts
  - Eliminates school and district improvement panels, and,
  - Makes technical revisions to correspond to changes in other sections
2. Reporting Requirements
  - Eliminates the submission of the Latch Key Report,
  - Eliminates reporting for teacher dismissals; and,
  - Changes requirements for the Assurance Statements
3. Fiscal/Administrative
  - Removing the requirement that school districts have to publish their statement of affairs in the local newspapers and instead requires the document be posted on ISBE's website;
  - Administration of Health/Life/Safety Code – removes the requirement for obtaining “extensions of time” for completing projects identified in the 10-year survey;
  - Limitation on Administrative Costs – these changes will no longer penalize school districts for administrative expenditures outside of the district's control;
  - Waivers and Modifications of the School Code
    - Eliminate the requirement that districts hold the waiver meetings on a day other than the regularly scheduled board meeting;
    - Eliminate the need for Holiday waivers by allowing it to be a local decision, without applying for a waiver from the State Board.

### **4. ADDITIONAL ITEMS**

5. **ADJOURN:** The Governmental Relations Committee meeting adjourned at 10:10 AM

## **Ad Hoc Rules Committee of the Whole**

**Wednesday, October 19, 2005**

**11:00 a.m.**

(This meeting will begin at the conclusion of the previous session.)

Room 306, Vermilion Hall  
Danville Area Community College  
2000 East Main Street, Danville, Illinois

**Public Conference Call Access Number:** 1-866-297-6391 (*listen only*)  
*Confirmation # 1 2 9 3 5 6 3 2*

### **AGENDA**

1. Public Participation
2. Minutes of the September Governmental Relations Committee Meeting (**pp. 2-3**)
- \* 3. Discussion of Rules for Initial Review
  - a) Part 235 (Preschool Educational and Coordinated Model Preschool Educational Programs)  
(**pp. 61-117 Plenary Packet**)
4. Informational Update: Less Red Tape (**pp. 4-13**)
5. Additional issues
6. Adjourn

\* Items listed with an asterisk (\*) will be discussed in committee and action will be taken in the plenary session.

## AD HOC RULES COMMITTEE OF THE WHOLE

October 19, 2005

Danville Area Community College, Vermillion Hall, Room 306  
Danville, Illinois

### **Committee Members Present**

Jesse Ruiz  
Dean Clark  
Ed Geppert  
Dave Fields  
Vinni Hall  
Joyce Karon  
Chris Ward

### **Board Members Absent**

Andrea Brown  
Brenda Holmes

### **Others**

Randy Dunn  
Jon Furr  
Cynthia Zumwalt

**1. PUBLIC PARTICIPATION:** Jonathan Furr asked if there was anyone that wished to speak to the committee for public participation. No one came forward.

### **2. MINUTES OF THE SEPTEMBER AD HOC RULES COMMITTEE MEETING.**

The September minutes were unanimously approved.

### **2. DISCUSSION OF RULES FOR INITIAL REVIEW:**

#### **Part 235 (Preschool Educational and Coordinated Model Preschool Education Programs)**

Jonathan Furr discussed the proposed revisions to Part 235. Article 1C of the School Code establishes the Early Childhood Block Grant, to be comprised of three existing programs: preschool education, prevention initiative and parental training programs. Funds for these programs are to be awarded on a competitive basis to eligible entities, and the basis for application and award are to be included in administrative rules.

Existing Part 235, however, only sets forth requirements for one of the programs (preschool program for at-risk children ages 3 to 5 years old). Therefore, a new Part 235 is being proposed to address the block grant program, and the existing part is proposed for repeal.

Jonathan Furr discussed several comments received during the preliminary external review period for the rules. A commenter asked that the limit of 5 percent for administrative expenses be increased. As the agency wants to ensure that limited funds are directed towards program expenses, staff did not recommend establishing a higher limit. However, a provision is made for unique and unusual circumstances when a particular proposal may need to budget more than five percent in administrative expenses to serve a specific need for the program.

The rules clarify that fees cannot be charged for participation in early childhood block grant programs. Several commenters recommended adding additional program requirements. Staff accepted two of these recommendations to include a requirement for a snack (for half-day programs) and a meal (for full-day programs), and requirements related to transition services. Staff did not deem it appropriate to impose certain classroom configurations or activities, or recommend particular instructional models.

### **4. INFORMATIONAL UPDATE: LESS RED TAPE**

Jonathan Furr informed the Board that the agency continues to respond to comments received through the lessredtape e-mail address.

### **5. ADDITIONAL ISSUES**

No additional issues were discussed.

### **6. ADJOURN**

The meeting adjourned at 11:30 a.m.