

ILLINOIS STATE BOARD OF EDUCATION
100 N. First Street
Springfield, Illinois

June 23-24, 2010

<p>NOTE: Staff presentations and detailed Board discussion typically take place during Committee meetings prior to State Board action in the plenary session. All open meetings will be audio cast on the Internet at: www.isbe.net</p>
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JUNE 23, 2010

10:45 a.m. Education Policy Planning Committee of the Whole
Board Room, 4th Floor

11:45 a.m. Break for lunch

***12:30 p.m. Board Operations Committee of the Whole**
Board Room, 4th Floor

***1:00 p.m. Governmental Relations Committee of the Whole**
Board Room, 4th Floor

***2:15 p.m. Finance & Audit Committee of the Whole**
Board Room, 4th Floor

* The meeting will begin at the conclusion of the previous session.

JUNE 24, 2010

8:45 a.m. Ad Hoc Rules Committee of the Whole
Board Room, 4th Floor

***9:30 a.m. ISBE Plenary Session**
Board Room, 4th Floor

* The meeting will begin at the conclusion of the previous session.

All State Board of Education meetings listed on this agenda will be accessible to persons with disabilities. Persons planning to attend who need special accommodations should contact the Board office no later than the date prior to the meeting. Contact the Superintendent's office at the State Board of Education, Phone: 217-782-2221; TTY/TDD: 217-782-1900; Fax: 217-785-3972.

NOTE: Chairman Ruiz may call to order the Board's plenary session early for the sole purpose of hearing a motion to go into closed session. In such case, the plenary session will reconvene for action items at the time posted. Chairman Ruiz may also call for a break in the plenary session on Thursday at which time the Board will go into closed session.

**ILLINOIS STATE BOARD OF EDUCATION
PLENARY SESSION
100 North First Street, Springfield, Illinois
Board Room, 4th Floor
June 24, 2010
9:30 a.m.**

(This meeting will begin immediately following the previous session.)

**NOTE: Staff presentations and detailed Board discussion typically take place during
Committee meetings prior to State Board action in the plenary session.
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I. Roll Call/Pledge of Allegiance

- A. Consideration of and Possible Actions on Any Requests for Participation in Meeting by Other Means

II. Public Participation (up to 30 minutes)

9:30 – 10:00 a.m.

III. Resolutions & Recognition

10:00 – 10:20 a.m.

- A. Student Advisory Council Annual Report (*Plenary pp. 4-5*)
B. Recognition of Calumet Park Oversight Board Members (*Plenary p. 6*)

IV. Superintendent's Report

*** Consent Agenda**

All action consideration items listed with an asterisk (*) are considered to be routine and will be enacted in one motion and vote. Any board member who wishes separate discussion on any item listed on the consent agenda may remove that item from the consent agenda, in which event, the item will be considered in its normal sequence.

Action Considerations

- A. *Approval of Minutes: May 21, 2010 (*Plenary p. 7*)
- B. *Rules for Initial Review
1. Part 1 (Public Schools Evaluation, Recognition and Supervision) (*Rules packet pp. 6-9; 24-53*)
 2. Part 22 (new) (Code of Ethics for Illinois Educators) (*Rules packet pp. 54-59*)
 3. Part 226 (Special Education) (*Rules packet pp. 60-88*)
- C. *Rules for Adoption
1. Part 1 (Public Schools Evaluation, Recognition and Supervision) (Emergency) (*Rules packet pp. 6-23*)
 2. Part 24 (Standards for All Illinois Teachers) (*Rules packet pp. 89-141*)
 3. Part 210 (Illinois Hope and Opportunity Pathways through Education Program) (*Rules packet pp. 142-168*)
 4. Part 228 (Transitional Bilingual Education) (*Rules packet pp. 169-231*)
 5. Part 235 (Early Childhood Education Block Grant) (*Rules packet pp. 169-201; 232-240*)
- D. *Grants Over \$1 Million
1. IDEA Part B, 619 Pre-K Discretionary Grant (*Finance & Audit packet pp. 4-8*)
 2. Illinois Service Resource Center (*Finance & Audit packet pp. 9-10*)
 3. ISTAC - Training & Technical Assistance Grants (*Finance & Audit packet pp. 11-14*)
 4. Illinois Assistive Technology Program (*FAC packet pp. 15-17*)
 5. UCP of Greater Chicago - Infinitec and the Assistive Technology Exchange Network (*FAC pp. 18-20*)
- E. *Contracts Over \$1 Million
1. Contract Renewal: Hupp Information Technologies (*Finance & Audit packet pp. 21-22*)
 2. Contract Renewal: Peoria ROE – Illinois Virtual School (*pp. 23-24*)
- F. *Acceptance of Student Advisory Council Report (*to be presented during Recognition agenda item, above*)
- G. *Teacher Certification Board Recommendations (*Education Policy & Planning packet pp. 5-8*)
- H. *International Teacher Exchange Efforts (*Superintendent Koch*) 11:40 – 11:45 a.m. (*EPPC p. 73*)
- I. *Approval of Draft Strategic Plan Progress Report (*Education Policy & Planning packet pp. 9-39*)

- J. *Southland College Prep Charter High School (***Education Policy & Planning packet pp. 40-72***)
- K. *NASBE Dues – Membership Renewal (***Board Operations packet pp. 4-6***)
- L. *2011 Board Calendar (***Board Operations packet pp. 9***)

End of Consent Agenda

- M. FY11 State Board of Education Budget (***Final handout will be distributed for plenary session***)
- N. Closed Session Minutes

V. New Business

VI. Announcements and Reports

- A. IBHE Liaison Report (*Dr. Proshanta Nandi*)
- B. P-20 Council Liaison Report (*Joyce Karon*)
- C. Superintendent's/Senior Staff Announcements
- D. Chairman's Report
- E. Member Reports

VII. Information Items

- A. ISBE Fiscal & Administrative Monthly Reports (***Plenary pp. 8-36***)

VIII. Adjourn

APPROVED

**Illinois State Board of Education Meeting
June 24, 2010
Illinois State Board of Education
100 North First Street
Springfield, Illinois**

ROLL CALL

Jesse Ruiz, Chairman, called the meeting to order at 10:10 a.m. Chairman Ruiz asked Ms. Jean Ladage to call the roll. A quorum was present.

Members Present:

Mr. Jesse Ruiz, Chairman
Dr. Christopher Ward, Vice Chairman
Dr. Vinni Hall, Secretary
Mr. James Baumann
Dr. Andrea Brown
Dr. David Fields
Mr. Steven Gilford
Ms. Lanita Koster
Ms. Melinda LaBarre

Members Absent:

None

**PUBLIC
PARTICIPATION**

Tom Frazier, Director of Bloomington Area Career Center and the McLean-DeWitt Regional Vocation System was accompanied by **Tim Morrell**, Director of the Decatur Area Technical Academy and the Heartland Region Education for Employment System. Mr. Frazier and Mr. Morrell stated that they were representing the 24 career centers, the regional systems and the hundreds of thousands career and technical education students throughout the State of Illinois. They thanked the Board on behalf of the students, parents, career and technical educators and the communities for the recommendation that career and technical education maintain level funding for next fiscal year.

Diane Robertson, Superintendent of Community Unit School District #4 in Mendon and a representative of the Illinois Association of School Administrators (IASA) asked for the Board's consideration for a modification of the State Board of Education rule on the definition of a general education classroom as it relates to a student's IEP, more commonly referred to as the 70/30 rule. Ms. Robertson is concerned that as the budget crisis grows, it will be harder to be in compliance with the 70/30 rule. Ms. Robertson asked that students with an IEP for "speech only" be exempt from the rules, as well as students who have an IEP and are on "monitor only" status.

John Corrigan from the Association of American Publishers and **Zach Wichman** from the Catholic Conference urged the Board to restore funding for the textbook loan program. Mr. Wichman noted that if the budget that was presented yesterday is approved, taxpayers who send their children to private schools would be outside the state system of support for education. Every program that has benefitted these families will have been zeroed out. Mr. Wichman asked that anything that can be done to keep the line item in the budget would be appreciated.

Bill Schreck a volunteer member of the Illinois Leadership Council for Agricultural Education clarified misconceptions from yesterday's discussion on the agricultural education line item. Mr. Schreck explained that the agricultural line item supports a variety of educational students, Pre-K through adult. The agriculture line item allows for generation of funds to support the state's biggest industry, agriculture. Mr. Schreck stated that we would be hard pressed to identify other programs which match the efficiency and effectiveness in utilization of funds. Mr. Schreck thanked the Board and asked if they had any questions.

Chairman Ruiz welcomed the following representatives from the Illinois Association of Regional Superintendents of Schools (IARSS): **Matt Donkin** from ROE #21, Franklin-Williamson Counties, **Janet Ulrich** from ROE #2, Alexander-Johnson-Massac-Pulaski and Union Counties and **Jane Quinlan** from ROE #9, Champaign-Ford Counties.

RESOLUTIONS & RECOGNITION

Student Advisory Council Special Report

Co-Chairs Kojo Fletcher and Sarah Chapman thanked the Board on behalf of the Student Advisory Council (SAC) members for the opportunity to serve on the Council. Kojo Fletcher stated that this year's report from the SAC focuses on the school dropout problem. Mr. Fletcher noted that nearly 46,000 students did not graduate from high school last year. These students deprived the government of nearly \$12 billion dollars. The student dropout rate is not a small crisis; it is nationwide. A student gives up on school every 26 seconds which translates to 1 million dropouts this year.

Sarah Chapman stated that the SAC teamed up with State Farm and America's Promise to plan and facilitate the Illinois Youth Dropout Prevention Summit which was held in October. The focus of the project centered on the need to establish mentoring programs in schools in order to provide the motivation and encouragement for students to stay in school. Sarah noted that through the research and information the SAC collected from their survey; they believe there is a strong foundation for schools to establish mentoring programs as a critical service to help students stay in school.

Kojo stated that individuals in mentoring programs are 53% less likely to skip school, and a Northern Virginia study indicated that students who participate in a mentoring program were 10.6% more likely to graduate from high school than students who did not participate. Kojo and Sarah listed the SAC recommendations for an effective mentoring program that would address the dropout crisis.

- During the school year, the mentee will meet with his or her mentor for one hour per week.
- There will be one-on-one sessions as well as group sessions.
- Group sessions will consist of mentor-mentee pairs.
- A successful mentoring program would include parental support and involvement.
- Mentees: middle school students; the program is targeted toward but not limited to at-risk students (At-risk defined by the school's discretion)
- Mentors: high school students
- Supervisors: school or district faculty members
- Community Involvement: community leaders and speakers will lead activities
- One-on-one Sessions: Every week is geared towards developing a different set of skills decided upon by the supervisor; academic help would also be provided every session.
- During group sessions mentees will:
 - Learn how to incorporate America's Promise's Five Promises into their daily lives
 - Hear from community members
 - Experience community service opportunities

The Co-Chairs closed by recommending that the Illinois State Board of Education encourage schools to implement a tailored mentoring program for the purposes of increasing student achievement and graduation rates. The Power Point presentation can be found on the Student Advisory Council's website: <http://isbe.net/SAC/default.htm>

Recognition of Student Advisory Council Members

Chairman Ruiz presented the following graduating Student Advisory Council members with

Certificates of Appreciation: Sarah Chapman, Kojo Fletcher, Linda Ly, Jordon Ping. These seniors each shared their plans for the future. Seniors who were absent, but will receive certificates include: Chinelo Agnuncha, Alexis Maxwell, Courtney McGill, Christopher Parks, Hannah Rhoades and Shelby Wills.

Recognition of Calumet Park Oversight Board Members

Dr. Ward moved that the State Board of Education adopt the resolution recognizing Dr. Gary Lieder and the Calumet Oversight Board Members: Rob Grossi, Yvonne Williams, John Byrne, Poly Swoops, Ron Denson, Deborah Beasley, and Alfrieda Jamison for the hard work and dedication that they have given to the children of Calumet Park and to the entire community. Dr. Hall seconded the motion and it passed with a unanimous voice vote.

SUPERINTENDENT REPORT

Superintendent Koch and Darren Reisberg, General Counsel, noted that the Southland College Prep Charter High School Agreement has been modified to address the concerns that were proposed during Wednesday's Education Policy Planning Committee Meeting.

CONSENT AGENDA

Consent Agenda Motion:

Dr. Fields moved that the State Board of Education hereby approves the consent agenda items, including the revisions to the Southland College Prep Charter High School Agreement. Mr. Gilford seconded the motion and it passed with a roll call vote.

The following motions were approved by action taken in the consent agenda motion.

Approval of Minutes

Approval of Minutes

The State Board of Education hereby approves the minutes for the May 21, 2010, Board Meeting.

Rules for Initial Review

Rules for Initial Review

Part 1 (Public Schools Evaluation, Recognition and Supervision)

The State Board of Education hereby authorizes the solicitation of public comment on the proposed rulemaking for: Public Schools Evaluation, Recognition and Supervision (23 Illinois Administrative Code 1).

Part 22 (new) (Codes of Ethics for Illinois Educators)

The State Board of Education hereby authorizes solicitation of public comment on the proposed rulemaking for: Code of Ethics for Illinois Educators (23 Illinois Administrative Code 22) including publication of the proposed amendments in the Illinois Register.

Part 226 (Special Education)

The State Board of Education hereby authorizes solicitation of public comment on the proposed rulemaking for: Special Education (23 Illinois Administrative Code 226) including publication of the proposed amendments in the Illinois Register.

Rules for Adoption

Rules for Adoption

Part 1 (Public Schools Evaluation, Recognition and Supervision) (Emergency)

The State Board of Education hereby adopts the emergency rulemaking for: Public Schools Evaluation, Recognition and Supervision (23 Illinois Administrative Code 1).

Part 24 (Standards for All Illinois Teachers)

The State Board of Education hereby adopts the proposed rulemaking for: Standards for All Illinois Teachers (23 Illinois Administrative Code 24), Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 210 (Illinois Hope and Opportunity Pathways through Education Programs)

The State Board of Education hereby adopts the proposed rulemaking for: Illinois Hope and Opportunity Pathways through Education Programs (23 Illinois Administrative Code 210), Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

**Part 228 (Transitional Bilingual Education) and
Part 235 (Early Childhood Education Block Grant)**

The State Board of Education hereby adopts the proposed rulemaking for: Transitional Bilingual Education (23 Illinois Administrative Code 228), and Early Childhood Block Grant (23 Illinois Administrative Code 235), Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

**Grants over \$1
Million**

Grants over \$1 Millions

IDEA Part B, 619 Pre-K Discretionary Grant

The State Board of Education hereby authorizes the State Superintendent to enter into continuing grant agreements with the entities identified in the *Financial Information* section of the memo for the receipt of IDEA. Part B-619 federal grants in the amounts identified above for FY2011 for the provision of continued services.

Illinois Service Resource Center

The State Board hereby authorizes the State Superintendent to enter into a continuing grant agreement with the Illinois Service Resource Center for the receipt of an IDEA, Part B discretionary grant in the amount of \$507,000 for Fiscal Year 2011 for the purpose of providing technical assistance and resources for parents and educators of students who have hearing loss and behavioral/emotional challenges.

ISTAC – Training & Technical Assistance

The State Board hereby authorizes the State Superintendent to enter into a continuing grant agreement with the School Association for Special Education in DuPage County (SASED) for receipt of an IDEA, Part B discretionary grant in an amount not to exceed \$6,164,500 for FY 2011 for the purpose of providing a fully coordinated statewide approach to technical assistance and support for the implementation of research based practices.

Illinois Assistive Technology Program

The State Board hereby authorizes the State Superintendent to enter into a continuation grant agreement with Illinois Assistive Technology Program for receipt of an IDEA, Part B discretionary grant in amounts not to exceed \$400,000 in FY 2011 and \$1,100,000 cumulatively over the term of the grant.

**UCP of Greater Chicago – Infnitec and the Assistive Technology Exchange
Network**

The State Board hereby authorizes the State Superintendent to enter into a continuation grant agreement with United Cerebral Palsy of Greater Chicago for receipt of an IDEA, Part B discretionary grant in amounts not to exceed \$480,000 in FY 2011 and \$2,435,000 cumulatively over the term of the grant.

Contracts over \$1 M

Contracts over \$1 Million

Contract Renewal: Hupp Information Technologies

The State Board hereby authorizes the renewal of the Hupp Information Technologies

contract through June 30, 2011 with an increase of the contract's maximum amount not to exceed \$1,378,143.

Contract Renewal: Peoria ROE – Illinois Virtual School

The Illinois State Board of Education hereby authorizes agency staff to extend the contract for the purposes of refining and maintaining the Illinois Virtual School with the Peoria Regional Office of Education through June 30, 2011, and to increase the contract's maximum amount not to exceed \$3,444,822.00.

Teacher Cert. Board Recommendations

Teacher Certification Board Recommendations

Motion 1

In accordance with Section 25.145 (d) (1) of the State Board's administrative rules on review of new programs, the State Board of Education provisionally approves **Judson University's Early Childhood Special Education** program, Type 04, thereby authorizing the university to conduct the program and to recommend candidates for certification by entitlement until the time of the institution's next accreditation review.

Motion 2

In accordance with Section 25.145 (d) (1) of the State Board's administrative rules on review of new programs, the State Board of Education provisionally approves **Rockford College's Early Childhood** program, Type 04, thereby authorizing the university to conduct the program and to recommend candidates for certification by entitlement until the time of the institution's next accreditation review.

Motion 3

In accordance with Section 25.145 (d) (1) of the State Board's administrative rules on review of new programs, the State Board of Education provisionally approves **Bradley University's Early Childhood/Elementary** program, Type 04 and Type 03, thereby authorizing the university to conduct the program and to recommend candidates for certification by entitlement until the time of the institution's next accreditation review.

Motion 4

In accordance with Section 25.145 (d) (1) of the State Board's administrative rules on review of new programs, the State Board of Education provisionally approves **Lewis University's Early Childhood Special Education** program, Type 04, thereby authorizing the university to conduct the program and to recommend candidates for certification by entitlement until the time of the institution's next accreditation review.

Motion 5

In accordance with Section 25.125 (j) (1) of the State Board's administrative rules on accreditation of educational units, the State Board of Education assigns Millikin University continuing accreditation.

The State Board of Education recommends that the specific professional education preparation programs listed above for Millikin University be awarded continuing approval as they meet the applicable Illinois content area standards. This action is in accordance with Section 25.127 (j) (1) (A) of the State Board's administrative rules on review of individual programs.

International Teacher Exchange Efforts

International Teacher Exchange Efforts

The State Board of Education authorizes the State Superintendent to finalize the MOU with the Ministry of Education, Bureau of International Cultural and Educational Relations of the Republic of China (Taiwan) and develop a visiting international teachers program.

**Strategic Plan
Progress Report**

Approval of Draft Strategic Plan Progress

The State Board of Education hereby approves the Draft 2010 Strategic Plan Report as revised per discussion in the Education Policy Planning Committee meeting.

**Southland College
Prep Charter H.S.**

Southland College Prep Charter High School

The State Board of Education approves the charter contract between the Southland College Prep Charter High School and the State Board of Education and authorizes the State Superintendent to execute such contract on behalf of the State Board.

**NASBE Dues
Renewal**

NASBE Dues – Membership Renewal

The State Board of Education authorizes renewal of NASBE membership for 2011, including the middle-range professional development account for use by Illinois members.

2011 Board Calendar

2011 Board Calendar

The State Board of Education hereby approves the 2011 Calendar of Board Meetings.

2011 CALENDAR OF BOARD MEETINGS

January 12-13	Springfield
February 17	one-day meeting via video-conference (10:30 a.m.)
March 16-17	Springfield
April 14	one-day meeting via video-conference (10:30 a.m.)
May 18-19	Springfield
June 15-16	Springfield
August 18	one-day meeting via video-conference (10:30 a.m.)
September 14-15	Board Strategic Planning Session - Bloomington
October 19-20	Springfield
November 17	one-day video-conference meeting (10:30 a.m.)
December 14-15	Springfield

END OF THE CONSENT AGENDA

**FY11 STATE BOARD
OF EDUCATION
BUDGET**

Chairman Ruiz commented that the Board is planning to move forward on the draft budget that the staff has prepared for them. However, they wish to acknowledge there are not the resources to complete the job and we would like to make the General Assembly and the Governor's Office aware of this. The Board will provide them with a list of programs and line items that we would like to see funded if there is a way to find additional resources. (Below is a list of those line items.)

[The following programs were those identified in the list forwarded to the Governor and General Assembly.]

- Advance Placement Programs,
- After School Matters,
- Agricultural Education,
- Arts and Foreign Language,
- National Board Certification,
- Teach for America ,
- Re-Enrolling Students - Alternative Schools Network, and
- Textbook Loans.

Motion

Mr. James Baumann moved that the State Board of Education assign the lump sums appropriated to the State Board by the General Assembly for the FY 2011 Budget as recommended by the State Superintendent. In addition, based on input presented during the June 24 plenary meeting, the State Superintendent shall develop a recommendation for additional funding requests to be forwarded to the Governor and General Assembly. The complete FY 2011 Budget, as approved by the State Board, shall be posted on the ISBE website. Dr. Ward seconded the motion and it passed with a unanimous roll call vote.

CLOSED SESSION MINUTES

Action to be taken after closed session.

NEW BUSINESS

None

ANNOUNCEMENTS & REPORTS

Chairman Ruiz stated that Dr. Proshanta Nandi from the Illinois Board of Higher Education (IBHE) was not present today and that Dr. Hall would be reporting on the IBHE meeting. Dr. Hall stated that the IBHE held its last meeting on June 21, 2010 at Roosevelt University in Chicago. **Highlights of the IBHE meeting included the following:**

IBHE LIAISON REPORT

Dr. Hightman's update included the dire budget conditions exemplified by low to no cash flow; some borrowing possibilities but not preferred; and Illinois bond rating exacerbating problems.

IBHE's next goal is to work on implementing the Public Agenda which has been adopted.

The IBHE is the new home for Grow Your Own, as well as the professional and business schools. Grow Your Own formerly resided at the Illinois State Board of Education.

The P-20 Council has been up and running and Joyce Karon will update you further on their meetings.

Dewayne Matthews from the Lumina Foundation spoke to IBHE about Structural Deficits in Education. Lumina's goal is to increase the number of college graduates by 60% by 2025. Mr. Matthews believes we are currently in a knowledge industry and that technology may be at its apex.

Compared to other countries we have the most graduates, but not all have the competitive skill sets needed to function in the 21st Century or in an international arena. European countries do not require as many general education courses as the United States. He added that wage data should not determine a college's course of action in determining what a student's career should be.

Mr. Matthews' proposed solution is to recommend that colleges move learners quickly into their skill set faster. Our students spend two years completing general education courses while students in other countries move right into the skill set that is needed.

Dr. Hall stated that the next IBHE Meeting will be held on August 8, 2010 and will be attended by ISBE board member Lanita Koster.

P-20 COUNCIL REPORT

Ms. Joyce Karon, a member of the Governor's P-20 Council, stated that the P-20 Council will meet every other month and held its last meeting on May 26, 2010, at the James R. Thompson Center in Chicago. **Highlights of the P-20 Council Meeting included the following:**

The P-20 Council has received funding from the Chicago Community Trust.

The P-20 Council has received updates from Linda Tomlinson on Teacher Certification, Susie Morrison on Common Core Standards and has had updates from the Illinois Board of Higher Education, Illinois Community College Board, Illinois Student Assistance Commission and various other education entities.

Ms. Karon stated that, as a P-20 Liaison, she has been attending the Data Advisory Committee which is being facilitated by Dr. Connie Wise. The Committee is discussing the process of sharing K-12 information with public and private universities. This is a great undertaking and a giant step for following students throughout their education from P-20.

Ms. Karon asked that we share the ISBE Strategic Plan Progress Report with all of the P-20 Council members. (Jean Ladage forwarded this information to P-20 Council Members.)

SUPERINTENDENT'S ANNOUNCEMENTS

Dr. Koch commented that in his role as State Superintendent he is continually inspired when he sees superintendents and communities working together during a crisis, no matter what that crisis might be. Superintendent Koch acknowledged and introduced several local superintendents in the audience: Les Stevens, Superintendent of North Greene Unit District #03 in White Hall, Diane Robertson, Superintendent of Community Unit School District #4 in Mendon, Debra Rust, Superintendent of Waverly School District, and Adam Ehrman, Franklin School District. Dr. Koch thanked them for their efforts in such difficult times.

Superintendent Koch thanked ISBE Senior Staff, Division Administrators and many other employees who have been involved in working on FY11 budget issues. He acknowledged the time that has gone in to listening to many constituencies throughout the year and the effort which put those thoughts and the Board's priorities into a recommendation that has been brought forth today.

Dr. Koch pointed out that although it was not mentioned yesterday there has been a recommendation for a reduction in ISBE administration in the amount of 8% overall and 10% on personal services and benefits. If we are asking local districts to tighten their belts we need to demonstrate that we are doing the same. Dr. Koch noted that he knows how difficult this can be when we are already understaffed.

Superintendent Koch stated that we are receiving more questions as we get closer to our federal review of the Race to the Top application. He shared a brief review of this process; 525 Illinois districts signed on to participate. We will soon find out if we are a finalist and, if so, the week of August 9th will be the time in which the 5-member team would travel to Washington to be interviewed. Dr. Koch emphasized that the money for this grant competition cannot be used to stabilize or to plug holes in the state budget. We cannot use it to fund a general state aid or mandated categorical holes. Its purpose is for reforms, such as the common core standards, which the Board adopted today.

Dr. Koch wanted the Board to know that he has engaged in a more rigorous process to appoint the various members of a number of advisory councils. Last year Superintendent Koch and Linda Tomlinson interviewed all candidates for the Teacher Certification Board and he will continue to do the same with all his advisory council appointments. Dr. Koch pointed out how important these groups are; they advise the State Board and many other groups and he feels we need to know that they are qualified to make these very important policy recommendations.

SENIOR STAFF ANNOUNCEMENTS

Linda Mitchell announced that Toni Waggoner of the budget staff will be retiring at the end of the month. Ms. Mitchell thanked Toni for her help with all the elements of the budget

over the years, and her assistance in responding to questions from districts and legislators.

Ms. Mitchell also shared that yesterday (June 23) the Comptroller's Office released \$124 million dollars of payments; we are no longer at nearly \$1.5 billion; it's about \$1.3 billion. Ms. Mitchell said they intend to track the lapse payments and will get a copy of the summary to the Board. She added that payments were released today for the special education personnel line item and regular transportation, and the Comptroller's Office still intends to work toward the other 4th quarter payments in the next week, or so. Dr. Koch stated that there are not enough funds to release the mandated categoricals, as the law states, so they are parceling off components.

Matt Vanover announced that Becky Gideon of the Public Information staff will be retiring at the end of July. Mr. Vanover thanked Becky for her 36 years of service.

Darren Reisberg announced that Carol Markko of the Chicago ISBE Office will also be retiring at the end of June, with 30 years of service. Darren wished Carol well and she will be missed.

Susie Morrison thanked the Student Advisory Council for their input and the touch of reality they bring to the Board. She also thanked ISBE staff that provide support to the Student Advisory Council; Gil Downey, Sarah McCusker and Sally Veach.

Chairman Ruiz stated that Dr. Andrea Brown and Ms. Lanita Koster will be attending the ECS National Policy Forum in Portland, Oregon on August 18-20, 2010. (Ms. Koster will be attending on behalf of Superintendent Koch and ECS is providing travel assistance for both members.)

Chairman Ruiz reported that he participated in the following events since the last Board meeting:

- Attended the National Association of Latino Elected and Appointed Officials (NALEO) Educational Task Force Meeting with US Senate Staff In Washington, D.C. (Flight was paid for by NALEO)
- Attended that NASBE Governmental Affairs Committee in Arlington, Virginia on June 11-12, 2010.
- Was Graduation Keynote Speaker at three commencement ceremonies: Carson Elementary School, Richard Edwards Elementary School and Walter Christopher Elementary School.

CHAIRMAN'S REPORT

MEMBER REPORTS

Chairman Ruiz asked Joyce Karon if she had any comments she would like to add. Ms. Karon said she has spoke to several groups and it seems that most people are interested in hearing about Common Core Standards.

Dr. Fields and Ms. LaBarre thanked the Student Advisory Council members for their service. Dr. Fields would be interested in contacting some former members and follow up on their careers.

Dr. Fields indicated he has spoken to Jane Angelis and he agreed to serve on the NGA Illinois Policy Academy. He is looking forward to seeing what the group can do to share their experiences with young people in the schools.

Ms. LaBarre said she is looking forward to attending the NASBE Conference for new board members at the end of July.

Ms. Koster noted that the Commission on the Elimination of Extreme Poverty will have their final draft report available in September. Ms. Koster thanked her fellow board members and staff for all their work on the budget, and said she has high regard for the integrity of all of them. It has not been an easy job.

Dr. Ward stated that he and Chairman Ruiz were in Washington, D.C. for two days and that he will share the documents from the NASBE Study Group that he attended with the rest of the Board when they are available.

Dr. Hall attended the Illinois Board of Higher Education Meeting and the Early Learning Council Meeting, as well as the NASBE Structure of Schools Study Group. Dr. Hall said she was a judge for the Metra Safety Poster Contest and Graduation Speaker for the Illinois Center for Education and Rehabilitation. Dr. Hall introduced her daughter, a recent graduate of the University of Michigan, Dr. Grace Hall, Ph.D. She is proud to say that her daughter was educated in the Chicago Public Schools. Dr. Hall also commented that Robert Eugene Abbott passed away on June 13, 2010. Mr. Abbott was a good friend and strong advocate for Special Education.

Dr. Brown thanked the Student Advisory Council for the very informative report and thanked Susie Morrison for speaking to the P-20 Council of Southern Illinois.

**SAC FINAL
COMMENTS**

The Members of the Student Advisory Council each commented on their appreciation for the opportunity to serve and to serve as the voice for all students in Illinois.

**INFORMATION
ITEMS**

Chairman Ruiz asked that the Board members read the Financial and Administrative Monthly Reports printed in the Board meeting materials.

**PRIOR TO CLOSED
SESSION**

Chairman Ruiz announced that following lunch and closed session, the Board will reconvene to take action on the closed session minutes and to adjourn the meeting. We will disconnect the phone immediately following the next motion.

CLOSED SESSION

Dr. Hall moved that the Board enter into closed session under the exceptions set forth in the Open Meetings Act of the State of Illinois as follows:

Section c 1 for the purpose of considering the appointment, employment, compensation, performance or dismissal of an employee; and

Section c 11 for the purpose of considering pending or probable litigation against or affecting the Board, and

Section c 21 for the purpose of discussing minutes of meetings lawfully closed under the Open Meeting Act.

Dr. Hall further moved that the Board may invite anyone they wish to have included in this closed session. Mr. Gilford seconded the motion and it passed with a unanimous roll call vote. The Board entered into closed session at 11:40 a.m.

RECONVENE

The Board reconvened from closed session at 1:00 p.m.

**CLOSED SESSION
MINUTES**

Dr. Hall moved that whereas pursuant to Section 2.06(d) of the Open Meetings Act, the State Board of Education has reviewed the minutes of its closed sessions for December, 2009, January, March and May of 2010; and

Whereas no closed session was held in February 2010.

Therefore, the State Board of Education hereby releases the minutes of December 2009 and January 2010 for public inspection. I further move that the State Board of Education

certifies that the need for confidentiality still exists for the remainder of the closed session minutes for the time period reviewed. Further, the State Board of Education approves the destruction of all closed session verbatim recordings prior to December 19, 2008.

Mr. Gilford seconded that motion and it passed with a unanimous voice vote.

**MOTION FOR
ADJOURNMENT**

Ms. Koster moved that the meeting be adjourned. Dr. Fields seconded the motion and it passed with a unanimous voice vote. The meeting adjourned a 1:03 p.m.

Respectfully Submitted,

**Dr. Vinni Hall
Board Secretary**

**Mr. Jesse Ruiz
Chairman**

ILLINOIS STATE BOARD OF EDUCATION

Ad Hoc Rules Committee of the Whole

June 24, 2010

8:45 a.m.

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA (timeframes are estimated for planning purposes)

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation (15 minutes) 8:45 – 9:00 a.m.
- IV. Minutes of the May Ad Hoc Rules Committee of the Whole Meeting (pp. 2-5)
- V. *Rules for Initial Review (Darren Reisberg, Winnie Tuthill, Shelley Helton) 9:00 – 9:15 a.m.
 - A. Part 1 (Public Schools Evaluation, Recognition and Supervision) (pp. 6-9 and 24-53)
 - B. Part 22 (new) (Code of Ethics for Illinois Educators) (pp. 54-59)
 - C. Part 226 (Special Education) (pp. 60-88)
- VI. *Rules for Adoption (Darren Reisberg, Shelley Helton) 9:15 – 9:30 a.m.
 - A. Part 1 (Public Schools Evaluation, Recognition and Supervision) (Emergency) (pp. 6-23)
 - B. Part 24 (Standards for All Illinois Teachers) (pp. 89-141)
 - C. Part 210 (Illinois Hope and Opportunity Pathways through Education Program) (pp. 142-168)
 - D. Part 228 (Transitional Bilingual Education) (pp. 169-231)
 - E. Part 235 (Early Childhood Education Block Grant) (pp. 169-201; 232-240)
- VII. Information Item: Annual Report on the Status of Agency Rulemaking (pp. 241-244)
- VIII. Committee Agenda Planning/Additional Items
- IX. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and action may be taken in the plenary session.

Ad Hoc Rules Committee of the Whole

Thursday, June 24, 2010

8:45 a.m.

State Board of Education Office
100 North First Street
Springfield, Illinois

Committee Members Present

Jesse Ruiz
James Baumann
Andrea Brown
David Fields
Steven Gilford
Vinni Hall
Lanita Koster
Melinda LaBarre
Chris Ward

Absent

None

Others

Chris Koch
Darren Reisberg
Don Evans
Beth Hanselman
Linda Riley Mitchell
Susie Morrison
Linda Tomlinson
Matt Vanover
Connie Wise
Joyce Karon

I. **ROLL CALL**

Chairman Jesse Ruiz called the meeting to order at 8:50 a.m. He noted that all Board members were present.

II. **BOARD MEMBER PARTICIPATION BY OTHER MEANS**

There was no need for Board member participation by other means.

III. **PUBLIC PARTICIPATION**

Six individuals provided comments and their remarks are incorporated under item 4, Part 228 (Transitional Bilingual Education).

IV. **APPROVAL OF MINUTES**

Board Secretary Vinni Hall moved the approval of the minutes of the Committee's meeting of May 21, 2010, and Board member Melinda LaBarre seconded the motion. The motion was adopted unanimously, and the minutes were approved as presented.

V. **RULES FOR INITIAL REVIEW**

The Chairman turned the meeting over to General Counsel Darren Reisberg to summarize briefly the proposals that the Board would be considering.

Part 1 (Public Schools Evaluation, Recognition and Supervision): Mr. Reisberg explained that these rules are being amended to incorporate the "common core standards" for English language arts and mathematics. The common core standards will replace the current State Goals for Learning and Illinois Learning Standards in these areas. The common core standards resulted from an initiative of the National Governors Association and the Council of Chief State School Officers as a way to define learning standards across all 50 states. Mr. Reisberg also noted that adoption of the standards by August 2, 2010, is central to consideration of Illinois' Race to the Top grant application, and as such, the amendments will be adopted on an emergency basis to take effect immediately and remain in effect for 150 days. A regular rulemaking also will be initiated to allow for public comment and to replace the emergency amendments before they expire.

State Superintendent Christopher Koch pointed out that many individuals in Illinois participated in and influenced the development of the common core standards, noting that there is strong support statewide for the new standards. He referred to the adoption of a common set of standards as a "historical event" that will result in more fair comparison of student achievement

between states as well as cost savings for assessment development and materials. Dr. Koch also acknowledged that there would be a period of transition for school districts to review and adapt curriculum to align to the standards but that Illinois was well-positioned to move forward with the common core standards

Deputy Superintendent/Chief of Staff Susie Morrison gave a brief overview of the common core's development. Ms. Morrison noted that the common core standards differ from the Illinois Learning Standards in that they state the knowledge and skills that students will need to be successful in college (without remediation) or in the workforce or other postsecondary training and education. As such, they are presented as kindergarten through grade 12 benchmarks and as college and work-ready standards. Ms. Morrison also indicated that the common core standards align with many of the standards set forth in the Illinois Learning Standards, calling adoption of the common core standards an "evolution not a revolution".

Ms. Morrison then outlined the next steps in the process of incorporating the standards at the local level. She said that staff have already met with the teacher unions, and that Illinois has been selected to pilot-test a "gap analysis" tool for use in comparing alignment between the common core and the current standards. This pilot-test will occur in July with teams of teachers conducting the test, so that the tool will be ready by the start of the school year. Ms. Morrison also said that agency staff have encouraged school districts to begin now to align their standards to the new standards. The agency also will be providing technical assistance for teachers that may include curricular frameworks and other supports that will be developed in conjunction with other states.

Chairman Ruiz and Board members David Fields and Steven Gilford asked about the cost to districts to implement the new standards, noting the current fiscal climate and the need to be "mindful of equity issues". Board member Andrea Brown also noted that it might be difficult for smaller and rural districts to offer opportunities for students to apply the standards, such as during internships, which may also become an equity issue. Both Ms. Morrison and Mr. Reisberg responded that the agency's Race to the Top application contains funding to help districts align to the new standards and for regional offices of education and intermediate services centers to provide local and regional professional development. Dr. Koch added that the funding will help, in particular, to assist elementary school districts and high school districts align their efforts so that there is not a disconnection between what students are learning in kindergarten through grade 8 and being prepared for high school.

Dr. Hall shared that she has heard concerns from the special education community regarding the common core standards and the need for accommodations or modifications for students with disabilities, as well as from the early childhood community about how the standards relate to very young learners. Dr. Koch assured the Committee that modifications and accommodations will be available, both in teaching and for assessments, and Ms. Morrison said application of the standards for both special education students and English language learners was a consideration during the standards' development. As for early childhood, Dr. Koch said staff recognized the developmental focus of early childhood education and acknowledged that it will be a challenge to get everyone in education at the same comfort level in using the new standards for both assessing knowledge and assessing the application of knowledge, the latter of which he said may be a "big jump" for many.

Part 22 (Code of Ethics for Illinois Educators): Mr. Reisberg explained that new Part 22 is an effort led by Assistant Superintendent Linda Tomlinson and Division Administrator Patrick Murphy, in conjunction with representatives of teacher unions, school management and higher education. The code will be used by approved educator preparation programs to ensure that candidates are prepared to meet the general standards of ethics. Mr. Reisberg stressed that Part 22 will not be used as part of determining educator misconduct that could lead to the suspension or revocation of certificates, although it may be integrated into that process in the future.

Dr. Tomlinson noted that staff reviewed the code of ethics developed by other states and used the Rhode Island code as a model for the Illinois standards (and received permission to do so). Dr. Tomlinson said the code could be used by preparation programs to evaluate and track the dispositions of candidates, which has been difficult. The code will add support to programs' efforts in this regard. Finally, the code will help educators view their jobs as a profession, recognize that they do have responsibilities as professionals, and learn early in their training what is expected of them as professionals, Dr. Tomlinson said.

Part 226 (Special Education): Mr. Reisberg reminded the Committee that this rulemaking was postponed from the May agenda to allow for the proposal to go to the Illinois State Advisory Council (ISAC) on the Education of Children with Disabilities. The amendments are being proposed primarily to align the rules with changes in state law or federal regulations. He said that staff also met with concerned individuals and that staff modified the proposal to address many of the concerns raised. The individuals can communicate any remaining concerns to the State Board during the public comment period.

VI. RULES FOR ADOPTION: Mr. Reisberg summarized three sets of amendments for the Board's adoption.

Part 1 (Public Schools Evaluation, Recognition and Supervision), *Emergency Amendment:* Mr. Reisberg noted that the Board would need to adopt Part 1 amendments to incorporate the common core standards on an emergency basis in order for the standards to become effective immediately.

Part 24 (Standards for All Illinois Teachers): Mr. Reisberg concurred with Board member Andrea Brown, who noted earlier that Part 24 dovetails with Part 22, the code of ethics. He reminded the Committee that the Board considered the proposal rules in March. Based on comments received, a number of modifications have been made in the original proposal. Ms. Brown also said that although one change was to provide an additional year before educator preparation programs must implement the standards, she believed that many institutions are already making progress to align their programs with the new standards.

Dr. Tomlinson noted that the timeframe for implementation also was affected by the need to ensure alignment of the Assessment of Professional Teaching to the new standards, a process that could take up to a year to complete.

Part 210 (Illinois Hope and Opportunity Pathways through Education Program [IHOPE]): Staff received no public comment concerning these new rules, and the version presented for the Board's adoption is identical to the one that it initially considered in March. The purpose of the IHOPE program, established by legislation in July 2009, is to re-enroll high school dropouts so that they can meet both state and local graduation requirements and receive a high school diploma from their resident high school.

While no grant funds were appropriated for the program in FY 2010 or FY 2011, Mr. Reisberg informed the Committee that the Race to the Top Application includes \$12.5 million for the IHOPE program. In order to compete for this funding, an ROE or the City of Chicago School District 299 must receive approval under the rules to operate an IHOPE program.

Part 228 and 235 (Transitional Bilingual Education and Early Childhood Block Grant): The amendments to these sets of rules incorporate a change in Article 14C of the School Code to require that bilingual education services be provided to students in early childhood programs. The proposed amendments detail the provision of transitional bilingual education programs or transitional programs of instruction for preschool students.

Mr. Reisberg noted that the rules, published for public comment in October 2009, received a substantial amount of public comment, which primarily addressed the screening process for

preschool students. Adoption of the Part 228 was delayed from May in order to reconsider the criteria that a school district would use in developing procedures to screen preschool students for English language proficiency. Mr. Reisberg said that staff revised the criteria, providing more detail and consistency regarding the screening process. Six individuals representing the early childhood and bilingual communities urged the Board to adopt the revised amendments.

VII. INFORMATION ITEM: ANNUAL REPORT ON THE STATUS OF AGENCY RULEMAKING
This annual report was available in hard copy in the June Ad Hoc Rules Committee materials.

VIII. COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS
Mr. Reisberg noted that the Committee's agenda for August and September would be "rules heavy" due to the end of legislative session and the need to conform rules to new laws. Of particular interest in August will be new Part 30 (Programs for the Preparation of Principals in Illinois) that resulted from P.A. 96-903, which will require principal preparation programs to conform to new requirements by 2014.

IX. ADJOURNMENT
Dr. Hall moved that the meeting be adjourned. Dr. Fields seconded the motion, and the meeting adjourned at 10:05 a.m.

ILLINOIS STATE BOARD OF EDUCATION

Board Operations Committee of the Whole

June 23, 2010

12:30 p.m.

(This meeting will begin immediately following lunch.)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA (timeframes are estimated for planning purposes)

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation
- IV. Minutes of the May Board Operations Committee of the Whole Meeting (**pp. 2-3**)
- V.*Review Nominations for Recognition (**Plenary packet p. 6**)
- VI.*NASBE Dues – Membership Renewal 12:30 – 12:35 p.m. (**pp. 4-6**)
- VII.*Preparation for the Annual Strategic Planning Session (Retreat) (**pp. 7-8**)
 . (Chris Ward, Chris Koch) 12:35 – 12:40 p.m.
- VIII.*Proposed 2011 Board Calendar (Chris Ward, Chris Koch) 12:40 – 12:45 p.m. (**p. 9**)
- IX. NASBE Study Group Updates (Chris Ward, Vinni Hall, Jesse Ruiz) 12:45 – 12:55 p.m.
- X. Committee Agenda Planning/Additional Items
- XI. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and action may be taken in the plenary session.

BOARD OPERATIONS COMMITTEE OF THE WHOLE
June 23, 2010
Springfield, Illinois

Members Present

Christopher Ward, Chair
Jim Baumann
Andrea Brown
David Fields
Steve Gilford
Vinni Hall
Lanita Koster
Melinda LaBarre
Jesse Ruiz

Members Absent

Staff Present

Superintendent Koch
Jean Ladage
Marsha Moffett
Darren Reisberg
Matt Vanover
Susie Morrison
Connie Wise
Linda Tomlinson
Beth Hanselman
Don Evans
Linda Mitchell

- I. **ROLL CALL:** Dr. Ward called the meeting to order at 12:30 p.m. and asked for a Roll Call. (See roll call above.)
- II. **BOARD MEMBER PARTICIPATION BY OTHER MEANS:** None.
- III. **PUBLIC PARTICIPATION:** None
- IV. **COMMITTEE MINUTES:** Dr. Hall moved that the minutes of the May 2010 Board Operations Committee be approved. Dr. Fields seconded the motion. The motion to approve the minutes passed on a unanimous voice vote.
- V. **REVIEW NEW NOMINATIONS FOR RESOLUTIONS OF RECOGNITION:** Dr. Hall moved to recommend adoption of the resolution recognizing the work of Dr. Gary Lieder and the Cal Park Oversight Board to plenary session. Ms. LaBarre seconded the motion and it passed unanimously.
- VI. **DISCUSSION OF NASBE DUES:** Dr. Fields suggested that approval of the NASBE dues payment be moved to plenary session for consideration. Dr. Brown suggested reducing Illinois member involvement in study groups, however she did not object to the item moving forward to plenary session. It was the consensus of the Board that involvement in the preparation of the study group reports is a part of board member professional development and the outcome is well worth the investment.
- VII. **PREPARATION FOR THE ANNUAL STRATEGIC PLANNING SESSION (RETREAT):** Dr. Koch commented that the draft agenda as presented in the June committee packet outlines the scope of the study for the planning session. He also noted that Dr. Brown's suggestion of using the time to reflect on where the Strategic Plan began, where we are now, where we want to be, and looking at budget alignment and evaluation are all good suggestions to be included in the discussion. Superintendent Koch added that Gene Wilhoit, Executive Director of the Chief State School Officers, is available for the new dates and has again agreed to facilitate. His participation will include a national perspective on hot topics in education.
- VIII. **PROPOSED 2011 CALENDAR:** After the May discussion of the proposed 2011 calendar, it was recommended that the Annual Strategic Planning Session be held along with a regularly scheduled Board meeting. The proposed calendar was revised to reflect that change. In addition, the Board agreed that the one-day video conference meetings should begin at 10:30 a.m.
- IX. **NASBE STUDY GROUP UPDATES:** Dr. Ward indicated that the final study group reports will be disseminated in October during the NASBE Annual Meeting. He indicated that he participated in the 21st Century Educator Study Group. The discussion included the continuous change in technology that educators utilize in the classroom, identification of the students coming into the classroom, and

the effects of poverty on student learning. The group also discussed the structure of the high school setting and discussed a 3-year accelerated program, vs. the traditional 4-year environment.

Dr. Hall shared her participation in the Structure of Schools Study Group. The objectives of the group were to review:

- models for learning and instruction that addresses the needs of the whole child,
- policy supports and barriers to create a true learning community,
- policy climate required for continuous adaptation to new technologies and societal changes.
- focus on learning, not a gathering of Carnegie Units,
- persistent and individualized learning profiles for all students,
- education infrastructure – 24/7 community support, broadband, access points,
- productivity – cost effectiveness, financial systems, process redesign.

Mr. Ruiz commented on his participation in the NASBE Governmental Affairs Committee this past year. The bulk of the meetings focused on the Common Core Standards, ESEA Reauthorization and the Childhood Nutrition Act. Mr. Ruiz indicated he has come to truly appreciate the structure of the Illinois education system in that the Board and the Superintendent work together for the common good of all Illinois students. In other states the structure puts the State Board of Education at odds with the Superintendent and at times, member against member. It was finally agreed that the bottom line is that if the Common Core Standards are good standards and will be good for the students, then they should be supported, and will be in Illinois.

Mr. Ruiz added that the ESEA Reauthorization was also a focus of their committee discussion. He had the opportunity to meet with a number of House and Senate staffers for the respective education-related committees. The House seems to be ahead of the Senate in terms of bill drafting. The House hopes to have a bill before summer recess, which is early August.

X. ADDITIONAL ITEMS AND COMMITTEE AGENDA PLANNING: No committee meetings are scheduled until the October meeting.

XI. ADJOURN: Dr. Hall moved that the Board Operations Meeting of the Whole be adjourned. Ms. LaBarre seconded the motion and it passed with a unanimous voice vote. The committee meeting adjourned at 1:00 p.m.

ILLINOIS STATE BOARD OF EDUCATION
Education Policy Planning Committee of the Whole

June 23, 2010
10:45 a.m.

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA (*timeframes are estimated for planning purposes*)

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation (*15 minutes maximum*) 10:45 – 11:00 a.m.
- IV. Minutes of the May Education Policy Planning Committee of the Whole Meeting (**pp. 2-4**)
- V. *Teacher Certification Board Recommendations (*Linda Tomlinson, Patrick Murphy*) (**pp.**) 11:00–11:05 (pp. 5-8)
- VI. *2010 Strategic Plan Annual Progress Report to the General Assembly (**pp.**) 11:05 – 11:15 a.m. (pp. 9-39)
- VII. *Southland College Prep Charter High School Agreement (*Linda Tomlinson, Darren Reisberg*) (**pp. 40-72**)
11:15 – 11:35 a.m.
- VIII. *International Teacher Exchange Efforts (*Superintendent Koch*) 11:40 – 11:45 a.m. (pp. 73-)
- IX. Update on Longitudinal Data System – verbal update (*Superintendent Koch*) 11:35 – 11:40 a.m.
- X. Committee Agenda Planning/Additional Items
- XI. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and action may be taken in the plenary session.

11:45 – 12:30 – Break for Lunch

**EDUCATION POLICY PLANNING COMMITTEE OF THE WHOLE
MINUTES**

Wednesday June 23, 2010

10:45 a.m.

Springfield, Illinois

Committee Members Present

Dr. David Fields, Chair
Mr. Jim Baumann
Dr. Andrea Brown
Mr. Steven Gilford (arrived 11:25 am)
Dr. Vinni Hall
Ms. Lanita Koster
Ms. Melinda LaBarre
Mr. Jesse Ruiz
Dr. Chris Ward

Committee Members Absent

None

Staff Present

Superintendent Chris Koch
Dr. Connie Wise
Ms. Susie Morrison
Ms. Beth Hanselman
Dr. Linda Tomlinson
Mr. Matt Vanover
Mr. Darren Reisberg
Ms. Linda Riley Mitchell
Mr. Donald Evans

- I. **Roll Call:** The Education Policy Planning Committee meeting convened at 10:45 a.m. Dr. Fields requested roll call. (See above.)
- II. **Board Member Participation Via Phone Conference:** None
- III. **Public Participation:** Jane Quinlan, Regional Superintendent of ROE #9 Champaign/Ford Counties, Janet Ulrich, Regional Superintendent and Edwin Shoemate, Assistant Regional Superintendent from ROE #2 Alexander/Johnson/Massac/Pulaski/Union Counties discussed the ROE School Services line item. Jane Quinlan referenced a "Regional Offices of Education – School Services" handout regarding ROE/ISC School Services funding from past years. She thanked the Board for past funding and asked for consideration for continued funding in FY11. Superintendent Koch thanked them for their efforts and the leadership of all Regional Superintendents and Intermediate Service Center Executive Directors.
- IV. **Minutes of the May 2010 EPPC Meeting:** Dr. Hall moved to approve the minutes of the May 2010 meeting and Ms. LaBarre seconded the motion. The Committee, by voice vote, approved the minutes of the May 2010 meeting.
- V. **Teacher Certification Board Recommendations:** There were no questions regarding this month's recommendations from the Teacher Certification Board. Dr. Brown requested teacher certification board minutes from previous meetings. Superintendent Koch indicated that Ms. Ladage would ensure those are sent to the Board. (Note: The Teacher Certification Board minutes were distributed during the meeting.)
- VI. **2010 Strategic Plan Annual Progress Report to the General Assembly:** Dr. Fields stated that the Strategic Plan provides an opportunity to assess and modify our current process. Matt Vanover added that the process for development of the Strategic Plan was for each division in the Agency to describe their efforts to ensure the advancement of the Board's mission and goals. It was requested that Board members' names be included in the Strategic Plan and that this report provide a basis for discussion at the Board retreat.
- VII. **Southland College Prep Charter High School Agreement:** Mr. Reisberg provided the following review on the background of the Southland Charter School Agreement:

Southland submitted a proposal for a new charter high school to Rich Township High School District 227 (“the District”). The District denied the request. Southland timely submitted an appeal of the denial to the State Board. At its May Board meeting, the State Board voted to reverse the District’s denial and grant Southland a charter, contingent on Southland addressing in its proposed contract, and ultimately in its operation, concerns identified in the State Superintendent’s written Review and Recommendation as well as other items identified by State Board members.

Since the State Board’s May meeting, staff at the State Board of Education and counsel for Southland have met to negotiate changes to the proposed contract in an effort to address the State Superintendent’s and State Board’s concerns. The revised contract is brought to the State Board for approval this month (June). Additionally, since the May Board meeting, Southland has diligently taken steps to widely advertise the charter school so as to best ensure that the application process will be open to all residents of the District.

Mr. Ruiz asked for a few clarifications/corrections to the contract. Mr. Reisberg informed the Committee that he would make the clarifications/corrections and provide the revised version to the Board in advance of its Plenary Session vote on Thursday, June 24, 2010..

VIII. International Teacher Exchange Efforts: Superintendent Koch explained that the Agency is working with Spain and Mexico through the International Teacher Exchange. This year, twenty-four new teachers were recruited of which twenty two were from Spain and two from Mexico. Participating school districts (Des Plains and Posen-Robbins, Rockford and Schaumburg) were impressed with the number and qualifications of the candidates.

Since 2007, ISBE has been working with The Ministry of Education, Bureau of International Cultural and Educational Relations of the Republic of China (Taiwan) to establish an MOU that will provide an opportunity for a visiting teacher program with Taiwan and student exchange. Upon signature of the parties, Taiwan will become ISBE’s third participating country. It was agreed to move this item to plenary session.

IX. Update on Longitudinal Data System: Dr. Connie Wise indicated that all meeting minutes, documents, and proposals are posted on the ISBE website. A project manager, Mike McKindles, has been hired, two focus groups have been developed and an RFSP has been issued to assist in the development of the data architecture. A contractor, Public Consulting Group, has been hired as well as two of four data stewards. An RFSP for the data warehouse is being drafted. The Illinois Student Assistance Commission is assisting with the development of a transcript system. Dr. Wise added that all information is secure and confidential.

X. Committee Agenda Planning/Additional Items: The following topics were requested for updates and/or discussion:

- Special Education Task Force
- Growth Model
- Training models
- Rtl reports and evaluations
- Update on school violence prevention
- Relationship with IBHE and ICCB
- Technology Plan (in the classroom)

XI. ADJOURNMENT: Dr. Vinni Hall moved to adjourn the meeting and Ms. Lanita Koster seconded the motion. The meeting adjourned at 11:45 a.m.

ILLINOIS STATE BOARD OF EDUCATION

Finance & Audit Committee of the Whole

June 23, 2010

2:15 p.m.

(This meeting will begin immediately following the previous session.)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA (timeframes are estimated for planning purposes)

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation (15 minutes)
- IV. Minutes of the May Finance & Audit Committee of the Whole Meeting (pp. 2-3)
- V. *Grants Over \$1 Million
 - A. IDEA Part B, 619 Pre-K Discretionary Grant (Kay Henderson) (pp. 4-8)
 - B. Illinois Service Resource Center (David Andel) (pp. 9-10)
 - C. ISTAC - Training & Technical Assistance Grants (David Andel) (pp. 11-14)
 - D. Illinois Assistive Technology Program (IATP) (David Andel) (pp. 15-17)
 - E. UCP of Greater Chicago - Infinetec and the Assistive Technology Exchange Network (David Andel) (pp. 18-20)
- VI. *Contracts Over \$1 Million
 - A. Contract Renewal: Hupp Information Technologies (David Andel) (pp. 21-22)
 - B. Contract Renewal: Peoria ROE – Illinois Virtual School (Marica Cullent) (pp. 23-24)
- VII. *FY11 State Board of Education Budget (Linda Mitchell, Scott Taylor) (starts on p. 25)
- VIII. Committee Agenda Planning/Additional Items
- IX. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and Board action may be taken in the plenary session.

FINANCE AND AUDIT COMMITTEE OF THE WHOLE

Illinois State Board of Education
100 North First Street
Springfield, Illinois
June 23, 2010

I. ROLL CALL: Chairman Baumann called the meeting to order.

<u>Members Present</u>	<u>Members</u>	<u>Absent Staff</u>	<u>Present</u>
Mr. Jim Baumann, Chairman			Superintendent Koch
Dr. Andrea Brown			Linda Mitchell
Dr. David Fields			Darren Reisberg
Mr. Steven Gilford			Kay Henderson
Dr. Vinni Hall			Marica Cullen
Ms. Lanita Koster			David Andel
Ms. Melinda LaBarre			Deb Vespa
Mr. Jesse Ruiz			Robert Wolfe
Dr. Chris Ward			

II. BOARD MEMBER PARTICIPATION BY OTHER MEANS: None

III. PUBLIC PARTICIPATION:

During public participation, testimony was received from the following persons in support of level funding in the following line items:

- James Craft spoke in support of the Agricultural Education line item. Mr. Craft suggested taking a little money from everyone to give some money to Agricultural Education.
- Judith Yturriago and Josie Yanguas spoke in support of Bilingual Education and Early Childhood Education. They suggested lobbying the governor and legislatures to raise taxes.
- Karen Johnson spoke in support of Career and Technical Education.
- Jack Wuest brought several students from the Drop Out Prevention program. Patrick White, Gabrielle Banks, Codaron Porter, Antonio Marshall and Regina Jones spoke in support of funds for Drop-out prevention Education. Mr. Wuest asked to keep this program at level funding. Mr. Wuest suggested taking money from driver's education and maybe a little from others. One of the young men suggested cutting from the prisons and giving to the schools. Chris Koch explained that the driver's education line is funded through the Secretary of State and ISBE does not have control over that line.
- Jane Joseph and Linda Drust spoke in support of Early Childhood Education. Ms. Joseph is in agreement with a tax increase. Ms. Drust asked the Board to submit a hardship letter to the comptroller for them.
- Reyna Hernandez from the Latino Policy Forum spoke for Bilingual Education and Early Childhood Education.

Testimony was also heard from the following organizations supporting various FY 2011 budget expenditures:

- Erika Lindley from Ed-RED (Education Research Development). Ms. Lindley thanked the Board for bringing up the categorical lines. Ms. Lindley said that she cannot advocate for any reductions in any of the programs. Ms. Lindley said that Reading Improvement was last on their list so she agreed with that one being zeroed out.
- Jennifer Figurelli from LEND (Legislative Education Network of DuPage county). Ms. Figurelli would like for the Board to consider funding for Bilingual Block Grant, Early childhood Block Grant and MCATs. She would like to see money go to ADA Block Grant and Reading Improvement also.
- John Moss from Glenbard School District agreed with Erika Lindley and Jennifer Figurelli.

- Chris Roegge from the Illinois New Teacher Collaborative at U of I in Champaign. This is a state wide partnership of individuals and groups including schools districts, ROEs, Teacher Unions, Higher Education Institutions, Associations and Service providers working to support induction and mentoring for new teachers. Mr. Roegge would like support however he can get it whether it is financial, emotional or spiritual support. He asked the Board to consider what has been accomplished so far by induction and mentoring programs and what could be accomplished.
- Jason Leahy from the Illinois Principals Association. He is in agreement with the money going to GSA and Mandated Categoricals as well as maintenance of effort grants. Mr. Leahy thanked the Board for giving some money to the Principal Mentoring line.
- Edwin Shoemate from ICEARY. Mr. Shoemate stated that they have 48 Regional Safe School projects operating in over 100 sites and serving over 5,000 students who have been expelled or who have been suspended multiple times.
- Terry Scrogum from the Illinois Arts Council spoke about his program. Mr. Scrogum asked that if funds came available that the Board would give some to Arts Education.
- Barbara Shaw from the Illinois Violence Prevention Authority and the Illinois Children's Mental Health Partnership. She spoke about her program and thanked the Board for the funding they receive.

IV. MINUTES OF THE MAY FINANCE AND AUDIT COMMITTEE MEETING: Dr. Vinni Hall moved to accept the minutes of the May meeting. Dr. Chris Ward seconded the motion. The motion passed unanimously.

V. GRANTS OVER \$1 MILLION: Hearing no objections, Mr. Jim Baumann indicated that the following grants would be moved to the plenary session.

- A. IDEA Part B, 619 Pre-K Discretionary Grant (Kay Henderson)
- B. Illinois Service Resource Center (David Anzel)
- C. ISTAC – Training & Technical Assistance Grants (David Anzel)
- D. Illinois Assistive Technology Program (IATP) (David Anzel)
- E. UCP of Greater Chicago – Infnitec and the Assistive Technology Exchange Network (David Anzel)

VI. CONTRACTS OVER \$1 MILLION: Mr. Jim Baumann also stated that the following contracts would be moved to the plenary session.

- A. Contract Renewal: Hupp Information Technologies (David Anzel)
- B. Contract Renewal: Peoria ROE – Illinois Virtual School (Marica Cullen)

VII. FY11 STATE BOARD OF EDUCATION BUDGET: Dr. Koch stated that school districts have indicated that if they do not get a check soon they are going to have to end programs. Ms. LaBarre said she would like to find ways to put money back in certain line items. For example, she said she would like to know what the bottom line would be for the Re-enrolling Students program to continue to operate. She asked if there was a federal grant that helped with them. Dr. Koch said that IHOPE is in the application for the Race to the Top.

Ms. Linda Mitchell said that staff had looked at the line items and has proposed them at 20, 40, 60% reductions.

Dr. Fields stated that the Board would do what it could not to lose federal dollars. Ms. Mitchell stated that much of the budget is devoted to GSA and Mandated Categoricals. The proportion of the budget devoted to these programs has gone up as other types of grants have been eliminated. Ms. Mitchell stated that there are less and less line items in the budget from which reductions can be made.

Ms. LaBarre indicated she is comfortable with what the staff has done. Mr. Baumann asked if the Board wanted to apply to the United States Department of Education for a waiver from the maintenance of effort requirements and make further reductions. Mr. Gilford asked how much of the

infrastructure is the Board going to dismantle over the period of years? Do we keep some infrastructure if the Board cuts the line items and shaves from other lines instead of zeroing them out?

Dr. Brown stated that the Board needed to remember that many of the programs have not even received their money for FY10 yet. Dr. Hall said that some of these people might not see money until December at the end of the lapse period.

Ms. Mitchell stated that in the staff proposal there were 15 programs that were eliminated entirely. They represent \$130 million of the \$300 million reduction. Of the 15 that were eliminated, three of them combined are \$108 million. The Board could do something with the remaining programs at \$22 million. Mr. Gilford asked if the ROEs salaries are statutory. Mr. Darren Reisberg said that they were. Dr. Ward stated that, for example, there was a tax equivalent grant that is only utilized by one district that could be zeroed out and the money used elsewhere. It is not a lot of money—only \$220,000. Dr. Koch said that it was already zeroed out.

Ms. Joyce Karon, former chair of the ISBE Finance and Audit Committee said that at the budget hearings she stood by the principle that the money should affect the most kids; there should be the greatest flexibility of the districts to use that money in the way they saw fit and, lastly, that we should abide by the requirements maintenance of effort for federal programs.

Following this discussion, the Board voiced support of the Superintendent's recommendation of a FY 2011 budget as presented by staff. The budget would be moved to plenary session for action in its current form.

VIII. COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS: Ms. Mitchell stated that when the Board returns for the September meeting they will need to set out a calendar of budget hearings for the FY 2012 budget.

IX. AD JOURNMENT: Ms. Koster moved to adjourn. Dr. Hall seconded the motion. The motion passed unanimously.

ILLINOIS STATE BOARD OF EDUCATION

Governmental Relations Committee of the Whole

June 23, 2010

1:00 p.m.

(This meeting will begin immediately following the previous session.)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA (*timeframes are estimated for planning purposes*)

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation (*15 minutes maximum*) 1:00 – 1:15 p.m.
- IV. Minutes of the May Governmental Relations Committee of the Whole Meeting (**pp. 2-5**)
- V. Legislative Update (*Nicole Wills, Cynthia Riseman, Darren Reisberg*) 1:15 – 2:15 p.m. (pp. 6-25)
- VI. Committee Agenda Planning/Additional Items
- VII. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and Board action may be taken in the plenary session.

GOVERNMENTAL RELATIONS COMMITTEE OF THE WHOLE

May 20, 2010
Springfield, Illinois

Committee Members Present

Lanita Koster, Chair
Andrea Brown
David Fields
Vinni Hall
Melinda LaBarre
Jim Baumann
Chris Ward
Steve Gilford
Jesse Ruiz

Committee Members Absent

Staff Present

Superintendent Chris Koch
Cynthia Riseman
Nicole Wills
Connie Wise
Beth Hanselman
Linda Tomlinson
Jean Ladage
Linda Mitchell
Matt Vanover
Marsha Moffett
Darren Reisberg
Don Evans
Susie Morrison

- I. **Roll Call:** See above.
- II. **Board Member Participation by Other Means:** None.
- III. **Public Participation:** None.
- IV. **Minutes of the May Committee Meeting**
Board member Vinni Hall made a motion to approve the May Committee meeting minutes and Dave Fields seconded the motion. The minutes were approved, with a correction, with a unanimous voice vote.
- V. **ISBE Legislative Agenda Update**
Governmental Relations staff gave the Committee a status update of the ISBE legislative initiatives in addition to providing an update on other education-related legislation the agency is tracking.
 - HB 859- An appropriations bill that contained the bulk of the FY11 state budget, including lump sum appropriations for the Illinois State Board of Education.
 - SB 1215- An appropriations bill that adds an additional \$130 million in general grant funding to the ISBE appropriation in addition to correcting some date errors in HB 859.
 - SB 3662- The Finance Budget Implementation Bill.
 - SB 3660 – Legislation establishing the Emergency Budget Act of FY11, which includes provisions to:
 - Establish powers that supersede existing law in most aspects of budgeting;
 - Extend the FY10 lapse period to December 2010;
 - Allow transfers amongst state funds;

- Allow for contingency and reserve funds;
 - Make all programs subject to appropriation.
- SB 226 – An ISBE initiative to strengthen principal preparation programs. It includes a provision that allows not-for-profit entities to offer principal preparation programs, but they must be approved in the same manner as other higher education institution programs.
- HB 4209- Creates the Instructional Mandates Task Force and places a moratorium on the passage of new legislative mandates until one year following the completion of the task force report.
- HB 4711- Provides that no public school district or private school is obligated to comply with (i) any mandate in the School Code enacted after the effective date of the amendatory Act or (2) any regulatory mandate promulgated by ISBE and adopted by rule after the effective date of the amendatory Act other than those promulgated with respect to these provisions or statutes already enacted on or before the effective date of the amendatory Act, unless a separate appropriation has been enacted into law providing full funding for the mandate for the school year during which the mandate is required. The bill provides for certain exceptions from these provisions and requires certain board action in order to waive such requirements.
- HB 16 – This legislation abolishes the Suburban Cook Regional Office of Education (ROE #14) beginning July 1, 2010 with all the powers and duties to be transferred to the existing three Intermediate Services Centers.
- HB 5340- Requires student teachers to undergo background checks prior to student-teaching in a classroom.
- HB 5863 – Makes changes to require substitute teachers to pay the costs of a background check.
- HB 5515 – This legislation provides that through June 30, 2013, a school board may, by resolution, transfer surplus life safety taxes and interest earnings to the Operations and Maintenance Fund for building repair work and not be required to abate those funds back.
- HB 6041- Requires that a permanent interfund transfer not otherwise authorized by law must be made to the fund of the school district most in need of the funds being transferred. It provides that a working cash fund may be created and maintained consistent with the limitations of the Working Cash Fund provisions of the School Code and that moneys in the working cash fund may be used by the school board for any and all school purposes.
- SB 3576 - Makes changes concerning the following: applicability of certain Public Acts; appointment and duties of chief procurement officers; subcontractors; sole source reporting; extensions and renewals of contracts; prohibited vendors and contractors; financial and conflict disclosures; lobbyists; and procurement communication reporting.
- SB 375 – This legislation makes changes to state contracts worth more than \$249,999 up for renewal or extension, requiring those contracts to undergo competitive bidding process.
- SB 3460 – This legislation makes changes to the School Construction Law regarding early childhood construction grants by specifically providing that a public school district or other eligible entity must provide local matching funds in an amount equal to 10% of the grant.

- SB 3635- Provides that at least 60% of transitional bilingual education funding received from the State must be used for the instructional costs of transitional bilingual education.

X. 2010 LEGISLATIVE PROPOSALS – PRELIMINARY DISCUSSION

Staff will bring preliminary legislative initiatives for the spring 2011 legislative session to the Board at the September retreat.

XI. Committee Agenda Planning/Additional Items: Not discussed

XII. Committee Wrap-up: Not needed

XIII. Adjourn

Vinni Hall made a motion to adjourn the committee, it was seconded by Melinda LeBarre, and passed unanimously.