

ILLINOIS STATE BOARD OF EDUCATION
100 N. First Street
Springfield, Illinois

March 24-25, 2010

NOTE: Staff presentations and detailed Board discussion typically take place during Committee meetings prior to State Board action in the plenary session.
All open meetings will be audio cast on the Internet at: www.isbe.net

WEDNESDAY, MARCH 24, 2010

10:45 a.m. Board Operations Committee of the Whole
Board Room, 4th Floor

11:45 a.m. Break for lunch

***12:45 p.m. Finance & Audit Committee of the Whole**
Board Room, 4th Floor

***3:30 p.m. Ad Hoc Rules Committee of the Whole**
Board Room, 4th Floor

* The meeting will begin at the conclusion of the previous session.

THURSDAY, MARCH 25, 2010

8:45 a.m. Education Policy Planning Committee of the Whole
Board Room, 4th Floor

***9:15 a.m. Governmental Relations Committee of the Whole**
Board Room, 4th Floor

***10:15 a.m. ISBE Plenary Session**
Board Room, 4th Floor

* The meeting will begin at the conclusion of the previous session.

All State Board of Education meetings listed on this agenda will be accessible to persons with disabilities. Persons planning to attend who need special accommodations should contact the Board office no later than the date prior to the meeting. Contact the Superintendent's office at the State Board of Education, Phone: 217-782-2221; TTY/TDD: 217-782-1900; Fax: 217-785-3972.

NOTE: Chairman Ruiz may call to order the Board's plenary session early for the sole purpose of hearing a motion to go into closed session. In such case, the plenary session will reconvene for action items at the time posted. Chairman Ruiz may also call for a break in the plenary session on Thursday at which time the Board will go into closed session.

**ILLINOIS STATE BOARD OF EDUCATION
PLENARY SESSION
100 North First Street, Springfield, Illinois
Board Room, 4th Floor
March 25, 2010
10:15 a.m.**

(This meeting will begin immediately following the previous session.)

**NOTE: Staff presentations and detailed Board discussion typically take place during
Committee meetings prior to State Board action in the plenary session.
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I. Roll Call/Pledge of Allegiance

- A. Consideration of and Possible Actions on Any Requests for Participation in Meeting by Other Means

II. Public Participation

10:15 – 10:45 a.m.

III. Resolutions & Recognition

IV. Superintendent's Report

*** Consent Agenda**

All action consideration items listed with an asterisk (*) are considered to be routine and will be enacted in one motion and vote. Any board member who wishes separate discussion on any item listed on the consent agenda may remove that item from the consent agenda, in which event, the item will be considered in its normal sequence.

Action Considerations

consent agenda items: **10:45 – 10:55 a.m.**

- A. *Approval of Minutes: February 18, 2010 (**Plenary pp. 4-7**)
- B. *Rules for Initial Review
1. Part 24 (Standards for All Illinois Teachers) (**Rules Committee pp. 5-51**)
 2. Part 210 (Illinois Hope and Opportunity Pathways through Education Program) (**Rules pp. 52-79**)
- C. *Rules for Adoption
1. Part 35 (Mentoring Program for New Principals) (**Rules Committee pp. 80-92**)
 2. Part 145 (Temporary Relocation Expenses) (**Rules Committee pp. 93-102**)
- D. *Contracts and Grants over \$1 Million
1. Early Childhood Education Contract with Erikson Institute (**Finance & Audit pp. 3-5**)
(Evaluation of Early Childhood Systems)
 2. Early Childhood Education Contract with Erikson Institute (**Finance & Audit pp. 6-7**)
(Social/Emotional Training and Consultation)
 3. Early Childhood Education Contract with ROE #27 (**Finance & Audit pp. 8-9**)
(Block Grant Programs for Compliance and Program Improvement)
 4. Principal mentoring Contract with IPA (**Finance & Audit pp. 10-12**)
- E. *2010 Board Calendar Revisions (**Board Operations pp. 4-6**)
- F. *Accept FY09 Financial Audit (**Finance & Audit pp. 13-19**)
- G. *Approve Annual Financial Profile of School Districts (**Finance & Audit pp. 27-36**)
- H. *Approve Special Education Expenditures & Receipts Report (**Finance & Audit pp. 69-73**)
- I. *Accept Financial Plan for Lemont-Bromberek Community School District 113A (**Finance & Audit pp. 37-68**)
- J. *Teacher Certification Board Recommendations (**Education Policy Planning pp. 4-6**)

End of Consent Agenda

V. New Business

10:55 – 11:00 a.m.

VI. Announcements and Reports

11:00 a.m. – 11:45 a.m.

- A. IBHE Liaison Report (*Dr. Proshanta Nandi*) **11:00 – 11:10 a.m.**
- B. P-20 Council Liaison Report (*Joyce Karon*) **11:10 – 11:15 a.m.**
- C. Superintendent's/Senior Staff Announcements **11:15 – 11:25 a.m.**
- D. Chairman's Report **11:25 – 11:35 a.m.**
- E. Member Reports **11:35 – 11:45 a.m.**

VII. Information Items

- A. ISBE Fiscal & Administrative Monthly Reports (*Plenary pp. 8-38*)

VIII. Adjourn

**Illinois State Board of Education Meeting
March 14, 2010
Illinois State Board of Education
100 North First Street
Springfield, Illinois**

ROLL CALL

Jesse Ruiz, Chairman, called the meeting to order at 10:25 a.m. Chairman Ruiz asked Ms. Jean Ladage to call the roll. A quorum was present.

Members Present:

Mr. Jesse Ruiz, Chairman
Dr. Christopher Ward, Vice Chairman
Dr. Vinni Hall, Secretary
Mr. James Baumann
Dr. Andrea Brown
Dr. David Fields
Mr. Steven Gilford
Ms. Lanita Koster
Ms. Melinda LaBarre

Members Absent:

None

**PUBLIC
PARTICIPATION**

Rob Sherman of Rob Sherman Advocacy spoke against unconstitutional tuition charges for instruction in the subjects taught at Illinois public schools, including kindergarten. He noted that Article X, Section 1, of the Illinois Constitution, states in a pertinent part: Education in public schools through the secondary level shall be free." The Illinois Supreme Court stated in 1925 that "instruction in the subjects taught, without a tuition charge, provides free schools," and that parents who are financially able to do so can be required to pay for materials, such as textbooks. Mr. Sherman stated that if the Illinois State Board of Education agrees with the Illinois Supreme Court they should promptly inform each and every public school district in Illinois that:

- Public schools are prohibited from charging tuition for instruction in the subjects taught.
- That prohibition includes full day kindergarten, regardless of what name the public school district gives the program.
- If you are planning on charging tuition for any of your classes next year, you are prohibited from doing so.
- If you have collected tuition from parents of public school students, you must immediately return the money.
- Drivers' Education fees are not covered by this directive, as the matter is currently under litigation.

Mr. Sherman thanked the Board for their time.

Kathleen Jacob, Manager of Foundation and Government Relations at the **Adler Planetarium**, thanked the Board for the funding that has enabled the museum to enhance its math and science education programs, to help prepare Illinois school students to join the 21st Century workforce. Ms. Jacob indicated that on March 26th the museum will open Planet Explorers, a new exhibit which promotes learning and exploration through play for pre-school aged children and their families. Ms. Jacobs invited everyone to visit the museum and the Planet Explorers exhibit soon.

Kathy Vickers from the **Morrisonville At-Risk Prekindergarten Program** spoke on the benefits Pre-K Programs offer small rural towns. The At-Risk program is partnered with Head Start and Special Education Early Intervention and enrollment is based on the diverse needs of families and their children. Many children in the programs have more than one reason for enrollment, some are special education students with IEP's, some are children in foster homes, many are low income and others may qualify due to low test scores on their

screening tool in motor, language cognition or social/emotional issues. Other contributing issues can be family dynamics such as death in the family, serious mental illness, parents in prison, teen parents and social isolation. Ms. Vickers indicated she will be sharing information with legislators.

Erin Stout from **Peoria County Bright Futures** shared a packet of information highlighting the importance of Pre-K programs for the future of Illinois children. Ms. Stout pointed out that over half of their families are low income and many of the children started the school year with severe social/emotional needs and deficiencies in fine or gross motor language skills or speech concerns. Ms. Stout shared ISAT data indicating children in Peoria County who attended state funded Pre-K scored better than those students who did not. **Rebecca Schelkopf** from Illini Bluffs School District in rural Peoria County shared several testimonials from parents of children who are enrolled in Peoria County Bright Futures Programs. **Tina Grove** from Peoria County Bright Futures spoke of the benefits she has seen in children and their families in her 14 years as a Bright Futures Preschool teacher in rural Peoria Counties. To these children and their rural families we are the only means of pre-school education services. Ms. Grove thanked the Board for taking the time to listen to her and reminded them of how important it is to fund Early Childhood Block Grants.

Kathy Davis, Pre-K Program Coordinator in Springfield District #186 noted that early learning begins at birth, and they will continue to testify and speak to the General Assembly on behalf of children and families in Early Childhood Programs.

Chairman Ruiz thanked **Jeanne Mentgan**, Project Director for Peoria County Bright Futures for the nice note she sent to all of the Board Members regarding Pre-K making a difference in their school districts. Ms. Mentgan was present at the meeting and thanked the Chairman for giving her staff the opportunity to be heard today.

Chairman Ruiz encouraged everyone to contact their legislators and encourage them to support Early Childhood Funding. Chairman Ruiz commented that the data shows that if we can get every single three year old child into a high quality, full day, preschool program we will close the achievement gap. We need to demand this as taxpayers in Illinois, to communicate the need for funding Early Childhood Block Grants to the Governor and the General Assembly.

Chairman Ruiz noted that Jane Quinlan of the Champaign-Ford Regional Office of Education typically attends our meetings to represent the Illinois Association of Regional Superintendents of Schools (IARSS). However, beginning this month, they have begun rotating Regional Superintendents to attend our meetings so our members may begin to become more familiar with their membership. Today, we welcome: Marc Kiehna, Past President of IARSS and Regional Superintendent for ROE #45, Monroe and Randolph Counties and Keri Garrett, Regional Superintendent in ROE #13, Clinton, Marion and Washington Counties.

Regional Superintendent Marc Kiehna spoke of the pressure districts are under due to the budget crisis. He appreciates and understands what this Board is going through due to the unlimited needs and very limited resources. Superintendent Kiehna stated they are doing the best they can to work with their districts. He commented that they have heard from many teachers concerned about their futures, not only teachers that are laid off but those that are coming out of pre-service programs and wondering if there will be a career for them in teaching. Superintendent Kiehna stated that they are trying to be optimistic and doing the best they can to get through these tough times.

Regional Superintendent Keri Garrett added that they, too, are going through a rough time in her district. However, there are also good things happening; a second group of

teachers have begun their gifted training and she has several judges in juvenile court working with her to keep students in school. The days are busy and the schools are in a critical state, but her staff are doing everything they can to keep things running smoothly.

**SUPERINTENDENT
REPORT**

CONSENT AGENDA

Consent Agenda Motion:

Dr. Hall moved that the State Board of Education hereby approves the consent agenda items, including the revisions to the 2010 Calendar of State Board of Education meetings, dated 3-25-2010. Ms. Koster seconded the motion and it passed with a roll call vote. Dr. Brown abstained from agenda item IV.J. Teacher Certification Board Recommendations.

The following motions were approved by action taken in the consent agenda motion.

Approval of Minutes

The State Board of Education hereby approves the minutes for the February 18, 2010, Board Meeting.

Rules for Initial Review

Part 24 (Standard for All Illinois Teachers)

The State Board of Education hereby authorizes solicitation of public comment on the proposed rulemaking for: Standards for All Teachers (23 Illinois Administrative Code 24) including publication of the proposed amendments in the Illinois Register.

Part 210 (Illinois Hope and Opportunity Pathways through Education Programs)

The State Board of Education hereby authorizes solicitation of public comment on the proposed rulemaking for: Illinois Hope and Opportunity Pathways through Education Programs (23 Illinois Administrative Code 210) including publication of the proposed amendments in the Illinois Register.

Rules for Adoption

Part 35 (Mentoring Programs for New Principals)

The State Board of Education hereby adopts the proposed rulemaking for: Mentoring Programs for New Principals (23 Illinois Administrative Code 35), Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 145 (Temporary Relocation Expense)

The State Board of Education hereby adopts the proposed rulemaking for: Temporary Relocation Expenses (23 Illinois Administrative Code 145), Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Contracts and Grants over \$1 Millions

**Early Childhood Education Contract with Erickson Institute
(Evaluation of Early Childhood Systems)**

The State Board of Education hereby authorizes the renewal of the contract for the evaluation of the Early Childhood Systems with Erickson Institute for FY11, with the maximum amount of the contract not to exceed \$4,158,465 and the cost for FY11 not to exceed \$1,399,375.

**Early Childhood Education Contract with Erickson Institute
(Social/Emotional Training and Consultation)**

The State Board of Education hereby authorizes the renewal of the Early Childhood Social/Emotional Training and Consultation contract with Erickson Institute for FY11 with an increase of the contract's maximum amount not to exceed \$4,716,505 and the cost for

FY11 not to exceed \$1,260,000.

**Early Childhood Education Contract with Erickson Institute
(Block Grant Programs for Compliance and Program Improvement)**

The State Board of Education hereby authorizes the renewal of the Early Childhood monitoring contract with Henderson, Mercer, Warren ROE #27 for FY11 in an amount not to exceed \$793,000, with the contract's maximum amount not to exceed \$2,986,000

Principal Mentoring Contract with IPA

The State Board of Education hereby approves the awarding of a contract in an amount not to exceed \$2,077,000 for the management of the New Principal Mentoring Program to the Illinois Principals Association, pending final contract negotiations.

2010 Board Calendar Revisions

The State Board of Education hereby authorizes the changes to the 2010 Calendar of Board meetings as revised in the March 24 Board Operations Committee of the Whole. (See Handout dated 3/25/2010.)

Accept FY09 Financial Audit

The State Board of Education hereby accepts the Auditor General's Financial Audit for the Illinois State Board of Education for the Year Ended June 30, 2009.

Approve Annual Financial Profile of School Districts

The Illinois State Board of Education hereby approves the financial designations of school districts as set forth in the Fiscal Year 2010 Financial Profile Scores, which have been calculated using the revised methodology with data from the districts' Fiscal Year 2009 Annual Financial Reports and, furthermore, recognizes that the districts designated on the Financial Watch List are those so identified from the Fiscal Year 2010 Financial Profile calculations.

Approve Special Education Expenditures & Receipts Reports

The State Board of Education hereby approves the 2010 Annual Report of Special Education Expenditures and Expenditures and directs the State Superintendent to forward the report to the General Assembly and Governor by May 1, 2010.

Accept Financial Plan for Lemont-Bromberek Community School District

The State Board of Education hereby approved the Financial Plan submitted by Lemont-Bromberek Community School District 113A.

Teacher Certification Board Recommendations

In accordance with Section 25.127 (j) (2) (A) of the State Board's administrative rules on review of individual programs, the State Board awards continuing approval for McKendree University's physical education program, Type 10, as it meets the applicable SPA standards. This will authorize the university to conduct the program and to recommend candidates for certification by entitlement until the time of the institution's next accreditation review.

and

In accordance with Section 25.145 (d) (1) of the State Board's administrative rules on review of new programs, the State Board of Education provisionally approves the University of Chicago's General Administrative - Principal program, Type 75, thereby authorizing the university to conduct the program and to recommend candidates for certification by entitlement until the time of the institution's next accreditation review.

END OF THE CONSENT AGENDA

NEW BUSINESS

None

**ANNOUNCEMENTS
& REPORTS**

Chairman Ruiz introduced Dr. Proshanta Nandi from the Illinois Board of Higher Education (IBHE). Dr. Nandi indicated that the IBHE has not met since his last report to the Board; however, he did have two recent developments that he wanted to share in the interest of P-20 collaboration.

**IBHE LIASISON
REPORT**

On February 26, at the UIC Campus, three higher education agencies: IBHE, Illinois Community College Board and the Illinois Student Assistance Commission hosted a College Affordability Summit. It was planned in response to House Joint Resolution 54, sponsored by Representative Cynthia Soto and Senator Ed Maloney, and was organized as a legislative conversation about higher education financing. Nearly a dozen members of the General Assembly and staff attended, along with leaders from the higher education and financial aid community. Informative presentations were given by national experts, Dennis Jones and Aims McGuinness from the National Center for Higher Education Management Systems and David Longanecker from Western Interstate Commission for Higher Education. In addition, two members from the ISA Corps described their work with high school students, parents and counselors to get them prepared for applying to college. The importance of the preparation and readiness for college of high school students was an important theme for this discussion on college affordability.

On March 3, an announcement was made by the new national, non-profit organization, Complete College America (CCA), identifying the 17 states that have formed an alliance to meet the goal of making United States first again in number of college graduates. Illinois is one of the Alliance state members. Governor Quinn, joined by the heads of IBHE, ISAC, and ICCB, submitted a letter of acceptance earlier in February. We will be working with CCA to dramatically increase the number of Illinoisans with a college degree or credential. Our team approach within the state will build upon the partnerships we have established with ISBE, the colleges and universities' academic leaders, and the business community to increase the rigor of high school curricula and improve alignment of courses for readiness for college.

Complete College America is funded by the Carnegie Corporation of New York, the Ford Foundation, the Bill and Melinda Gates Foundation, the W.K. Kellogg Foundation, and Lumina Foundation for Education. With their support and CCA's expertise, Illinois will be in a strong position for pursuing federal grants for completion efforts (a higher education version of Race to the Top) that have been proposed by the Obama administration and are currently under consideration by Congress.

The IBHE's next meeting will be held on April 6, at Harold Washington College in Chicago. Dr. Nandi noted that Dr. Vinni Hall will be representing the Illinois State Board of Education at the future IBHE meetings and he looks forward to seeing her there.

Chairman Ruiz announced that Joyce Karon was not with us today but was kind enough to send us an update on the P-20 Council that was held on March 23, 2010. Chairman Ruiz asked Susie Morrison to read the highlights of the meeting. (Full Report available in Board Services.)

Susie Morrison stated that the P-20 Council has met three times under the leadership of Chairman Miguel del Valle. Chairman del Valle joined the Illinois team in Washington for our Race to the Top presentation. The first three committee meetings have been a forum to bring the members up to speed on what is currently going on in P-20 education in Illinois. The first meeting featured a presentation by Dr. Jennifer Presley of the Educational Research by IERC. The second meeting Susie and Linda Tomlinson were joined by Steve

Tozer and P-12 initiatives were discussed. At the last meeting Debbie Meisner-Bertauski and a team from higher education spoke about various higher education initiatives.

Ms. Morrison announced that an agreement has been reached with the University of Illinois for Lizanne DeStefano to staff the P-20 Council. She will assist in developing a calendar, a web site, planning meetings, communications and tracking committee meetings. Susie noted that we are happy to have Lizanne on board as we work and plan to provide support to the P-20 Council.

The P-20 Council is made up of four committees; P-20 Vision, Assessments, Academic & Career Pathways, and Teacher Effectiveness. We expect to be adding a fifth committee. The website will post all the meeting materials so that all may have access. The Council has decided on quarterly, three hour meetings and the next meeting will be held on May 26, 2010.

**SUPERINTENDENT'S/
SENIOR STAFF
ANNOUNCEMENTS**

Superintendent Koch stated that he will be in Macomb and Peoria next week for honor roll visits to local school districts who have shown significant improvement. Dr. Koch believes it is important to recognize honor roll schools, and be consistent with direction we are getting from the federal government. This recognition process gives these schools a boost, particularly in this economic climate.

Dr. Koch said that he has received a lot of consolidation questions during the appropriations hearings and will therefore be running some additional data. He would like consolidation discussion to focus on student performance rather than fiscal issues. Dr. Koch commented that he is not quite sure of the fiscal impact being that prominent, and there is conflicting data on it, so that is why we will be running additional data. He reminded everyone that a lot of the schools on the high priority list are already unit districts in urban areas, so we need to look at this from various angles. Superintendent Koch added that he will be meeting again with legislators to review data and answer their questions.

Dr. Koch stated that he has serious concerns about the capacity of the agency and the reduction of employees over the years impacting our second submittal of the Race to the Top, since it seemed to be of concern to the feds when reviewing the initial application. He fears he might be in a worse place to defend capacity with the June application.

Superintendent Koch said he is constantly reminded of programs that are struggling in this climate. Those at risk include the Virtual School now operated by the Peoria Regional Office. Many programs have been using their own local dollars to keep programs open and this continues to be a stress point. We are anticipating various scenarios such as the Board having to accept a lump sum budget with significant reductions. Local districts are inquiring whether grants funds will be released. We struggle with what to put in our request when we don't know how much money, if any, will be available. All of these things have led to a complex implementation year, to say the least.

Dr. Koch followed up on the District U-46 discussion from the last board meeting, indicating there was a draft of a response in their folders that will be sent to the U-46 board from Chairman Ruiz. Of the scenarios listed, Public Act 96-0152 would have allowed ISBE to not use the local tax limiting rates in the calculations. Part of the problem that we have with our formulas is that when you look at the implementation, it is all retro; data we depend on others to get to us. Having a means by which that would be eliminated would seem to simplify this. We need to get away from formula fixes for specific districts. Perhaps a solution that is fair in impacting all districts, such as multi-county districts.

Dr. Koch commented that he is nineteenth on the seniority list for State Superintendents in the country and will move up to sixteenth after three state superintendents leave this year.

Linda Tomlinson informed everyone that she has copies available of a guidance book for Induction and Mentoring Programs. These guidance documents were developed by stakeholders for the Continuum for Improvement of Programs. It is their hope that all programs, including those that are not funded by the state, will use this document to determine how they can improve Induction & Mentoring within their districts.

Ms. Tomlinson also noted that computer based testing has continued and in March there were five hundred people who took the Basic Skills Test online the elementary test went online for the first time with eighty three participants. Early Childhood will be offered online in May.

Ms. Tomlinson noted that on March 31, ISBE and IBHE, with the assistance of ICCB, will host *Working Together to Prepare Illinois Educators for Student Success*. This meeting will provide deans and assistant deans in educator preparation programs an opportunity to learn more about the collaborative projects to improve educator preparation for student success in our state.

Mr. Gilford asked that if at all possible could we use technology to put our training and documents online in order to save money by reducing the amount of paper that is generated for the whole educational system. Superintendent Koch agreed with Mr. Gilford and indicated that senior staff would be discussing offering more material on line and printing less paper publications.

CHAIRMAN'S REPORT

Chairman Ruiz announced that Dr. Vinni Hall has agreed to serve as the ISBE Member-Liaison to the Illinois Board of Higher Education.

Dr. Andrea Brown will attend meetings of the Illinois Community College Board contingent upon content of their agenda.

Chairman Ruiz stated that he attended with Dr. Vinni Hall and Dr. Chris Ward the NASBE Legislative Conference on March 18-20, 2010 and NASBE Study Group Meetings in Washington, DC. (Funded through the Illinois Professional Development Account via NASBE.)

Chairman Ruiz visited Washington, D.C., last week as a committee member of the NASBE Governmental Affairs Committee and The National Association of Latino Elected and Appointed Officials Education Task Force. Chairman Ruiz also had the opportunity to meet and talk with Senate and House Committee Staff, Secretary Duncan and President Obama. They discussed the education funding crisis and the 17,000 teacher layoffs in Illinois, as well as hundreds of thousands across the country. Chairman Ruiz asked that the next time we see our members of congress to please ask them what they are planning to do for the teachers in Illinois.

Chairman Ruiz announced the following Out of State Travel: Andrea Brown, Ms. Melinda LaBarre and Dr. Chris Ward will be attending the NASBE Central Area Regional Conference on Common Core Standards on March 29-30, 2010 in St. Louis, Missouri. (Paid for by a Wallace Foundation grant thru NASBE.)

MEMBERS REPORTS

Mr. Baumann attended the Chicago Urban League Meeting and met with Mary Shahbazian, President of Allendale Association, in Lake Villa. The Allendale Association provides treatment and advocacy for troubled children, youth and their families. He also attended the 2010 Resource Fair in Lake County sponsored by the Lake County Regional Office, Special Education District of Lake County and the Mothers Trust Foundations. Representatives from more than 30 agencies presented at the fair.

Dr. Brown attended a conference at Southern Illinois University on Teacher Preparation

where Patrick Murphy presented. She also attended a meeting of the Association for Supervision and Curriculum Development (ASCD) regarding Virtual Programs and attended a meeting with Marc Kiehna regarding looking at Scaling Up from a regional perspective.

Dr. Hall stated that at the next Board meeting she will share the information she received at the NASBE meeting on School Structure. Dr. Hall stated that at the NASBE Legislative Conference she had the opportunity to meet with Congressman Jesse Jackson, Jr., Congressman Bobby Rush and Representative Danny Davis, who is very interested in getting early childhood reauthorized as soon as possible. Dr. Hall stated that she spent most of Tuesday evaluating our existing Early Childhood Program.

Dr. Ward stated that he also traveled to Washington, D.C., with Dr. Hall and Chairman Ruiz to meet with our congressional representatives. Dr. Ward commented that the NASBE Study Group he attended was on Developing the 21st Century Teacher.

Ms. LaBarre greeted Illinois Education Association (IEA) Directors and Officers on behalf of the Board at their IEA Meeting. She also attended the Arts Education Awards Ceremony with Superintendent Koch and Marica Cullen at the Executive Mansion on March 18, 2010. Ms. LaBarre commented that she and Representative Raymond Poe read to second grade students at Fietchens Elementary School.

Ms. Koster informed the Board that she continues to meet with the Commission on the Elimination of Extreme Poverty, and they will be holding their final meeting on Thursday, April 8, at John A. Logan College in Carterville. Ms. Koster stated that they hope to finalize their recommendations soon and will share them with the board.

PRIOR TO CLOSED SESSION

Chairman Ruiz announced that following lunch and closed session, the Board will reconvene only to adjourn the meeting. We will disconnect the phone immediately following the next motion.

CLOSED SESSION

Dr. Hall moved that the Board enter into closed session under the exceptions set forth in the Open Meetings Act of the State of Illinois as follows:

Section c 1 for the purpose of considering the appointment, employment, compensation, performance or dismissal of an employee; and

Section c 11 for the purpose of considering pending or probable litigation against or affecting the Board, and

Dr. Hall further moved that the Board may invite anyone they wish to have included in this closed session. Dr. Fields seconded the motion and it passed with a unanimous roll call vote.

INFORMATION ITEMS

Chairman Ruiz asked that the Board members read the Financial and Administrative Monthly Reports printed in the Board meeting materials.

MOTION FOR ADJOURNMENT

Dr. Ward moved that the meeting be adjourned. Dr. Hall seconded the motion and it passed with a unanimous voice vote. The meeting adjourned a 12:39 p.m.

Respectfully Submitted,

Dr. Vinni Hall
Board Secretary

Mr. Jesse Ruiz
Chairman

ILLINOIS STATE BOARD OF EDUCATION

Board Operations Committee of the Whole

March 24, 2010

10:45 a.m.

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA (timeframes are estimated for planning purposes)

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation
- IV. Minutes of the December Board Operations Committee of the Whole Meeting (**pp. 2-3**)
- V.*Review Nominations for Recognition (as needed)
- VI.*2010 Board Calendar – further review (*Jean Ladage*) (**pp. 4-6**) 10:45 – 10:55 a.m.
- VII. ISBE Board Member Liaison to IBHE (*Chris Ward*) (**p. 7**) 10:55 – 11:05 a.m.
- VIII. Board Review of Contracts and Grants (*Darren Reisberg*) (**pp. 8-25**) 11:05 – 11:15 a.m.
- IX. Revolving Door Prohibition (*Darren Reisberg*) (**pp. 26-43**) 11:15 – 11:25 a.m.
- X. Procurement Procedures (*Darren Reisberg, Linda Mitchell*) (**pp. 44-52**) 11:25 – 11:35 a.m.
- XI. Open Meetings Act Training (*Matt Vanover*) (**p. 53**) 11:35 – 11:45 a.m.
- XII. Committee Agenda Planning/Additional Items
- XIII. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and action may be taken in the plenary session.

BOARD OPERATIONS COMMITTEE OF THE WHOLE
March 24, 2010
Springfield, Illinois

Members Present

Christopher Ward, Chair
Jim Baumann
Andrea Brown
David Fields
Steve Gilford
Vinni Hall
Lanita Koster
Melinda LaBarre
Jesse Ruiz

Members Absent

Staff Present

Superintendent Koch
Jean Ladage
Marsha Moffett
Darren Reisberg
Matt Vanover
Susie Morrison
Connie Wise
Linda Tomlinson
Beth Hanselman
Don Evans

- I. **ROLL CALL:** Dr. Ward called the meeting to order at 10:50 a.m. and asked for a Roll Call. (See roll call above.)
- II. **BOARD MEMBER PARTICIPATION BY OTHER MEANS:** None.
- III. **PUBLIC PARTICIPATION:**

Jack Wuest distributed materials regarding the Alternative Schools Network Re-Enrolling Student Program. He asked the Board for whatever support they might be able to provide and he promised to work with the legislature to support funding for those types of programs. There are five charter schools for dropouts. Illinois is a leader in this effort.

Bonnie Malchow from the Illinois Coalition for Educating At Risk Youth (ICEARY) spoke in support of the Truants Alternative Optional Education Program (TAOEP) and Regional Safe Schools. She thanked the Board for funding their programs this year. She realizes the tough choices the Board has had to make and may continue to have to make. Ms. Malchow indicated that, in her opinion, any amount the state can provide will be appreciated and they will attempt to restructure the program as necessary.

Jane Quinlan, Regional Superintendent in Champaign & Ford Counties, and **Diane Beedy** from the Macon-Piatt Regional Office of Education, updated the Board on the Gifted Education training taking place statewide. Two years ago, regional staff met with Susie Morrison and other agency staff to redesign the Illinois Gifted Institute. An outcome of those discussions was that the training should be focused on classroom teachers. Using content and process experts across the state, a 45-hour training was developed for which teachers may receive three university credits. The training focuses on perspectives on gifted education, knowing the gifted child, differentiation in the regular classroom and curriculum models for gifted education. This year the State Board has provided funds to all Regional Offices of Education, the Intermediate Service Centers and Chicago Public Schools. In January the training was begun and more than 2,000 teachers have registered in the database.

Ms. Quinlan closed by indicating that through ISBE's efforts, we have been able to move into a new era of professional development for teachers. We've gone from presenting teachers with 2 large binders of training materials to online training with electronic journals which can be emailed to the instructor for review.

Susie Morrison thanked Jane Quinlan, Diane Beedy and the dozens of stakeholders for their efforts in pulling this statewide effort together. Ms. Morrison indicated that she has spoken to teachers who had been through the training and they not only appreciated the convenience of completing the online training in their homes, but respected the challenging and more rigorous coursework. Ms. Morrison encouraged those providing other statewide professional development courses to follow the lead on this cutting edge model.

Superintendent Koch took the opportunity to recognize Jane Quinlan's efforts in representing the Illinois Association of Regional Superintendents of Schools (IARSS) at our board meetings over the last several years. She has been ever willing to step up and answer questions as needed during meetings. Beginning this month IARSS will start rotating Regional Superintendents' attendance at our meetings so that our members may begin to become more familiar with their membership. Superintendent Koch introduced Brad Harriman, from ROE 50 in St. Clair County and Andrew Reinking from ROE 41 in Madison County.

- IV. COMMITTEE MINUTES:** Dr. Hall moved that the minutes of the December 2009 Board Operations Committee be approved. Mr. Ruiz seconded the motion. The motion to approve the minutes passed on a unanimous voice vote.
- V. REVIEW NEW NOMINATIONS FOR RESOLUTIONS OF RECOGNITION:** No nominations for recognition were received for this period.
- VI. 2010 BOARD CALENDAR – FURTHER REVIEW:** Following discussion, the Board agreed to cancel the April 14 tentative meeting date, and change the June, August and October dates. The Board also agreed to change the September and December locations to Springfield, in order to save staff travel funds through the end of this calendar year. Mr. Ruiz commented that although the Board travel expenses are lean, he would like the public record to show the Board members are also tightening their spending. He would like to see Board Operational expenses down about 10% from FY09 expenses. Upon approval during the plenary session, the revised calendar will be posted to the agency website.
- VII. ISBE BOARD MEMBER LIAISON TO IBHE:** Dr. Vinni Hall volunteered to attend IBHE meetings representing the State Board. Dr. Andrea Brown volunteered to attend meetings of the Illinois Community College Board contingent upon agenda items focusing on ISBE-related issues.
- VIII. BOARD REVIEW OF CONTRACTS AND GRANTS OVER \$1 MILLION:** The Board made no changes in the process by which it reviews contracts and grants totaling over \$1 million.
- IX. REVOLVING DOOR PROHIBITION:** Darren Reisberg updated the Board Operations Committee on the Revolving Door provisions of the State Officials and Employees Ethics Act (5 ILCS 430/5-45).
- X. PROCUREMENT PROCEDURES:** Darren Reisberg and Robert Wolfe informed the Board that Public Act 96-0795 provides substantial changes in the manner in which the State of Illinois procures goods and services. The changes were made to ensure that all procurements are undertaken in a transparent manner with undue influences.
- XI. OPEN MEETINGS ACT TRAINING FOR BOARD MEMBERS:** Matt Vanover informed the Board of changes to the Open Meetings Act, which now requires that certain persons that serve on or who have responsibilities for public bodies, committees, advisory boards, etc. complete electronic training with the Attorney General's Office. In order for Board members to better understand their responsibilities of openness to the public and ensure compliance with the Open Meetings Act, members of the Board were encouraged to complete online training prior to the May meeting.
- XII. ADDITIONAL ITEMS AND COMMITTEE AGENDA PLANNING:** Suggestions for the next committee meeting included discussion of nominations for the NASBE Board of Directors, NASBE Study Group Updates, Retreat Planning, and review of Board Travel Guidelines.
- XIII. ADJOURN:** Dr. Hall moved that the Board Operations Meeting of the Whole be adjourned. Dr. Fields seconded the motion and it passed with a unanimous voice vote. The committee meeting adjourned at 12:30 p.m.

ILLINOIS STATE BOARD OF EDUCATION

Finance & Audit Committee of the Whole

March 24, 2010

12:45 p.m.

(This meeting will begin immediately following lunch.)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA (timeframes are estimated for planning purposes)

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation (15 minutes maximum) 12:45 – 1:00 p.m.
- IV. Minutes of the January Finance & Audit Committee of the Whole Meeting (p. 2)
- V. *Contracts & Grants Over \$1 Million 1:00 – 1:10 p.m.
 - A. Early Childhood Education Contract with Erikson Institute (pp. 3-5)
(Evaluation of Early Childhood Systems) (Kay Henderson)
 - B. Early Childhood Education Contract with Erikson Institute (pp. 6-7)
(Social/Emotional Training and Consultation) (Kay Henderson)
 - C. Early Childhood Education Contract with ROE #27 (pp. 8-9)
(Block Grant Programs for Compliance and Program Improvement) (Kay Henderson)
 - D. Principal mentoring Contract with IPA (Patrick Murphy) (pp. 10-12)
- VI. *FY09 Financial Audit (Lisa LaBonte) (pp. 13-19) 1:10 – 1:30 p.m.
- VII. Update on Audit Findings (Lisa LaBonte) (pp. 20-26) 1:30 – 1:45 p.m.
- VIII. *Review Annual Financial Profile of School Districts (pp. 27-36) 1:45 – 2:15 p.m.
(Linda Mitchell, Deb Vespa)
- IX. *Financial Plan for Lemont-Bromberek Community S.D. 113A (pp. 37-68) 2:15 – 2:35 p.m.
(Linda Mitchell, Deb Vespa)
- X. *Special Education Expenditures & Receipts (Linda Mitchell, Deb Vespa) (pp. 69-73) 2:35 – 2:55 p.m.
- XI. Update on Calumet Park School District (verbal update) 2:55 – 3:15 p.m.
(Linda Mitchell, Darren Reisberg, John Perkins)
- XII. FY11 Budget Update (verbal update) (Linda Mitchell, Scott Taylor) 3:15 – 3:30 p.m.
- XIII. Committee Agenda Planning/Additional Items
- XIV. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and Board action may be taken in the plenary session.

FINANCE AND AUDIT COMMITTEE OF THE WHOLE

Illinois State Board of Education
100 North First Street
Springfield, Illinois
March 24, 2010

1. **ROLL CALL:** Chairman Baumann called the meeting to order.

Members Present

Mr. Jim Baumann, Chairman
Dr. Andrea Brown
Dr. David Fields
Mr. Steven Gilford
Dr. Vinni Hall
Ms. Lanita Koster
Ms. Melinda LaBarre
Mr. Jesse Ruiz
Dr. Chris Ward

Members Absent

Staff Present

Superintendent Koch
Linda Mitchell
Scott Taylor
Toni Waggoner
Jason Hall
Lisa LaBonte
Deb Vespa
Darren Reisberg
John Perkins

2. **BOARD MEMBER PARTICIPATION BY OTHER MEANS:** None

3. **PUBLIC PARTICIPATION:** **Sessy Nymen** from Illinois Action for Children spoke on behalf of Early Childhood programs, and asked that the contractual components of Early Childhood administration which ensure the maintenance of a quality infrastructure in Illinois be maintained, even if the line item was cut in FY 2011. **Greg Moats, Rick Cavalier and Missy Taylor** from Belleville THSD 201 encouraged the Board to pursue modifying class size regulations in the Illinois Administrative Code and modify the definition of the general education class room until the state has the ability to make full state payments. **Chris Nation and Jamie Sterbinsky** from Springfield spoke on behalf of the Teen Parents as Teachers program. **Kathie Raiborn** from Rogys; **Maurice Lyon** from CUSD 205 Galesburg; **Jill Grove and Jayne Joseph** from Springfield Public Schools all spoke on behalf of Early Childhood programs. **John Moss** from Glenbard District 87 spoke on payment delays related to FY10 MCATs, asked that GSA be cut less than MCAT's in FY 2011, asked that Bilingual Education not be cut disproportionately in FY 2011, and indicated support for the testimony offered by participants from Belleville THSD 201.

4. **MINUTES OF THE JANUARY FINANCE AND AUDIT COMMITTEE MEETING:** Dr. Chris Ward moved that the minutes of the January Finance and Audit Committee be accepted. Dr. David Fields seconded the motion. The motion passed by unanimous voice vote.

5. **CONTRACTS & GRANTS OVER \$1 MILLION:** Dr. Vinni Hall recommended the following items be moved to the plenary session for action. The Board agreed.
 - A. Early Childhood Education Contract with Erikson Institute (Evaluation of Early Childhood Systems) (Kay Henderson)
 - B. Early Childhood Education Contract with Erikson Institute (Social/Emotional Training and Consultation) (Kay Henderson)
 - C. Early Childhood Education Contract with ROE #27 (Block Grant Programs for Compliance and Program Improvement) (Kay Henderson)
 - D. Principal Mentoring Contract with IPA (Patrick Murphy)

6. **FY09 FINANCIAL AUDIT:** For the benefit of the new members, Lisa LaBonte provided a brief synopsis of the duties of ISBE's Chief Internal Auditor. She added that the Auditor General performs an annual financial audit of the Agency. The objectives of a financial audit are to determine if financial statements are fairly presented in accordance with Governmental Accounting Standards. In past years, both a financial audit and compliance examination were performed annually, but beginning with FY09 the Auditor General decided to perform the Compliance Examination on a

biannual basis. Since the compliance examination was not performed in FY09, auditors did not perform follow up on previously reported noncompliance with mandate findings nor perform any testing of mandate compliance. ISBE's FY10 audit will once again include both the financial audit and compliance examination. The FY09 Financial and Compliance Audit report contains one finding: Inadequate Control Over the Financial Reporting Process. (Summary provided in Finance & Audit Committee packet.)

7. **UPDATE ON AUDIT FINDINGS:** Ms. LaBonte provided the Board with information on the progress the Agency has made in resolving audit findings from the FY2008 A-133 Statewide Single Audit and compliance findings from the FY2008 Financial Audit and Compliance Examination, performed by the Auditor General.
8. **REVIEW ANNUAL FINANCIAL PROFILE OF SCHOOL DISTRICTS:** Ms. Linda Mitchell stated that ISBE has been going through this process for about eight years of preparing a financial profile, and that ISBE evaluates the financial performance of school districts across the state. Ms. Mitchell spoke about the handouts that were given to the Board. The Committee agreed to forward this item to the plenary session for final consideration by the Board.
9. **FINANCIAL PLAN FOR LEMONT-BROMBEREK COMMUNITY S.D.:** Ms. Mitchell reminded the Board that on December 17, 2009, the State Board certified Lemont-Bromberек Community School District 113A in financial difficulty. In accordance with the School Code, districts that have been certified in financial difficulty must submit a financial plan to the Illinois State Board of Education for approval within 45 days. Ms. Mitchell stated that Ms. Deb Vespa and her staff have been working closely with the district and Superintendent Rick and his board have submitted a revised financial plan, which indicates some aggressive action including a reduction in force. The Committee forwarded this to the plenary session for final consideration by the Board.
10. **SPECIAL EDUCATION EXPENDITURES & RECEIPTS:** Ms. Mitchell indicated that this is the third year for this annual report. Ms. Vespa stated that the information is calculated from limited information from district annual reports, the Funding and Child Tracking System (FACTS) and the State's Student Information System (SIS). Ms. Vespa added that this report is not a reflection of school districts' total special education expenditures and receipts. The Committee forwarded this to the plenary session for final consideration by the Board.
11. **UPDATE ON CALUMET PARK SCHOOL DISTRICT:** Superintendent Koch stated that the Agency has been working with Calumet Park in an oversight role for several years. The State Board received an update on the status of the district's progress and in May will discuss the possibility of terminating the oversight agreement.
12. **FY11 BUDGET UPDATE:** Ms. Mitchell stated that ISBE did not have a Finance Committee meeting in February; the last one was January 13, 2010. She indicated that the Superintendent and staff have provided testimony before the House Appropriations Committee on Elementary and Secondary Education and the Senate Appropriations Committee, as well as meeting with individual legislators. Members were reminded that the ARRA funds were used in FY 2009 and FY 2010. However, the lack of ARRA funds in FY 2011 creates about \$1 billion cliff in our budget. These funds are used for portions of the GSA and Early childhood payments. Ms. Mitchell added that the Education Funding Advisory Board (EFAB) has been meeting every two months. The next meeting will be in Springfield on April 28.
13. **COMMITTEE AGENDA PLANNING AND ADDITIONAL ITEMS:** None discussed.
14. **ADJOURNMENT:** Dr. Vinni Hall moved to adjourn. Dr. David Fields seconded the motion. The motion passed.

ILLINOIS STATE BOARD OF EDUCATION

Ad Hoc Rules Committee of the Whole

March 24, 2010

3:30 p.m.

(This meeting will begin immediately following the previous session.)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA *(timeframes are estimated for planning purposes)*

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation *(15 minutes maximum) 3:30 – 3:45 p.m.*
- IV. Minutes of the January Ad Hoc Rules Committee of the Whole Meeting **(pp. 2-4)**
- V. *Rules for Initial Review *(Darren Reisberg, Shelley Helton) 3:45 – 3:55 p.m.*
 - A. Part 24 (Standards for All Illinois Teachers) *(Patrick Murphy) (pp. 5-51)*
 - B. Part 210 (Illinois Hope and Opportunity Pathways through Education Program) **(pp. 52-79)**
(Monique Chism)
- VI. *Rules for Adoption *(Darren Reisberg, Shelley Helton) 3:55 – 4:15 p.m.*
 - A. Part 35 (Mentoring Program for New Principals) *(Patrick Murphy) (pp. 80-92)*
 - B. Part 145 (Temporary Relocation Expenses) *(Deb Vespa) (pp. 93-102)*
- VII. Committee Agenda Planning/Additional Items
- VIII. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and action may be taken in the plenary session.

Ad Hoc Rules Committee of the Whole

Wednesday, March 24, 2010

3:30 p.m.

State Board of Education Office
100 North First Street
Springfield, Illinois

Committee Members Present

Jesse Ruiz
James Baumann
Andrea Brown
David Fields
Steven Gilford
Vinni Hall
Lanita Koster
Melinda LaBarre
Chris Ward

Absent

Others

Chris Koch
Darren Reisberg
Beth Hanselman
Susie Morrison
Linda Tomlinson
Connie Wise
Matt Vanover

Chairman Jesse Ruiz called the meeting to order at 3:10 p.m. He noted that all Board members were present. There was no need for Board member participation by other means.

1. **APPROVAL OF MINUTES**

Board member Vinni Hall moved the approval of the minutes of the Committee's meeting of January 14, 2010, and Board member Melinda LaBarre seconded the motion. It was adopted unanimously, and the minutes were approved as presented.

2. **PUBLIC PARTICIPATION**

There was no public participation.

3. **RULES FOR INITIAL REVIEW**

The Chairman turned the meeting over to General Counsel Darren Reisberg to briefly summarize the proposals that the Board would be considering.

- **Part 24 (Standards for All Illinois Teachers):** Mr. Reisberg noted that Assistant Superintendent Linda Tomlinson and Division Administrator Patrick Murphy would be available to answer questions. Mr. Reisberg indicated that the revised professional teaching standards would take effect July 1, 2012, and the current standards, including separate standards for language arts and technology, would remain in effect until that time. Additionally, the assessment of professional teaching, which all prospective teachers must pass in order to receive a certificate, would be revised to reflect the new standards.

Dr. Tomlinson noted that the revised standards shift the focus from "all children" to standards that emphasize the needs of the individual child. The proposed revisions also focus on reading at all grade levels, including high school, and update the standards for technology.

Board members had a robust discussion about the standards and their impact on and relevance to the evaluation of teacher preparation programs and of teachers' practice in their classrooms. In particular, review is needed to determine how and to what extent the standards will be used to evaluate teacher performance, especially as the evaluation model shifts to one focused on student growth. The standards help to "ferret out" the type of dispositions that a teacher needs in order to be a successful, which will be informed further when the Board considers an educator code of ethics, expected to be presented as a

proposed rulemaking in May. Additionally, the standards should be shared with high school students who are considering a career in education.

- **Part 210 (Illinois Hope and Opportunity Pathways through Education Program [IHOPE]):**

Mr. Reisberg summarized the proposed rules that govern the establishment of IHOPE programs by regional offices of education (ROEs) that are designed to enable dropouts to earn their high school diplomas. Mr. Reisberg noted that Jack Wuest, who had been instrumental in securing passage of legislation that created the program, spoke earlier in the day about the law and its impact.

The proposed rules set forth the conditions upon which programs will be approved, thus qualifying them for the receipt of general state aid and in years in which an appropriation is provided, incentive grants. Mr. Reisberg indicated that the legislature failed to provide funding for incentive grants in FY 2010, and it is uncertain whether state funding other than general state aid will be available for FY 2011. He added, however, that \$25 million have been requested for the program as part of the agency's Race to the Top application. In response to a question from Board member Andrea Brown, staff clarified that any incentive grant received by an IHOPE program would be based on a formula (i.e., the proportion of dropouts in an ROE area to the statewide total) rather than on the needs of individual dropouts who may reside in the ROE area.

During this presentation, Deputy Superintendent and Chief of Staff Susie Morrison introduced Monique Chism to the Board. Ms. Chism is the new division administrator for Innovations and Improvements, the division with the responsibility for administering the IHOPE program. Ms. Morrison also acknowledged staff member Marci Johnson, who had served the last several months as the division's interim division administrator.

4. **RULES FOR ADOPTION:** General Counsel Reisberg summarized two sets of amendments for the Board's adoption.

- **Part 35 (Mentoring Program for New Principals):** No public comment was received, and the amendments being presented were identical to the ones the Board considered in January. The proposed amendments address several different areas, including provisions for second-year principals to receive mentoring.

Dr. Brown commented that the mentoring program may not be needed if the new principal preparation program goes into effect in 2013; however, Dr. Tomlinson noted that new principals will still need supports, although the supports may be different than those needed by principals who had not received the extensive preparation envisioned by the new program.

Part 145 (Temporary Relocation Expenses): No public comment was received, and the amendments being presented were identical to the ones the Board considered in January. The proposed amendments clarify the assets to be considered when requesting a temporary relocation loan or grant and establish a renewal process so that agency staff can better project the amount of money needed for the program each fiscal year.

While not related to any proposals currently before the Board for action, Chairman Ruiz informed the Ad Hoc Rules Committee that it had received a letter from the Latino Policy Forum regarding proposed amendments to Part 228 (Transitional Bilingual Education) and Part 235 (Early Childhood Block Grant). The group expressed its concern that the proposed amendments had not been brought back to the Board for adoption at this meeting (the public comment period ended February 15, 2010).

Superintendent Christopher Koch explained that the proposal had generated a substantial amount of public comment. Dr. Koch noted that although the comment had been analyzed, he recommended delaying presentation of the final proposal to the Board due to a misunderstanding among legislators and others about mandates placed on school districts, whether the requirements originate in law or in rules, and the potential cost of those mandates. He said that agency staff are cognizant of the burdens unfunded mandates place on school districts, particularly in the current economic climate. By delaying the Board's adoption of the proposed amendments, staff will be able to more closely examine the effects of any proposed regulatory mandates, particularly their fiscal impact on school districts.

5. COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS

Mr. Reisberg indicated that a significant number of rules will be presented to the Board for its initial review in May. For the Board's adoption will be Parts 228 and 235, which will include changes staff are recommending in response to public comment, and Part 180 (Health Life Safety Code for Public Schools), for which no public comment was received.

6. ADJOURNMENT

Board member David Fields moved that the meeting be adjourned. Vice-chair Chris Ward seconded the motion, and the meeting adjourned at 3:50 p.m.

ILLINOIS STATE BOARD OF EDUCATION

Education Policy Planning Committee of the Whole

March 25, 2010

8:45 a.m.

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA *(timeframes are estimated for planning purposes)*

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation *(15 minutes maximum)*
- IV. Minutes of the January Education Policy Planning Committee of the Whole Meeting **(pp.2-3)**
- V. *Teacher Certification Board Recommendations **(pp. 4-6)** 8:45 – 8:55 a.m.
(Linda Tomlinson, Patrick Murphy)
- VI. Strategic Agenda Update – verbal update (Superintendent Koch) 8:55 – 9:15 a.m.
- VII. Committee Agenda Planning/Additional Items
- VIII. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and action may be taken in the plenary session.

**EDUCATION POLICY PLANNING COMMITTEE OF THE WHOLE
MINUTES**

Thursday, March 25, 2010
8:45 a.m.
Springfield, Illinois

Members Present

David Fields, Chair
Jim Baumann
Andrea Brown
Chris Ward
Steve Gilford
Vinni Hall
Lanita Koster
Melinda LaBarre
Jesse Ruiz

Members Absent

Staff Present

Superintendent Koch
Connie Wise
Susie Morrison
Darren Reisberg
Matt Vanover
Linda Tomlinson
Beth Hanselman
Don Evans
Linda Mitchell

The Education Policy Planning Committee meeting convened at 8:48 a.m.

1. **ROLL CALL/BOARD MEMBER PARTICIPATION BY OTHER MEANS:** Dr. David Fields requested roll call. There was no board member participation by any other means. See above.
2. **PUBLIC PARTICIPATION:** There was no public participation. Regional Superintendent of Monroe/Randolph Counties Marc Kiehna and Regional Superintendent of Clinton/Marion/Washington Counties Keri Garrett were in attendance as guests.
3. **MINUTES OF THE JANUARY 2010 EPPC MEETING:** Lanita Koster moved to approve the minutes of the January 2010 EPPC meeting and Vinni Hall seconded the motion. The Committee minutes were unanimously approved.
4. **TEACHER CERTIFICATION BOARD RECOMMENDATIONS (Linda Tomlinson, Patrick Murphy):** This item came before the Board to consider the State Teacher Certification Board's recommendation for approval of McKendree University's physical education program recommended by the respective specialized professional associations and the approval of a new program from University of Chicago. Following a brief discussion, Dr. Fields indicated that this recommendation would move to the plenary session for Board action.
5. **STRATEGIC AGENDA UPDATE (Verbal Update) (Superintendent Koch):** Dr. Koch stated that this agenda item was formerly entitled Update on Race to the Top (RTTT) and ARRA, but because it entails many aspects of the Board's Strategic Plan, we have decided to change the agenda item. Illinois sent a team of five to Washington, D.C. last week for the RTTT presentation including a rigorous review before the panel. Secretary Duncan indicated there were going to be very few awards.

Secretary Duncan was very clear about the definition of "career-ready", stating that no students will be taking remedial courses.

In response to a question raised during the Board Operations Committee meeting, Susie Morrison indicated that she was able to follow up with CCSSO to confirm that common core standards implementation will occur after the May Board meeting, so there is no need to move the date of the May meeting.

The team pressed Secretary Duncan on the issue of transition. Potentially, as early as August, internationally benchmarked common standards will be available in the states and there will be no assessments aligned to those standards. Dr. Koch added that there were 6 assessment consortia at the time we applied for the grant; there are now two, and we are trying to consolidate those two into one consortia as they are not that far apart. Connie Wise and Joyce Zurkowski will be re-engaging the State Testing Review Committee for the purpose issue transition. The issue is not necessarily

alignment, but to review the cut score for ISAT and whether it needs to be raised. The other answer to this transition is a growth model. We made it clear to United States Department of Education that we are going to need assistance during this time of transition and Secretary Duncan was very forthright that it will be provided. Dr. Koch also stated that we should expect movement this year in ESEA Reauthorization.

6. **COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS:** Andrea Brown requested a follow-up on STEM and a review of the last four years of the System of Support, discuss differentiated instruction, and school improvement grants and various strategies. It was noted that the impact of poverty is known, but the models do not seem to take into consideration out-of-school factors.
7. **ADJOURNMENT:** Jesse Ruiz moved to adjourn the EPPC meeting and Lanita Koster seconded the motion. The EPPC meeting adjourned at 9:15 a.m.

ILLINOIS STATE BOARD OF EDUCATION

Governmental Relations Committee of the Whole

March 25, 2010

9:15 a.m.

(This meeting will begin immediately following the previous session.)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA *(timeframes are estimated for planning purposes)*

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation *(15 minutes maximum)*
- IV. Minutes of the January Governmental Relations Committee of the Whole Meeting **(pp. 2-4)**
- V. Legislative Update *(Nicole Wills, Cynthia Riseman, Darren Reisberg) 9:15–10:15 a.m. (pp. 5-108)*
- VI. Committee Agenda Planning/Additional Items
- VII. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and Board action may be taken in the plenary session.

GOVERNMENTAL RELATIONS COMMITTEE OF THE WHOLE

March 25, 2010
Springfield, Illinois

Committee Members Present

Lanita Koster, Chair
Andrea Brown
David Fields
Vinni Hall
Melinda LaBarre
Lanita Koster
Chris Ward
Steven Gilford
Jim Baumann
Jesse Ruiz

Committee Members Absent

None

Staff Present

Superintendent Chris Koch
Cynthia Riseman
Nicole Wills
Connie Wise
Beth Hanselman
Linda Tomlinson
Jean Ladage
Marsha Moffett
Darren Reisberg
Don Evans

I. Roll Call: See above.

II. Board Member Participation by Other Means: None.

III. Public Participation: None

IV. Minutes of the January Committee Meeting

Board member Vinni Hall made a motion to approve the January Committee meeting minutes and Chris Ward seconded the motion. The minutes were approved with a unanimous voice vote.

V. ISBE Legislative Agenda Update

Governmental Relations staff updated the Committee on the upcoming General Assembly schedule for the latter part of session. In addition, a status update was given on education related legislation the agency is tracking, including the following:

- HB 4674: This legislation is the Interstate Military Compact Act initiative. The language of this bill now encompasses negotiated language between school management stakeholders and the U.S. Department of Defense. As written, the language preserves state sovereignty while allowing the State to join the Interstate Military Compact to provide some educational continuity for students in military families.
- HB 4886: The bill, as amended, provides that a school district may, by board resolution, adopt an alternative school calendar for a 4-day school week, which must be approved by the ISBE. It sets forth requirements concerning the calendar for the school term, including requiring that it provide a minimum of at least 150 days to ensure 141 days of actual pupil attendance. The calendar for the school term and any changes must be submitted to and approved by the regional superintendent of schools before the calendar or changes may take effect. This legislation was introduced with the intention of offering an alternative calendar that could help

districts specifically with transportation costs. The bill was approved by House by a vote of 81-21-2.

- HB 4992: This legislation would change the way lottery funds would be used for education. ISBE opposed the bill as did other education stakeholders.
- HB 6053: Amendments on this bill would create the Illinois Accurate Government Records Act, which would provide provisions for an individual to view his or her own records and put specific restrictions on sharing data on individuals. ISBE raised concerns about potential impact to the Longitudinal Data System (LDS) and the requirements to share information among the other education agencies (ICCB, IBHE and ISAC). In addition, staff expressed concerns on the potential impact of the information ISBE collects as part of the Student Information System (SIS) and data shared with contractors that evaluate programs.
- SB 365: This legislative initiative makes changes to the GA scholarship program but does not eliminate the program itself.
- SB 1182: This bill contains supplemental appropriation language clarifying language in relation to ISBE's federal Longitudinal Data System line item. Specifically, PA 96-46 limited appropriations for federal funds and other state funds for all agencies in relation to contractual abilities. Since the Longitudinal Data System project revolves around administrative, operational and contractual purposes, ISBE was having difficulty being able to expend any of the funds. In addition, the bill allowed for the fourth quarter Mandated Categorical payment to be paid from Education Assistance Fund dollars.
- SB 1946: This legislation makes changes to the Illinois pension systems concerning new hires beginning January 1, 2011. The legislation caps the final average pensionable salary at \$106,800 and is calculated as 8 of the last 10 years of service, in addition to raising retirement for all new employees to age 67 with 10 years of service. The bill also includes an early retirement option available to employees at 62 with 10 years of service. The bill eliminated the 3 percent annually-compounded cost-of-living rate adjustment (COLA) and replaces it with simple interest raises of half the consumer price index (CPI) or 3 percent, whichever is lower. Language was also included in the bill prohibiting a pension annuitant from collecting a pension while receiving another public salary (double dipping). In addition, the language allows Chicago Public Schools (CPS) to pay normal cost pension obligations through 2013 while concurrently changing the payment schedule for CPS so that their system reaches 90% funded by 2060.

The Board discussed concerns with possible impact on local school districts and possible cost implications.

- SB 2494: This legislation creates the Illinois School Choice Program. ISBE opposed this legislation both on practical and philosophical grounds. Staff detailed the practical issues that must be addressed – particularly those pertaining to assessments for students enrolled in private schools and the cost. An amendment was filed to require voucher students to take state assessments. The amendment does provide for the program to start in 2011-12; giving time for ISBE to work this

through operationally. Further amendatory language was added that revises the language to address some issues with currently enrolled students as well as making the bill a pilot program. Staff detailed concerns with cost issues associated with the bill, as well as confusion as to how it was drafted and the assumptions made by the proponents during drafting as to how the General State Aid Formula works.

- SB 3086: The bill creates the Education Budget and Impact Note Act to require that that every bill that creates a new program or service that will be provided by ISBE, or which expands the class of persons eligible or services available, shall have an explanatory statement or note which shall include a reliable estimate of the probable impact that bill will have upon the State Board of Education's annual budget. ISBE is opposed this legislation and has reached out to the House sponsor.
- Staff provided updates on the various initiatives regarding “mandates” on school districts. Initiatives include HJR 74, HB 4711, HB 5889, SB 2980, SB 3000, and SB 3556:
 - HJR 74 and SB 3000 create task forces to look at mandates, with different timelines in each piece of legislation.
 - HB 5889 and SB 2980 allow districts to waive curricular mandates without specific funding.
 - HB 4711 and the identical bill SB 3556 are much broader.

Staff updated the Board that it plans to initiate the Blue Ribbon Committee on Mandates prior to its final passage due to time constraints and reporting requirement of May 1, 2010 included in HJR 74.

IX . Spring Waiver Report Update.

Staff updated the Board that subject matter hearings were held in both the House and the Senate on the spring 2010 waiver report. Legislators raised a number of questions in regards to the Kildeer and Elgin bilingual education waiver appeals and the Senate hearing focused primarily on a physical education exemption issue.

X. Committee Agenda Planning/Additional Items: Not discussed

XI. Committee Wrap-up: Not needed

XII. Adjourn

Vinni Hall made a motion to adjourn the committee and it was seconded by Dave Fields.