

**State Board of Education Meeting  
via video conference**

**Thursday, February 17, 2011  
10:30 a.m.**

**Chicago Location:** ISBE Video Conference Room, James R. Thompson Center  
14<sup>th</sup> Floor, 100 W. Randolph, Chicago, IL

**Springfield Location:** ISBE Video Conference Room, 3<sup>rd</sup> Floor  
100 N. First Street, Springfield, IL

This meeting will also be audio cast on the Internet at: [www.isbe.net](http://www.isbe.net)

**AGENDA**

**I. Roll Call/Pledge of Allegiance** *(Times are estimated and are for planning purposes only)*

A. Consideration of and Possible Actions on Any Requests for Participation in Meeting by Other Means

**II. Public Participation** 10:30 – 11:00 a.m.

**III. Resolutions & Recognition**

A. Golfview Elementary School, Carpentersville, HealthierUS School Challenge Gold Award **(p. 3)**

**IV. \*Superintendent's Report - Consent Agenda** 11:00 – 11:10 a.m.

All action consideration items listed with an asterisk (\*) are considered to be routine and will be enacted in one motion and vote. Any board member who wishes separate discussion on any item listed on the consent agenda may remove that item from the consent agenda, in which event, the item will be considered in its normal sequence.

A. \*Approval of Minutes:

1. Plenary Minutes: January 13, 2011 **(pp. 4-8)**
2. Education Policy Planning Committee of the Whole: January 12, 2011 **(pp. 9-10)**
3. Board Operations Committee of the Whole: January 12, 2011 **(pp. 11-12)**
4. Finance & Audit Committee of the Whole: January 12, 2011 **(pp. 13-15)**
5. Ad Hoc Rules Committee of the Whole: January 12, 2011 **(pp. 16-19)**
6. Governmental Relations Committee of the Whole: January 13, 2011 **(pp. 20-22)**

B. \*Rules for Initial Review

1. Part 1 (Public Schools Evaluation, Recognition and Supervision) **(pp. 23-44)**  
*(Robin Lisboa, Linda Jamali, Patrick Murphy, Jim Palmer, Darren Reisberg)*
2. Part 350 (Secular Textbook Loan) *(Robert Wolfe)* **(pp. 45-48)**

C. \*Contracts and Grants Over \$1 Million

1. Statewide Professional Development Grants for Illinois RtI Network **(pp. 49-50)**  
*(Beth Hanselman, David Andel)*
2. ACT contract renewal for Prairie State Achievement Exam (PSAE) **(pp. 51-52)**  
*(Connie Wise, Jim Palmer)*
3. NCS Pearson IAA contract renewal for Illinois Alternate Assessment (IAA) **(pp. 53-54)**  
*(Connie Wise, Jim Palmer)*
4. Pearson Contract Renewal for Illinois Standards Achievement Test (ISAT) Administration **(pp. 55-56)**  
*(Connie Wise, Jim Palmer)*
5. Pearson Contract Renewal for Illinois Standards Achievement Test (ISAT) Development **(pp. 57-58)**  
*(Connie Wise, Jim Palmer)*

**End of Consent Agenda**

D. Proposed Amendment to Southland Charter School Agreement **(pp. 59-89)** 11:10 – 11:25 a.m.  
*(Jennifer Saba, Darren Reisberg)*

E. Spring 2011 Waiver Report *(Winnie Tuthill, Darren Reisberg)* **(pp. 90-113)** 11:25 – 11:40 a.m.

F. Election of Officers **(p. 114)** 11:40 – 11:45 a.m.

G. FY11 MCAT Transfers **(pp. 115-116)** 11:45 – 11:50 a.m.

H. Approval of IFSOE Collective Bargaining Agreement *(as needed, following closed session)*

I. Consideration of Settlement Agreement with West Harvey-Dixmoor School District 147 *(as needed, following closed session)*

**V. Discussion Items**

- A. P-20 Council First Report & Recommendations (*Joyce Karon, Superintendent Koch*) **(pp. 117-118)** 11:50 – 12:10
- B. Legislative Update (*Nicole Wills, Cynthia Riseman, Darren Reisberg*) **(pp. 119-132)** 12:10 – 12:25 p.m.
- C. Other Items for Discussion
- D. ISBE Fiscal & Administrative Monthly Reports (*available online at [http://isbe.net/board/fiscal\\_admin\\_rep.htm](http://isbe.net/board/fiscal_admin_rep.htm)*)

**VI. Announcements**

12:25 – 12:45 p.m.

- A. Superintendent's Announcements (as needed)
- B. Chairman's Announcements (as needed)

**VII. Closed Session Motion**

12:45 p.m.

*(The Board will return to act on the IFSOE contract and the West Harvey Dixmoor agenda items, as necessary, following closed session.)*

**VIII. Adjourn**

This meeting will be accessible to persons with disabilities. Persons planning to attend who need special accommodations should contact the Board office no later than the date prior to the meeting. Contact the Superintendent's office at the State Board of Education. Phone: 217-782-2221; TTY/TDD: 217-782-1900; Fax: 217-785-3972.

**NOTE:** Chairman Ruiz may call for a break in the meeting as necessary in order for the Board to go into closed session.

**Illinois State Board of Education Meeting  
February 17, 2011  
James R. Thompson Center  
100 W. Randolph, 14<sup>th</sup> Floor  
Chicago, IL**

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**Springfield Location: ISBE Video Conference Room, 3<sup>rd</sup> Floor  
100 N. First Street, Springfield, IL**

**ROLL CALL**

Mr. Jesse Ruiz, Chairman, called the meeting to order 10:39 a.m. Chairman Ruiz asked Mrs. Jean Ladage to call the roll. Dr. Christopher Koch, State Superintendent of Education, was in attendance. A quorum was present.

**Members Present in Chicago:**

Mr. Jesse Ruiz, Chairman  
Dr. Christopher Ward, Vice Chairman  
Dr. Vinni Hall, Secretary  
Mr. Steven Gilford (arrived at 10:59 a.m.)  
Ms. Lanita Koster

**Members Absent:**

Mr. James Baumann

**Members Present in Springfield:**

Dr. Andrea Brown  
Dr. David Fields  
Ms. Melinda LaBarre

**PUBLIC PARTICIPATION**

**Public Participation from Chicago Site**

Sharon Patchak-Layman, Elected Board Member for Oak Park- River Forest High School addressed the Board on the issue of school fee waivers. Darren Reisberg, ISBE General Counsel, responded that he often works with attorneys who represent districts and he would be happy to call their district's attorney to discuss the issue.

**Public Participation from Springfield Site**

None

**RESOLUTIONS &  
RECOGNITION**

Dr. Ward moved that the Illinois State Board of Education, with its sincere appreciation and gratitude, adopt the resolution honoring Golfview Elementary School in Carpentersville for receiving the HealthierUS School Challenge Gold Award of Distinction. Dr. Hall seconded the motion and it passed with a unanimous voice vote.

Dr. Koch stated that on the issue of health and nutrition, Illinois has been identified as having the fourth highest rate for childhood obesity, which can lead to diabetes, cancer, hypertension and high blood pressure. He mentioned that Dr. Hall met with Dr. Damon Arnold, Director of the Illinois Department of Public Health (IDPH) to discuss ISBE's partnership with IDPH to serve healthier food in schools and educate children to live a healthier lifestyle. Dr. Koch also noted that two students from ISBE's Student Advisory Council attended that meeting as the Council's topic this year is health and physical education.

Ms. Koster stated that she recently visited Namaste Charter School to present a similar award for HealthierUS School Challenge. She noted that Namaste was one of the first schools to have a salad bar in their cafeteria and now there are 70 schools in Chicago that offer a salad bar as a nutritional option.

Chairman Ruiz shared with the Board a news story by Linda Lutton and Darnel

Little of Chicago's WBEZ.91.5 on the progress and performance of Chicago's Renaissance 2010 schools.

## CONSENT AGENDA

Mr. Reisberg noted that with the new law allowing public and non-public school districts to seek the ability to not follow any new underfunded or unfunded mandates, the proposed changes to Part 1 set timelines and procedures for that process.

Dr. Koch noted that on the issue of textbooks (Part 350), the reference to textbook also includes digitized materials. He recently met with the State Librarian, Joyce Karon and agency staff in anticipation of a proposed budget line item for a partnership with the state library to assist with the statewide delivery of textbooks.

### **Motion:**

Dr. Hall moved that the State Board of Education hereby approves the consent agenda as presented. Dr. Fields seconded the motion and it passed with a unanimous roll call vote.

The following motions were approved by action taken in the consent agenda motion.

### **Approval of Minutes**

The State Board of Education hereby approves the minutes for the January 13, 2011 Plenary Session, January 12, 2011 Education Policy Planning Committee of the Whole, January 12, 2011 Board Operations Committee Meeting of the Whole, January 12, 2011 Finance & Audit Committee of the Whole, January 12, 2011 Ad Hoc Rules Committee of the Whole and the January 13, 2011 Governmental Relations Committee of the Whole.

### **Rules for Initial Review**

#### **Part 1 (Public Schools Evaluation, Recognition and Supervision)**

The State Board of Education hereby authorizes solicitation of public comment on the proposed rulemaking for Public Schools Evaluation, Recognition and Supervision (23 Illinois Administrative Code 1) including publication of the proposed amendments in the Illinois Register.

#### **Part 350 (Secular Textbook Loan)**

The State Board of Education hereby authorizes solicitation of public comment on the proposed rulemaking for Secular Textbook Loan (23 Illinois Administrative Code 350) including publication of the proposed amendments in the Illinois Register.

### **Contracts & Grants Over \$1 Million**

#### **Statewide Professional Development Grants for Illinois Rtl Network**

The State Board hereby authorizes the State Superintendent to enter into a grant agreement in FY 2011 with the successful bidder under the Illinois Rtl Network RFP. Funding in FY 2011 will not exceed \$1 million, with funding in subsequent years expected to range between \$1,535,000 and \$1,700,000.

#### **ACT Contract Renewal for Prairie State Achievement Exam (PSAE)**

The Illinois State Board of Education hereby authorizes the renewal of the Prairie State Achievement Examination (PSAE) administration and development contract, and the administration of the EXPLORE and PLAN assessments with ACT, INC for FY2012 with an increase of the contract's maximum amount not to exceed \$88,310,070.

#### **NCS Pearson Contract Renewal for Illinois Alternate Assessment (IAA)**

The Illinois State Board of Education hereby authorizes the renewal of the Illinois Alternate Assessment with NCS, Pearson Inc. through December 30, 2012, with an increase of the contract's maximum amount not to exceed \$14,712,539.

**Pearson Contract Renewal for Illinois Standards Achievement Test (ISAT) Administration**

The Illinois State Board of Education hereby authorizes the renewal of the Illinois Standards Achievement Test (ISAT) administration contract with NCS, Pearson Inc. with an increase of the contract's maximum amount not to exceed \$78,240,882.

**Pearson Contract Renewal for Illinois Standards Achievement Test (ISAT) Development**

The Illinois State Board of Education hereby authorizes the renewal of the Illinois Standards Achievement Test (ISAT) development contract with NCS, Pearson Inc. through September 30, 2012, with an increase of the contract's maximum amount not to exceed \$47,835,879.

**END OF THE CONSENT AGENDA**

**Spring 2011 Waiver Report**

Dr. Hall moved that the State Board of Education hereby forwards the 82 waiver requests summarized in the Spring 2011 report to the General Assembly without comment. Ms. Koster seconded the motion and it passed with a unanimous voice vote

**Election of Officers**

Ms. LaBarre moved that the State Board of Education elect Dr. Christopher Ward as Vice Chairman and Dr. Vinni Hall as Secretary. Dr. Brown seconded the motion and it was approved by a unanimous voice vote. Chairman Ruiz asked if there were any nominations from the floor. Dr. Fields moved that the nominations be closed. Mr. Gilford seconded the motion and it was approved by a unanimous roll call vote. Chairman Ruiz noted that there were no nominations from the floor and with only one nomination for each office; there was no need for a closed ballot.

**FY11 MCAT Transfers**

Mr. Gilford moved that the State Board of Education hereby approves that transfers be made as depicted in Exhibit B to reallocate the FY 2011 Mandated Categorical line items. It also authorizes the Superintendent to make minor adjustments in transfers among the Mandated Categorical Programs to remain within the parameters defined by 30 ILCS 105/13.2.47. Dr. Fields seconded the motion and it was approved by a unanimous roll call vote.

**Proposed Amendment to Southland Charter School Agreement**

Darren Reisberg introduced Jen Saba who joined the ISBE Chicago Legal staff in December. Mr. Reisberg commented that Jen Saba has been working with the Southland Charter School attorney and he has requested a few amendments be made to the contract, and indicated that the Board can delegate the State Superintendent to approve future amendments to the contract if they so choose. Ms. Saba stated that the Charter Schools formal request to amend the agreement includes the following two requests:

1. To allow Southland to fill student vacancies whenever they occur during the School Year. Currently, the Charter Agreement only allows the school to fill vacancies that occur "on or before the tenth day of each school year."
2. Add language to the Charter Agreement to clarify that the Charter High School may enroll more than 125 students in a particular class, provided that student enrollment does not exceed the cap approved by ISBE in the current Charter Agreement (*i.e.*, if 122 students become sophomores next year, Southland may enroll 128 freshmen next year

to reach the 250 student cap that applies to the 2011-2012 school year).

Ms. Saba also noted that the Proposed Amendment will also make a non-substantive change to the current Charter Agreement to reflect that Southland's legal counsel is now Querrey & Harrow Ltd. for purposes of service of notice pursuant to the Agreement.

Ms. Saba stated that ISBE's Funding and Disbursements Division does not foresee problems with the enrollment amendment and it will not impact District 227 by having to anticipate how much state aid will have to be withheld as maximum student enrollment of 250 students will stay intact.

#### **Motion**

Mr. Gilford moved that the State Board of Education hereby approves the Proposed Amendment which shall be effective upon execution of an Amended Charter Agreement. Ms. Koster seconded the motion and it passed unanimously with a voice vote.

## **DISCUSSION ITEMS**

### **P-20 Council Final Report**

Chairman Ruiz introduced Ms. Joyce Karon, P-20 Council Member and Liaison to the Illinois State Board of Education. Ms. Karon stated that the P-20 Council to the Governor has released its First Annual P-20 Report and Recommendations to the General Assembly (see Board materials link <http://isbe.net/board/meetings/2011/feb/schedule.htm>). The Illinois P-20 Council was created to advise leaders in State government and education stakeholders on how to better align Illinois' education systems – from pre-kindergarten through post-secondary education and to make recommendations that will build on efforts already underway here in Illinois to better prepare our students for their careers once they graduate.

Ms. Karon reported the P-20 Council is a large and diverse group and is divided into five committees, which continue to meet to further define implementation strategies:

- Teacher and Leadership Quality
- Data, Assessment and Accountability
- Family, Youth and Community Engagement,
- College and Career Readiness
- Finance and Governance

Ms. Karon pointed out that the recommendations focus on many of the same priorities outlined in Illinois' two Race to the Top applications.

1. Transform the State Education Accountability System.
2. Develop a system of assessment of student learning that fulfills two purposes.
3. Develop an accountability system which will enable state and local education agencies, educators, parents, students, employers, researchers, and taxpayers to easily access and evaluate data about student learning, school climate, and financial expenditures in schools, districts, community colleges, and universities.
4. Coordinate education data systems and workforce data systems to improve career counseling and career preparation.
5. Enlarge the pipeline of high quality candidates into teacher and leadership positions throughout the entire educational system.
6. Improve training and certification for teachers and educational leaders in accordance with findings from research and pilot programs.
7. Improve teacher evaluation and professional development for the entire education spectrum in accordance with findings from research and pilot programs.
8. Improve educational attainment through attention to prevention, intervention, and reengagement.

9. Increase public engagement across the entire spectrum of education.
10. Track and report progress toward the goal: to increase the proportion of Illinoisans with high quality degrees and credentials to 60 percent by the year 2025.

Ms. Karon recognized the work of the ex-officio members' staff from the various agencies who ensured all members of the Council had a level baseline knowledge of the issues.

- Illinois Student Assistance Commission
- Illinois State Board of Education
- Illinois Mathematics and Science Academy
- Illinois Community College Board
- Illinois Early Learning Council
- Illinois Board of Higher Education
- Illinois Department of Commerce and Economic Opportunity

## Legislative Update

Nicole Wills, Cynthia Riseman and Darren Reisberg provided the Board with an update on bills introduced to date in the 97<sup>th</sup> General Assembly. The Senate Bill introduction deadline has passed and the House has another week to continue to introduce legislation.

Ms. Wills indicated that some of the ISBE legislative proposals have been introduced and staff continue discussions with sponsors and potential sponsors of the remainder of the proposals.

There has been a bill introduced to create a Department of Education to coordinate and oversee ISBE, IBHE and ICCB.

Ms. Riseman briefed the Board on bills introduced relating to vouchers, community service and consolidation.

Mr. Reisberg discussed a piece of legislation which would establish an independent charter school authorizer, creating a new agency with separate staff. The independent authorizer would relieve ISBE of intensive research obligations related to charter school appeals that come to the state level and the additional responsibility that comes to ISBE if a state charter is granted. Board members had some concerns regarding relinquishing that authority and Mr. Reisberg asked members to give him a call prior to the next meeting regarding any legislation about which they feel strongly, so staff can testify appropriately in committee hearings.

Staff also reviewed information about the Board's proposal to apply the Alternate Double Whammy formula to all Property Tax Extension Limitation Law (PTELL) school districts statewide to address General State Aid-related issues and to create a more simple formula. (See handout in Board materials link <http://isbe.net/board/meetings/2011/feb/schedule.htm>.) Superintendent Koch mentioned that as proposals and bills about consolidations continue to be discussed, it becomes increasingly more important to look at the various components of all of the funding formulas.

Mr. Reisberg closed by indicating that extensive work continues on the Education Reform Package and parties from all of the previous proposals are at the table. Issues include, among other things, requiring a school climate survey and tying performance to the filling of new and vacant positions, teacher tenure, certification, and reductions in force and recalls. Representatives from previous proposals include Performance Counts (Advance Illinois, Stand For Children and the Business Roundtable), Accountability for All (IEA, IFT and CTU proposal) and the Illinois School

Management Alliance. The goal is to bring to the legislature a consensus bill. Superintendent Koch thanked Mr. Reisberg for his effective efforts in coordinating and steering the discussions of this large group of stakeholders.

#### **Other Items for Discussions**

Ms. Mitchell distributed information regarding the FY12 Education Budget, including the ISBE Budget Book and a comparison of ISBE's proposed budget to the Governor's FY12 education budget. (See handout in Board materials link <http://isbe.net/board/meetings/2011/feb/schedule.htm>.)

#### **ISBE Fiscal & Administrative Monthly Reports**

Chairman Ruiz announced that the Monthly Fiscal and Administrative Reports are now available on line at [http://isbe.net/board/fiscal\\_admin\\_rep.htm](http://isbe.net/board/fiscal_admin_rep.htm)

#### **ANNOUNCEMENTS**

##### **Superintendent's Announcements**

Superintendent Koch introduced Katrina Mertens, who works in the Chicago ISBE office and assists him and Darren Reisberg. He mentioned he had been meeting with legislative members of the Joint Committee on Administrative Rules (JCAR) regarding the Principal Preparation rules. In addition to members of JCAR, Dr. Koch has been meeting with many legislators briefing them on the Board's budget recommendation in preparation for the appropriations hearings to be held in March and April. He attended a meeting with leadership staff at the Illinois Student Assistance Commission (ISAC) to discuss collaboration on a number of issues, one of which would be encouraging high school students to take more advanced placement (AP) courses. Dr. Koch recently met with staff from the Abraham Lincoln Presidential Library and Museum about a potential AP online course in History and they have offered to assist the Agency in reviewing Illinois' History standards which haven't been looked at in some time. He also updated the Board on the oversight of North Chicago.

##### **Chairman's Announcements**

Chairman Ruiz announced that he and Chris Ward will be attending the NASBE legislative conference and study group meeting in Washington D.C. on March 27-30. Chairman Ruiz announced the he has been appointed to the U.S. Department of Education Equity and Excellence Commission along with three other Illinoisans; Ralph Martire, Governor Edgar, Dr. Jose Torres from U-46.

Mr. Ruiz mentioned that according to ISBE Bylaws, Committee Chairs are to be appointed by March 1. He requested that any committee chairs wishing to step down contact him by February 23 so new appointments can be made. In referencing the Bylaws, he noted that Board members have received a copy of the newly revised bylaws and he asked them to continuously refresh their familiarity, particularly Exhibit B, items 5 & 6 regarding ISBE Code of Conduct and Exhibit C, which is the Conflict of Interest policy.

##### **Member Reports**

Dr. Ward informed the Board that he attended the first NASBE study group meeting on the 21<sup>st</sup> Century Teacher in January.

Dr. Hall mentioned that she attended Early Learning Council meetings and the IBHE meeting. She particularly enjoyed two presentations which showcased best practices. There was a presentation from Governor's State University around the articulation of programs between GSU and six area community colleges. The second presentation was from Bradley University and highlighted their extensive career to work internship program. Dr. Hall suggested that this Board also showcase best practices of local districts once or twice a year.

Ms. Koster noted that in addition to her visit to Namaste Charter School to present the Board's resolution, she will be visiting Southland Charter School and will report back at a future board meeting.

**Prior To Closed Session**

Chairman Ruiz announced that following lunch and closed session, the Board will reconvene to take action on Agenda Items IV. H. & IV. I. (as needed) and will then adjourn the meeting. Following the next motion, the audio streaming will be disconnected and the remainder of our public meeting will not be audio cast.

**Closed Session Motion**

Dr. Hall moved that the Board enter into closed session under the exceptions set forth in the Open Meetings Act of the State of Illinois as follows:

Section c 1 for the purpose of considering the appointment, employment, compensation, performance or dismissal of an employee;

Section c 2 for the purpose of considering collective negotiating matters with Board employees or deliberations concerning salaries of employees, and

Section c 11 for the purpose of considering pending or probable litigation against or affecting the Board, and

She further moved that the Board may invite anyone they wish to have included in this closed session. Ms. LaBarre seconded the motion and it passed with a unanimous roll call vote.

The Board recessed for closed session at 1:25 p.m.

**Reconvene**

The Board reconvened from closed session at 2:35 p.m. It was noted that Mr. Gilford had to leave closed session and was not available for the remainder of the meeting.

**Approval of the IFSOE Collective Bargaining Agreement**

Dr. Hall moved that the State Board of Education hereby approves an agreement with the Illinois Federation of State Office Educators, (IFSOE Local #3236), with a term commencing on July 1, 2009 and extending through June 30, 2013.

Ms. Koster seconded the motion and it passed with a unanimous roll call vote.

**Approval of Settlement Agreement with West Harvey-Dixmoor School District 147**

Dr. Hall moved that the State Board of Education hereby authorizes the State Superintendent to enter into a Grant Funds Recovery settlement agreement with West Harvey-Dixmoor School District #147 to include the following items, without limitation:

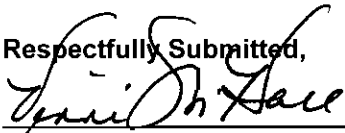
- Beginning in April 2011 and over the next three years, ISBE will offset a total of \$1.3 million from General State Aid and/or federal and state grant awards
- The District must perform monthly reconciliations of all grant program accounts to its general ledger
- Grant staff and local board members must complete training at the District's expense
- The training must consist of at least eight (8) hours per fiscal year and relate to federal and state grant program administration
- The District must contract with and pay for an independent third party monitor to oversee the District's grant administration, subject to ISBE's approval
- The monitor is in addition to a grant director who will likely be an employee of the District
- Required reports regarding training and the monitor's activities shall be sent to ISBE's General Counsel

Dr. Fields seconded the motion and it passed with a unanimous roll call vote.

**MOTION FOR  
ADJOURNMENT**

Dr. Fields moved that the meeting be adjourned. Ms. LaBarre seconded the motion and it passed with a unanimous voice vote. The meeting adjourned at 2:40 p.m.

Respectfully Submitted,



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Dr. Vinni Hall  
Board Secretary



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Mr. Jesse Ruiz  
Chairman