

ILLINOIS STATE BOARD OF EDUCATION

100 N. First Street
Springfield, Illinois

March 16-17, 2011

NOTE: Staff presentations and detailed Board discussion typically take place during Committee meetings prior to State Board action in the plenary session.

Open meetings will be audio cast on the Internet (as indicated) at: www.isbe.net

MARCH 15, 2011

- 1:00 p.m. **House Appropriations – Elementary & Secondary Hearing**
 118 Capitol
- 3:00 p.m. **Senate Education Committee**
 409 Capitol

MARCH 16, 2011

- 10:30 a.m. **Education Policy Planning Committee of the Whole**
 Board Room, 4th Floor
- 11:30 a.m. Break for lunch over closed session**
- *12:30 p.m. **Finance & Audit Committee of the Whole**
 Board Room, 4th Floor
- *2:00 p.m. **Ad Hoc Rules Committee of the Whole**
 Board Room, 4th Floor
- *2:30 p.m. **Board Operations Committee of the Whole**
 Board Room, 4th Floor
- 4:00 p.m. **Senate Appropriations II Hearing**
 212 Capitol

MARCH 17, 2011

- 8:30 a.m. **Governmental Relations Committee of the Whole**
 Board Room, 4th Floor
- *10:00 a.m. **ISBE Plenary Session**
 Board Room, 4th Floor
- 1:00 p.m. **29th Annual Illinois Alliance for Arts Education Service Recognition Awards Ceremony**
 Executive Mansion

* The meeting will begin at the conclusion of the previous session.

All State Board of Education meetings listed on this agenda will be accessible to persons with disabilities. Persons planning to attend who need special accommodations should contact the Board office no later than the date prior to the meeting. Contact the Superintendent's office at the State Board of Education, Phone: 217-782-2221; TTY/TDD: 217-782-1900; Fax: 217-785-3972.

NOTE: Chairman Ruiz may call to order the Board's plenary session early for the sole purpose of hearing a motion to go into closed session. In such case, the plenary session will reconvene for action items at the time posted. Chairman Ruiz may also call for a break in the plenary session on Thursday at which time the Board will go into closed session.

ILLINOIS STATE BOARD OF EDUCATION
PLENARY SESSION
100 North First Street, Springfield, Illinois
Board Room, 4th Floor
March 17, 2011
10:00 a.m.

(This meeting will begin immediately following the previous session.)

NOTE: Staff presentations and detailed Board discussion typically take place during Committee meetings prior to State Board action in the plenary session. All meetings will be audio cast on the Internet at www.isbe.net

I. Roll Call/Pledge of Allegiance

- A. Consideration of and Possible Actions on Any Requests for Participation in Meeting by Other Means

II. Public Participation (up to 30 minutes)

10:00 – 10:30 a.m.

III. Resolutions & Recognition

10:30 – 10:40 a.m.

- A. Nicole Maslow, Senior, Hinsdale South High School District 86; (p. 3)
Illinois Arts Education Poster Contest Winner

IV. Superintendent's Report

*** Consent Agenda**

All action consideration items listed with an asterisk (*) are considered to be routine and will be enacted in one motion and vote. Any board member who wishes separate discussion on any item listed on the consent agenda may remove that item from the consent agenda, in which event, the item will be considered in its normal sequence.

Action Considerations

consent agenda: 10:40 – 10:50 a.m.

- A. *Approval of Minutes: February 17, 2011 (pp. 4-11)
- B. *Rules for Adoption
1. Part 151 (School Construction Program) (Rules packet pp. 2-9)
 2. Part 5001 (Access to Information of the State Board of Education under the Freedom of Information Act) (Rules pp. 10-16)
- C. *Contracts & Grants Over \$1 Million
1. Low-Cost Laptop Grant Program (Finance & Audit packet pp. 2-5)
- D. *Approve Annual Financial Profile of School Districts (Finance & Audit packet pp. 6-9)
- E. *Approve Special Education Expenditures & Receipts Report (Finance & Audit packet pp. 10-13)

End of Consent Agenda

V. New Business

10:50 – 11:00 a.m.

VI. Announcements and Reports

11:00 – 11:50 a.m.

- A. IBHE Liaison Report (Dr. Proshanta Nandi) 11:00 – 11:10 a.m.
- B. P-20 Council Liaison Report (No report this month)
- C. Superintendent's/Senior Staff Announcements 11:10 – 11:20 a.m.
- D. Chairman's Report 11:20 – 11:40 a.m.
- E. Member Reports 11:40 – 11:50 a.m.

VII. Information Items

- A. ISBE Fiscal & Administrative Monthly Reports (available online at http://isbe.net/board/fiscal_admin_rep.htm)

VIII. Adjourn

DRAFT

**Pending Board
Approval**

**Illinois State Board of Education Meeting
March 17, 2011
100 North First Street
Springfield, IL**

ROLL CALL

Mr. Jesse Ruiz, Chairman, called the meeting to order 10:35 a.m. Chairman Ruiz asked Mrs. Jean Ladage to call the roll. Dr. Christopher Koch, State Superintendent of Education, was in attendance. A quorum was present.

Members Present:

Mr. Jesse Ruiz, Chairman
Dr. Christopher Ward, Vice Chairman
Dr. Vinni Hall, Secretary
Mr. James Baumann
Dr. Andrea Brown
Dr. David Fields
Mr. Steven Gilford
Ms. Lanita Koster
Ms. Melinda LaBarre

Members Absent:

None

PUBLIC PARTICIPATION

Chairman Ruiz welcomed the following representatives from the Illinois Association of Regional Superintendents of Schools (IARSS): **Marc Kiehna** from ROE #45, Monroe-Randolph Counties, **Keri Garrett** from ROE #13 Clinton, Marion, Washington Counties and **Jane Quinlan** from ROE #9, Champaign-Ford Counties.

Marc Kiehna thanked Superintendent Koch for his support at the Senate Appropriation Committee Hearings. He also thanked Darren Reisberg for his work with the Bullying and Harassment Task Force. Mr. Kiehna stated that he feels that the task force now has a nice road map for school districts to begin implementing programs.

**RESOLUTIONS &
RECOGNITION**

Motion:

Dr. Ward moved that the Illinois State Board of Education adopt the resolution honoring Nicole Maslow, the 2011 Arts Education Poster Contest Winner from Hinsdale South High School, District 86 in Darien, Illinois. Chairman Ruiz seconded the motion and it passed with a unanimous voice vote.

Dr. Brian Waterman, Principal of Hinsdale South High School thanked the State Board of Education for their encouragement and support of arts education. Mr. Waterman also recognized Nicole's parents, Cary and Caroline Maslow, for helping her succeed.

Cornelia Powell, Illinois Arts Education Week Poster Contest Coordinator, thanked the Board and Agency staff for their support of the arts programs. She also pointed out that an Illinois school, Adlai E. Stevenson High School of School District #125 in Lincolnshire, was honored with the Kennedy Center Schools of Distinction Art Education Award 2010. Ms. Powell commented that the 29th Annual Illinois Alliance of the Arts Service Recognition Awards Ceremony will be held at 1:00 p.m. today at the Governor's Executive Mansion.

Nicole Maslow thanked the Board for the opportunity to represent her school, and Dr. Waterman for his support of the arts in her school. Nicole also thanked her parents for their support and encouragement. Mr. Maslow, Nicole's father, thanked the State Board for supporting the arts, and thanked Dr. Waterman and Mr. Greg Gardner, Nicole's teacher, for supporting his daughter in her art work and promoting the arts program at Hinsdale South.

CONSENT AGENDA

Motion:

Dr. Hall moved that the State Board of Education hereby approves the consent agenda as presented. Ms. LaBarre seconded the motion and it passed with a unanimous roll call vote.

The following motions were approved by action taken in the consent agenda motion.

Approval of Minutes

The State Board of Education hereby approves the minutes for the February 17, 2011 Board meeting.

Rules for Adoption

Part 151 (School Construction Program)

The State Board of Education hereby adopts the proposed rulemaking for School Construction Program (23 Illinois Administrative Code 151). Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 5001

(Access to Information of the State Board of Education under the Freedom of Information Act)

The State Board of Education hereby adopts the proposed rulemaking for Access to Information of the State Board of Education under the Freedom of Information Act (2 Illinois Administrative Code 5001).

Contracts & Grants Over \$1 Million

Low-Cost Laptop Grant

The Board hereby authorizes the State Superintendent to enter into a grant agreement with Chicago Public Schools for receipt of the Children's Low-cost Laptop Program grant in an amount to exceed \$1 million over the term of the grant.

Approve Annual Financial Profile of School Districts

The Illinois State Board of Education hereby approves the financial designations of school districts as set forth in the Fiscal Year 2011 Financial Profile Scores, which have been calculated using the revised methodology with data from the districts' Fiscal Year 2010 Annual Financial Reports and, furthermore, recognizes that the districts designated on the Financial Watch List are those so identified from the Fiscal Year 2011 Financial Profile calculations.

Approve Special Education Expenditures & Receipts Report

The Board hereby approves the 2011 Annual Report of Special Education Receipts and Expenditures and directs the State Superintendent to forward the report to the General Assembly and Governor by May 1, 2011.

END OF THE CONSENT AGENDA

NEW BUSINESS

None

ANNOUNCEMENTS & REPORTS

Chairman Ruiz introduced Dr. Proshanta Nandi from the Illinois Board of Higher Education (IBHE).

IBHE Liaison Report

The IBHE held its meeting on Tuesday, February 15, 2011 at National Louis University in Chicago. Dr. Nandi shared the following highlights of that meeting:

Mr. George Reid, IBHE's new Executive Director, appeared for the first time before the full Board at this meeting. Executive Director Reid announced the initiation of a new plan for the IBHE staff to outline their work in a way to achieve an accelerated 90-day agenda that will show progress toward implementing the *Illinois Public Agenda*-specifically in the areas of

- defining and promoting college readiness,
- enrolling "comebackers" (students with significant college credit who have dropped out for one reason or another)in college,
- enacting legislation to institute performance-based funding in higher education finance, and
- developing communication strategies to raise awareness for the Public Agenda throughout the state.

Executive Director Reid announced that the progress on the efforts mentioned above will be reported at the Board's April meeting.

A new agenda feature called the "*Public Agenda Showcase*" was unveiled at the February meeting. The Showcase is an opportunity for colleges, universities, state agencies, and other organizations to showcase initiatives that support implementation of the *Illinois Public Agenda*.

Governors State University's President, Elaine Maimon, described an extensive partnership with neighboring community colleges to enable students to earn an associate's degree and readily transfer to Governors State University for the economical completion of a bachelor's degree. The partnership spanned three Public Agenda goals: increasing college attainment, promoting affordability, and fostering employment in high-demand occupational fields.

Dawn Koeltzow from Bradley University demonstrated its successful work-study program that has an impressive 85% placement rate for students landing permanent jobs, a key component of both Goals 1 and 2, for ensuring career success.

The Board also voted to approve the FY12 higher education budget, with a four-step investment level approach, ranging from a flat budget in Step 1 to a 9.7% increase recommended in Step 4. Increased funding for the Monetary Assistance Program (MAP) financial aid program is the top priority for any new funding in FY12.

A Blue Ribbon Task Force created by IBHE to examine a proposal to supplement funding of the MAP program presented its report to the Board on Tuesday. The task force was charged with exploring the feasibility, sustainability, and advisability of the College Opportunity Investment Notes (COINs) idea, advanced by the Illinois Student Assistance Commission. The Task Force acknowledged that concerns raised about COINs, principally from the community college system, were rooted in fears over the dismal record of state funding in recent years.

The annual report to the Governor and General Assembly on Underrepresented Groups in Illinois Higher Education was also presented to the Board at this meeting. The report noted that national studies have stated that the lack of educational attainment among African American and Latino males has reached a crisis level and recommended a concerted focus on measures to improve educational achievement for underserved students. Increased efforts need to focus on measures to improve educational attainment among African American males.

The next IBHE meeting will be Tuesday, April 12, 2011 at Northern Illinois University in Naperville, Illinois.

Dr. Hall remarked that the Public Agenda Showcase presentations at the IBHE meeting by Governors State University and Bradley University were very interesting in that they connected students to life after school. The report that was shared on Underrepresented Groups in Higher Education was startling, noting that the lack of educational attainment among African American and Latino males has reached a crisis level. Dr. Hall recommended that everyone read Michelle Alexander's book "The New Jim Crow". The book documents the lack of education among African American and Latino males.

P-20 Council Liaison Report *(No report this month)*

Superintendent's Announcements

Superintendent Koch announced he had completed the honor roll visits to the schools in Illinois that have shown continued performance and improvement. Dr. Koch and Susie Morrison attended the State PTA Conference in Schaumburg on March 12, 2011, where they presented on the Common Core Standards.

Senior Staff Announcements

Matt Vanover informed the Board that the State Board of Education, in partnership with the Illinois Education Association (IEA) and Illinois Federation Teachers (IFT), has planned a teacher recognition luncheon ceremony. The ceremony will be held at the Governor's Executive Mansion in June following the State Board meeting. The ceremony will recognize teachers from various professional organizations who have received the organizations' Teacher of the Year Award. The IEA and the IFT will be providing funding for the ceremony.

Chairman's Report

Chairman Ruiz announced that he attended the United States Department of Education Equity in Excellence Commission Meeting in Washington, D.C., on February 22, 2011. He also participated in a benefit for Common Threads, a non-profit organization started by Chef Art Smith to teach children and their families how to shop, cook and eat healthy foods. The Chairman stated he also attended a book tour by Wendy Kopp, Founder of Teach for America. Jesse attended the Happiness Club Benefit on March 6, 2011 at the Park West Theater in Chicago. The club recites poetry for children in different forms.

Chairman Ruiz, Chris Ward and Superintendent Koch will be also be attending the NASBE/CCSSO Joint Legislative Conference on March 27-29, 2011, in Washington D.C. Chairman Ruiz and Dr. Ward will be attending the NASBE Study Group & Governmental Affairs Committee meetings on March 29-30, 2011.

Member Reports

Dr. Brown mentioned that Illinois' community colleges continue their College Readiness work with high schools with the help of Senator Edward Maloney. Dr. Brown reminded everyone that next week Southern Illinois will host its own P-20 Alliance Conference at John A. Logan College. Dr. Brown also recommended two books: "Disruptive Class" by Clayton M. Christensen and "Nickels and Dimes" by Brady D. Fullerton.

Dr. Hall stated that we are continuing to partner with the Illinois Department Public Health (IDPH) to create a community guide that focuses on childhood obesity. Superintendent Koch noted that Illinois has the fourth highest rate of obesity in the nation. The Community Guide will be an electronic web-based guide funded by the Center for Disease Control and will highlight research tested interventions. Dr. Koch remarked that ISBE, in conjunction with IDPH, is applying for a grant to put one of the interventions in place. He also noted

that two of our Student Advisory Council (SAC) students are involved in the project as the SAC focus this year is physical education.

Dr. Hall said she represented Superintendent Koch and Chairman Ruiz at Jalisco in Melrose Park. Jalisco is a building that was purchased by Jalisco, Mexico. Dr. Hall stated that she and Ms. Koster visited the Illinois Federation of Teachers and spoke with Diane Ravitch at the Chicago Teachers Union. She will also be judging the Tribune Children's Film Festival.

Dr. Ward said that he had the honor of attending Grandparents' Day at his grandson's pre-school. He also spent an evening at Lockport School District talking about the referendum they are getting ready to propose.

Ms. LaBarre said that she worked on the Poetry Out Loud project which is sponsored by the National Arts Alliance. Morgan Williams was the regional winner from Springfield High School and she will go on to compete in the state finals, where she could win an all expense paid trip to the national finals in Washington D.C. Melinda said she also viewed "Save Our Schools" which is a program by WAND TV out of Decatur.

Ms. Koster informed the Board that she, Darren Reisberg, Jen Saba and Dr. Vinni Hall will visit Southland Charter School on March 23, 2011.

Report from the Governor's Office

Julie Smith, Governor Quinn's Deputy Chief of Staff for Education, updated the Board on the Senate Appropriations Hearings and the Governor's plans for moving forward. Ms. Smith stated that this morning they received the Republican proposal for FY12 budget cuts, which proposes a \$725 million dollar cut to the Illinois State Board of Education budget. Ms. Smith noted that Illinoisans are at a very difficult juncture on the debt restructuring issue. She indicated that Governor Quinn remains committed to moving forward with a package that would allow the state to restructure its debt and pay outstanding bills immediately. The vast majority of these bills are owed to school districts and universities across the state, but also vendors in all areas, including medical professionals and others in the health field.

Ms. Smith added that although the Governor is well aware of the significant needs and demands in the area of education, some tough choices had to be made as we have a limited amount money that will be available next year even with the tax increase. Ms. Smith praised Superintendent Koch for his work at the appropriations hearings, making a case for what this debt restructuring really means for school districts.

Chairman Ruiz announced that at ISBE's Governmental Relations Committee meeting the Board voted to endorse SB 3 (debt restructuring). Superintendent Koch stated that he has made it a part of his delivery when speaking with districts and will do so at the upcoming PTA Conference. Ms. Smith thanked the Board for their support of SB 3.

Ms. Smith noted that there are a number of bills introduced in both chambers dealing with school consolidation and regional offices of education. She indicated that Superintendent Koch has been very effective in educating the General Assembly on the need for change in Illinois' school district structure.

Ms. Smith thanked everyone for their efforts and the Board for the opportunity to speak to them today.

Motion for Closed Session

Mr. Gilford moved that the Board enter into closed session under the exceptions set forth in the Open Meetings Act of the State of Illinois as follows:

Section c 11 for the purpose of considering pending or probable litigation against or affecting the Board, and

Mr. Gilford further moved that the Board may invite anyone they wish to have included in this closed session. Dr. Fields seconded the motion and it passed with a unanimous roll call vote. The Board recessed for closed session at 11:44 a.m.

Reconvene

The Board reconvened from closed session at 12:07 p.m.

**ISBE Fiscal & Administrative
Monthly Reports**

Chairman Ruiz announced that the Monthly Fiscal and Administrative Reports are available on line at http://isbe.net/board/fiscal_admin_rep.htm

**MOTION FOR
ADJOURNMENT**

Dr. Fields moved that the meeting be adjourned. Ms. LaBarre seconded the motion and it passed with a unanimous voice vote. The meeting adjourned at 12:10 p.m.

Respectfully Submitted,

Dr. Vinni Hall
Board Secretary

Mr. Jesse Ruiz
Chairman

ILLINOIS STATE BOARD OF EDUCATION

Education Policy Planning Committee of the Whole

March 16, 2011

10:30 a.m.

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA (*timeframes are estimated for planning purposes*)

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation (*15 minutes maximum*) 10:30 – 10:45 a.m.
- IV. Early Childhood Education (**pp. 2-3**) 10:45 – 11:15 a.m.
(*Diana Rauner, Ounce of Prevention Fund, Kay Henderson*)
- V. Strategic Agenda Update (verbal update) (*Superintendent Koch*) 11:15 – 11:30 a.m.
- VI. Committee Agenda Planning/Additional Items
- VII. Motion for Closed Session (as needed)
- VIII. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and action may be taken in the plenary session.

11:30 – 12:30 – Closed Session over Lunch

**EDUCATION POLICY PLANNING COMMITTEE OF THE WHOLE
MINUTES**

DRAFT

**Pending Board
Approval**

Wednesday, March 16, 2011
10:30 a.m. – 12:43 p.m.
Board Room, 4th Floor
Springfield, Illinois

Members Present

Dr. David Fields, Chair
Mr. Jim Baumann
Dr. Andrea Brown
Mr. Steven Gilford (arrived 10:55)
Dr. Vinni Hall
Ms. Lanita Koster
Ms. Melinda LaBarre
Mr. Jesse Ruiz (arrived at 10:40)
Dr. Chris Ward

Members Absent

None

Staff Present

State Superintendent Koch
Donald Evans
Elizabeth Hanselman
Linda Riley Mitchell
Susie Morrison
Melissa Oller
Linda Tomlinson
Matt Vanover
Jean Ladage

I. ROLL CALL: The Education Policy Planning Committee (EPPC) meeting convened at 10:30 a.m. Dr. David Fields, requested a roll call. See above for detailed listing.

II. BOARD MEMBER PARTICIPATION BY OTHER MEANS: There was no participation from Board members by any other means.

III. PUBLIC PARTICIPATION:

Kerri Garrett, Regional Office of Education 13, spoke to Committee members regarding SIG 1003 Grants and introduced Bob Libka of DePue District 103.

Bob Libka discussed the positive impact that the SIG 1003 Grant has had within the DePue district, including an extended school day for teacher collaboration, additional software and technology. Staff development and other initiatives have been launched in an effort to improve student achievement. DePue has 42 faculty and staff learning Spanish through college level courses taught in the building and 28 residents are studying English to facilitate better communication within the community.

IV. EARLY CHILDHOOD EDUCATION: Diana Rauner, President, Ounce of Prevention Fund and Kay Henderson, Early Childhood Division Administrator, presented a power point titled "Early Childhood Education: Closing the Achievement Gap". Ms. Rauner discussed the advantages of earlier interventions for infants and toddlers who are at risk of academic failure. Kay Henderson spoke regarding The Early Childhood Block Grant and how ISBE's efforts in a Kindergarten assessment, Project "KIDS" which will provide on-going snapshots of development skills to assist teachers identifying needs for differentiated instruction. Dr. Brown raised a concern with the competitive grants and making sure the most at risk students are receiving the most help. Ms. Henderson understood the concern and discussed the steps that have made this an equal opportunity across the state.

V. STRATEGIC AGENDA UPDATE: Superintendent Koch noted that the Regional Superintendents are preparing for summer institutes to assist school districts in being prepared for the changes in the Common Core Standards. The agency has posted crosswalks for the

gaps in elementary math which has the largest gap between the Common Core Standards and the former Illinois Learning Standards. Susie Morrison noted a multitude of work going on across the nation with regard to Common Core. She thanked Matt Vanover and his staff for updating the ISBE website as it has become a valuable Standards resource for the education community and the public.

VI. COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS: Dr. Fields introduced the Teacher of the Year, Annice Brave. Ms. Brave thanked Ann Muraro and the Board members for the opportunity she has been afforded.

Dr. Fields noted that there are no committee meetings scheduled for next month.

VII. MOTION FOR CLOSED SESSION: Dr. Vinni Hall moved that the Board enter into closed session under the exceptions set forth in the Open Meetings Act of the State of Illinois as follows:

Section c 1 for the purpose of considering the appointment, employment, compensation, performance or dismissal of an employee;

Section c 11 for the purpose of considering pending or probable litigation against or affecting the Board

Dr. Hall further moved that the Board may invite anyone they wish to have included in this closed session. Ms. Lanita Koster seconded the motion and it passed with a unanimous roll call vote.

The Committee recessed for closed session at 11:47 a.m.

VIII. ADJOURNMENT: The Board reconvened from closed session at 12:43. Dr. Hall moved to adjourn the meeting. Dr. Ward seconded the motion and it passed unanimously.

ILLINOIS STATE BOARD OF EDUCATION

Board Operations Committee of the Whole

March 16, 2011

2:30 p.m.

(This meeting will begin immediately following the previous session.)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA (*timeframes are estimated for planning purposes*)

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation
- IV.*Review Nominations for Recognition (**pp. 2-3**) 2:30 – 2:35 p.m.
- V.*2011 Board Calendar (*Jean Ladage*) (**pp. 4-5**) 2:35 – 2:40 p.m.
- VI. Board Operations Review (*Robert Wolfe*) (**pp. 6-7**) 2:40 – 2:50 p.m.
- VII. Procurement Communications Reporting Requirement (**pp. 8**) 2:50 – 3:00 p.m.
(*Darren Reisberg, Robert Wolfe*)
- VIII. Follow-up Discussion re Board Self Evaluation Instrument 3:00 – 3:10 p.m.
(*Superintendent Koch*)
- IX. Committee Agenda Planning/Additional Items
- X. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and action may be taken in the plenary session.

DRAFT

**Pending Board
Approval**

**BOARD OPERATIONS COMMITTEE OF THE WHOLE
March 16, 2011
Springfield, Illinois**

Members Present

Christopher Ward, Chair
Jim Baumann
Andrea Brown
David Fields
Steve Gilford
Vinni Hall
Lanita Koster
Melinda LaBarre
Jesse Ruiz

Members Absent

Staff Present

Superintendent Koch
Jean Ladage
Marsha Moffett
Darren Reisberg
Matt Vanover
Susie Morrison
Don Evans
Connie Wise
Linda Tomlinson
Beth Hanselman
Linda Mitchell

- I. **ROLL CALL:** Dr. Ward called the meeting to order at 2:45 p.m. and asked for a Roll Call. (See roll call above.)
- II. **BOARD MEMBER PARTICIPATION BY OTHER MEANS:** None.
- III. **PUBLIC PARTICIPATION:** None
- IV. **REVIEW NEW NOMINATIONS FOR RESOLUTIONS OF RECOGNITION:** It was agreed that the resolution recognizing Nicole Maslow, the winner of the 2011 Art Poster Contest would be moved to plenary for adoption. Ms. Maslow will be present during the plenary meeting on Thursday.
- V. **2011 BOARD CALENDAR:** There had been a member request to change the meeting dates for May and October. After reviewing available dates, it was agreed that the May dates would be changed to May 25-26, but that the October dates remain unchanged. The Board will vote to approve these changes at the April meeting.
- VI. **BOARD OPERATIONS – FISCAL YEAR TO DATE:** Robert Wolfe indicated that there is still a 29% reduction in Board member expenditures from July through February for Fiscal Year 2011 as compared to Fiscal Year 2010.
- VII. **PROCUREMENT COMMUNICATIONS REPORTING REQUIREMENT:** Darren Reisberg and Robert Wolfe reviewed information about both Board Member Ethics Requirements as well as Procurement Code requirements for reporting ex-parte communications.
- VIII. **FOLLOW-UP REGARDING BOARD SELF-EVALUATION INSTRUMENT:** Superintendent Koch indicated that last September the Board indicated that they would like a different type of survey for the Board's self-evaluation. Superintendent Koch suggested that the Board might survey stakeholders on various positions the Board has taken or to get input from stakeholders on suggested policies to be implemented. Ms. LaBarre and Dr. Hall volunteered to work with Superintendent Koch and Ms. Ladage in reviewing the survey instruments and consider a new approach.
- IX. **COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS:** There will be no committee meetings in April.
- X. **ADJOURN:** Dr. Hall moved that the Board Operations Committee Meeting of the Whole be adjourned. Dr. Fields seconded the motion and the meeting adjourned at 3:15 p.m.

ILLINOIS STATE BOARD OF EDUCATION

Finance & Audit Committee of the Whole

March 16, 2011

12:30 p.m.

(This meeting will begin immediately following closed session)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA (timeframes are estimated for planning purposes)

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation (15 minutes maximum) 12:30 – 12:45 p.m.
- IV. *Contracts & Grants Over \$1 Million 12:45 – 12:55
 - A. Low-Cost Laptop Grant Program (Marica Cullen) (pp. 2-5)
- V. *School District Financial Profiles (Deb Vespa) (pp. 6-9) 12:55 – 1:15 p.m.
- VI. *Special Education Expenditures & Receipts vs. Revenue Report (pp. 10-13) 1:15 – 1:35 p.m.
(Deb Vespa)
- VII. Cairo Financial Status Update (Deb Vespa) (pp. 14-17) 1:35 – 1:50 p.m.
- VIII. State Board of Education Budget Update 1:50 – 2:00 p.m.
(Superintendent Koch, Linda Mitchell, Scott Taylor)
- IX. Committee Agenda Planning/Additional Items
- X. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and action may be taken in the plenary session.

DRAFT

**Pending Board
Approval**

FINANCE AND AUDIT COMMITTEE OF THE WHOLE

Illinois State Board of Education
100 North First Street
Springfield, Illinois
March 16, 2011

I. ROLL CALL: Chairman Baumann called the meeting to order.

Members Present

Mr. Jim Baumann, Chairman
Dr. Andrea Brown
Dr. David Fields
Mr. Steven Gilford
Dr. Vinni Hall
Ms. Lanita Koster
Ms. Melinda LaBarre
Mr. Jesse Ruiz
Dr. Chris Ward

Members Absent

Staff Present

Superintendent Koch
Linda Mitchell
Scott Taylor
Deb Vespa
Jason Hall

II. BOARD MEMBER PARTICIPATION BY OTHER MEANS: None

III. PUBLIC PARTICIPATION: None

IV. CONTRACTS & GRANTS OVER \$1 MILLION: The Board will take action on the following contract in the plenary session.

A. Low-Cost Laptop Grant Program (Marica Cullen)

V. SCHOOL DISTRICT FINANCIAL PROFILES: Deb Vespa stated that ISBE has revised the scores to account for the delayed state payments and districts are still making progress.

VI. SPECIAL EDUCATION EXPENDITURES & RECEIPTS VS. REVENUE REPORT: Ms. Vespa reviewed the expenditure & receipts report for Special Education. The report will be submitted to the General Assembly and Governor by May 1, 2011 and posted to the ISBE website.

VII. CAIRO FINANCIAL STATUS UPDATE: Ms. Vespa stated that the population, property value and income are down in the Cairo area. It has one of the lowest Equalized Assessed Value (EAV) per pupil and the fourth highest tax rate of unit districts in the state. Thus, there are persistent issues with the district's financial position. ISBE staff will continue to work with the district and the Financial Oversight Panel (FOP).

VIII. STATE BOARD OF EDUCATION BUDGET UPDATE: Linda Mitchell stated that Superintendent Koch and ISBE staff have testified weekly before the House Elementary and Secondary Appropriation Committee in March. To date, the House has focused on General State Aid, Mandated Categorical programs and Special Education. Additional House Appropriation hearings are scheduled for the coming weeks on topics such as school consolidation and student health and safety. A Senate Appropriation hearing is scheduled for March 16. Ms. Mitchell stated that the voucher backlog has been reduced and all of the first quarter Mandated Categoricals will be paid before the end of the month.

Superintendent Koch stated that the State Board may wish to consider performing a detailed review of the GSA formula. He has been receiving a number of questions from members of the General Assembly.

Scott Taylor and Jason Hall presented how PTELL has impacted the General State Aid calculation. Mr. Hall explained that the phrase "double whammy" developed because school districts are limited

locally in two ways. First, the property tax extension can only grow by the rate of CPI, so some districts would like to be able to tax at a greater level than PTELL allows. The second penalty, or “whammy,” is that when the new formula was implemented in FY 1999, ISBE used statutorily-defined assumed tax rates depending on district structure (unit, elementary, or high school district). These rates were multiplied by the districts’ EAV to determine the amount of local resources available.

Districts indicated that they couldn’t raise that amount locally and if the formula assumes the district is getting more money locally than it actually receives, then GSA is reduced. Thus, they asked for a change in the formula. Under that change, ISBE now tracks real EAV and a PTELL or “double whammy” EAV. The PTELL or “double whammy” EAV is indexed so that it grows annually by the amount that a district’s extension can grow annually. The end result has been that, for many districts, the real EAV is much larger than their PTELL EAV. Thus, prior to the adjustment, the formula for some districts assumed more than what the district could raise locally. Now, in many districts are assuming much less than what they can raise locally.

Mr. Taylor said that the PTELL impact has grown from about \$46 million in 2000 to a peak in 2008 at \$805 million and has been declining since. The original purpose was to offset the impact of PTELL in GSA, and some believe it is now too costly.

Ms. Mitchell hoped this discussion further informed the Board about PTELL and its impact on GSA. Mr. Jesse Ruiz asked if it would be safe to make a general assumption that most of the PTELL districts have greater EAV than we take into consideration. Ms. Mitchell said that was correct. Mr. Ruiz stated that this is taking away what we have to provide to districts like Cairo for example. Mr. Hall added that for non PTELL districts, in some cases, they might have more in local resources than the formula as well because Illinois has a set tax rate by district type in the GSA formula. The cost of the PTELL adjustment is imbedded in the total cost of GSA, so it is almost a hurdle that we need to fund this before we can consider an increase in the foundation level. Mr. Ruiz asked what is the history and impact of this legislatively. Mr. Hall said that more than half of the districts in the state (460) are PTELL districts and those districts have the majority of the students. Not every one of these districts benefits from the PTELL adjustment but those which do have a strong constituency.

Mr. Ruiz asked for additional information on the PTELL adjustment in future meetings. Mr. Gilford agreed. He emphasized that changing the PTELL adjustment should be viewed as a means of redistributing funding in GSA rather than saving funding. Mr. Ruiz indicated that it was possible that the PTELL statute, rather than the adjustment for it in GSA, might also require a re-examination. Superintendent Koch said that he felt that it was important to bring these thoughts and different scenarios to the Board for them to review the GSA formula in upcoming meetings.

IX. COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS: No committee meeting in April.

X. ADJOURNMENT: Dr. Vinni Hall moved to adjourn. Dr. David Fields seconded the motion. The motion passed unanimously.

ILLINOIS STATE BOARD OF EDUCATION

Ad Hoc Rules Committee of the Whole

March 16, 2011

2:00 p.m.

(This meeting will begin immediately following the previous session.)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA (*timeframes are estimated for planning purposes*)

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation (*15 minutes maximum*) 2:00 – 2:15 p.m.
- IV. *Rules for Adoption (*Darren Reisberg, Shelley Helton*) 2:15 – 2:30 p.m.
 - A. Part 151 (School Construction Program) (*Deb Vespa*) (**pp. 2-9**)
 - B. Part 5001 (Access to Info of the State Board of Education under the Freedom of Information Act) (*Matt Vanover*) (**pp. 10-16**)
- V. Committee Agenda Planning/Additional Items
- VI. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and action may be taken in the plenary session.

DRAFT

**Pending Board
Approval**

Ad Hoc Rules Committee of the Whole

Wednesday, March 16, 2011

2:30 p.m.

State Board of Education Office
100 North First Street
Springfield, Illinois

Committee Members Present

Jesse Ruiz
James Baumann
Andrea Brown
David Fields
Steven Gilford
Vinni Hall
Lanita Koster
Melinda LaBarre
Chris Ward

Absent

None

Others

Chris Koch
Darren Reisberg
Beth Hanselman
Linda Tomlinson
Connie Wise

I. ROLL CALL

Chairman Jesse Ruiz called the meeting to order at 2:05 p.m. He noted that all Board members were present.

II. BOARD MEMBER PARTICIPATION BY OTHER MEANS

There was no need for Board member participation by other means.

III. PUBLIC PARTICIPATION

There was no public participation.

IV. RULES FOR ADOPTION: General Counsel/Deputy Superintendent Darren Reisberg summarized the two sets of amendments for the Board's adoption. He noted that the public comment period had ended on Part 151, and following the Board's adoption, the rules will be provided to the Joint Committee on Administrative Rules (JCAR) for its review. Since Part 5001 rules are "internal" rules, they will be delivered to the Administrative Code Division following adoption and will take effect immediately.

Part 151 (School Construction Program): The rules are being amended due to a recent statutory change regarding green building standards for projects funded under the School Construction Program. One comment about the rulemaking was received. The comment addressed the rules' incorporation of green building standards adopted in 2009, the most recent available. The commenter wanted more flexibility in the rules to allow for the most current version of the standards to be used. Mr. Reisberg noted that the Illinois Administrative Procedure Act, which governs rulemaking procedures, allows state agencies to incorporate standards by reference into rules, but to do so, the particular version of the standards that applies must be specified. Therefore no change was made in response to the comment, and the rules considered for adoption are identical to the ones the Board initially reviewed in December.

Part 5001 (Access to Information of the State Board of Education under the Freedom of Information Act): As noted above, these rules are internal rules of the agency that set forth procedures for staff to follow when the public requests information under the provisions of the Freedom of Information Act. Mr. Reisberg reminded the Board that the Act was significantly amended effective January 1, 2010, and the changes being proposed in Part 5001 conform the rules to those new provisions.

Mr. Reisberg explained that since Part 5001 are internal rules, they will not be published in the Illinois Register to elicit public comment. Once the Board adopts the rules, he said, they will be submitted to the Secretary of State's office for filing and will become effective at that time.

Board member Andrea Brown sought clarification about whether the changes in the law also affect school districts, suggesting that under the current law, questions from school districts regarding the release of certain information could now be directed to the Attorney General's Office rather than coming to the agency. Mr. Reisberg reiterated that the agency has always referred district personnel and others to the Attorney General's Office for interpretations of the Act.

VIII. COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS

Mr. Reisberg reported that the April rules agenda again is expected to be relatively light.

Mr. Reisberg also discussed the progress of Part 30 (Programs for the Preparation of Principals in Illinois), which the Board adopted in January. He told the Board that the proposal was considered by JCAR in February, at which time the committee asked for a 45-day extension for its deliberations. The committee did not discuss the proposal at its March meeting. The delay in JCAR action has been caused, in part, by certain entities continuing to express their concerns about the rulemaking to JCAR members. JCAR will consider the rulemaking at its April 12 meeting in Springfield, Mr. Reisberg said, adding that he hoped the agency's responses to the questions JCAR has raised will result in the committee acting to issue a certificate of no objection on the rulemaking so that it can be filed and take effect. JCAR has until April 17 to act on the rulemaking under the 45-day extension.

Mr. Reisberg pointed out that agency staff have worked with JCAR staff to modify the rules in response to the concerns raised, but several issues remain. In particular, the rules require that an individual have four years of teaching experience before entering a principal preparation program, and Mr. Reisberg said there continues to be "push back" about the four-year requirement being too stringent. Those objecting to the requirement support two years of teaching experience instead. Mr. Reisberg emphasized that the four-year requirement was a recommendation of the State Teacher Certification Board (STCB), which was adopted by the Board. Additionally, he noted that the agency did agree to increase the percentage of adjunct, or part-time, faculty that a program could employ from 50 percent to 80 percent as a result of discussions with JCAR.

In response to a question posed by Board member Lanita Koster, Assistant Superintendent Linda Tomlinson explained that objection to the four-year requirement seems to stem from a desire of programs to admit a greater number of candidates or to allow for "exceptional" candidates who may be newer to the teaching ranks to enter the program. Dr. Tomlinson also noted selection criteria set forth in the rules require candidates to show evidence of two years of student growth in their classrooms, something that would be difficult for teachers with only two years of experience to produce. She added that the STCB expressed concerns about nontenured teachers still on an initial teaching certificate (i.e., less than four years of experience) lacking credibility. Mr. Reisberg further explained that the law requires four years of teaching experience before an individual receives the principal endorsement, and advocates argue that candidates could acquire the required teaching experience while participating the preparation program.

Other discussion focused on the use of administrative preparation programs by teachers who do not wish to go into administration but rather are using the coursework for advancement on the salary schedule. Board member David Fields noted that in his experience as adjunct professor for administrative preparation programs, very few in his classes indicated a desire to be an administrator. Dr. Brown pointed to the teacher-leader endorsement as an alternative program for teachers aspiring to be in leadership positions outside of administration, and Dr. Tomlinson said that proposed certification legislation will include changes for the teacher-leader

endorsement to be used by department chairpersons, deans and for other leadership position not requiring a specific endorsement.

Finally, State Superintendent Christopher Koch said that the argument was made that rather than focusing on program requirements to ensure high-quality principals, the agency should instead rely on the success of the candidates in passing the principal assessment or securing and maintaining employment as indicators of quality. Mr. Reisberg added that those supporting this position believe that the agency should focus on a rigorous examination and challenging internship rather than addressing admissions criteria. The downside to that argument, Mr. Reisberg said, is that less qualified individuals will be admitted, pay significant amounts for the program, and then fail to complete the program or pass the examination.

Following the discussion, Dr. Koch noted no action was needed on the part of the Board and that negotiations with JCAR will continue. Chairman Ruiz encouraged Board members to discuss their concerns about and support for Part 30 with members of JCAR and members of the education committees of the House and Senate while they were at the Capitol later in the afternoon.

IX. ADJOURNMENT

Dr. Fields moved that the meeting be adjourned. Vice-Chairman Chris Ward seconded the motion, and the meeting adjourned at 2:30 p.m.