Illinois State Board of Education
Minutes of the Plenary Business Meeting
DoubleTree Guest Hotel
198 East Delaware Place
Chicago, Illinois
November 15, 2001

Members Present:
Ronald J. Gidwitz   Connie Rogers   Janet Steiner
Marjorie B. Branch   Richard Sandsmark   Beverly Turkal
Marilyn McConachie

Glenn W. "Max" McGee, State Superintendent of Education

Members Absent:
Vincent J. Serritella

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Roll Call

The meeting was called to order at 10:35 a.m. by the Chairman, Mr. Gidwitz, who asked Alison Harbour, the staff secretary to the Board, to call the roll. Ms. Harbour called the roll of members. A quorum was present.

The Chairman indicated that Mr. Serritella would not be attending the Board meeting this month due to business commitments.

Chairman Gidwitz welcomed new Board member Richard Sandsmark of Belvidere. He noted that Mr. Sandsmark’s appointment, as well as his own reappointment as Chairman, was confirmed by the Senate on Wednesday, November 14.

The Chairman indicated that the Board had agreed to address the issue of identifying an interim superintendent during this meeting.

Approval of Minutes

Mrs. Rogers moved that “the State Board of Education hereby approves the minutes of the October 17-18, 2001, Board meetings and the Special Board meetings on October 16 and 26, 2001.”

Mrs. McConachie seconded the motion, and it was passed by a unanimous voice vote.

Public Participation

The Chairman called for Agenda Item C., Public Participation. The following individuals spoke to the Board.

Andrew Brulle spoke to the Board regarding assessment of teacher candidates.
Mr. Brulle stated that he was the chair of the Education Department at Wheaton College, the president of the Illinois Association of Colleges for Teacher Education at Private Colleges (IATEPC), an executive Board member of the Illinois Association of Colleges for Teacher Education (IACTE), and a member of the State Teacher Certification Board. He shared the following statements from IATEPC and IACTE and asked for the Board’s consideration of this information.

ATEPC Statement:

Based on new legislation and rules, teacher preparation programs in Illinois are to have implemented programs based on the new content area standards by 2003. Additionally, content area examinations based on the new standards and administered by the ISBE are also to be in place by 2003. Because some of the candidates who finish their preparation programs in 2003-2004 will not have completed programs that have addressed all of the standards, we request that the current examinations be offered concurrently with the new examinations through July 2004, and that the candidates have the option of choosing the examination appropriate to their preparation.

IACTE Statement:

Based on new legislation and rules, teacher preparation programs in Illinois are to have implemented programs based on the new content area standards by 2003. Additionally, content area examinations based on the new standards and administered by the ISBE are also to be in place by 2003. Because some of the candidates who finish their preparation programs in 2003-2005 will not have completed programs that have addressed all of the standards, we request that the current examinations be offered concurrently with the new examinations through July 2005, and that the candidates have the option of choosing the examination appropriate to their preparation.

Mr. Brulle asked the Board to consider a delay or a dual type of testing for these teacher candidates so that they can complete the programs under which they have a contract and be assessed on the skills that they have been taught.
Cynthia Woods, of the Illinois Association of School Boards, spoke to the Board regarding collaboration goals and the Triple I Conference. She invited the Board to attend the Tech Fair at the Triple I Conference. She noted that the Fair would have a wireless lab which is the first in the nation collaboration with the National School Board Association (NSBA).

Ms. Woods commented that she appreciated the goals that the Board had regarding collaboration, especially its grass roots efforts regarding local board issues. She encouraged and applauded the Board in its future efforts regarding collaboration.

Richard Laine, of the Illinois Business Roundtable (IBRT), spoke to the Board regarding the budget and the Standard Teaching License. He offered issues for the Board to consider regarding its budget. He noted that his comments were on behalf of the IBRT, Chicago United, and the Metropolitan Planning Council. He asked the Board to look seriously at block granting and learn from the experiences in Chicago to give school districts greater flexibility. He commented that there should be evidence that teachers are high quality when they move from an Initial Teaching License to a Standard Teaching License.

Marty Barrett, representing the Alternative Education Workgroup, spoke to the Board regarding alternative education. He thanked the Board for taking its time, attention, and focus to take a look at students that are at-risk of failure. He noted that the Board had required that this be a researched approach and had supported the Workgroup as they dealt with the process to pass this piece of legislation. He indicated that this process involved the collaboration of many concerned stakeholders. Mr. Barrett thanked staff member Sheila Radford-Hill and Superintendent Mc Gee for their help during this process.

Lonnie Johns spoke to the Board regarding Corey H. and all teachers.

Mr. Johns stated that the State Board had held hearings on the proposed amendments to the rules for Certification (Part 25), as well as a new set of rules titled Standards for all Illinois Teachers (Part 24.). He said that very few teachers had been informed about these hearings and the locations of these hearings had been very problematic. He indicated that he had attended the hearing at Illinois State University (ISU) because of widespread criticism of previous Corey H. summaries of testimonies. He noted that these summaries have been biased, not accurate, and not complete.
Mr. Johns informed the Board that he has been involved in regulatory hearings on a variety of topics at the state and federal levels. He noted that this month’s State Board meeting materials contained the worst single summary of testimony that he had ever read. He explained that the majority of the comments that he had heard at ISU were not included in the Board materials.

Mr. Johns noted that the summary in the Board meeting materials did not contain one word of his testimony. He explained that the summary falsely states that no specific items were suggested for elimination. He reported to the Board that Vermont is now facing an urgent special education crisis and many educators are leaving the field in huge numbers.

Mr. Johns welcomed new Board member Richard Sandmark and told him that he would come to know what Corey H. means.

Susan Shea, of the Illinois Education Association (IEA), spoke to the Board regarding alternative education partnerships.

Ms. Shea reported that she had been the IEA’s representative on the Illinois Education Workgroup. She indicated that she had worked with other members of the Workgroup to do whatever was necessary to pass the legislation. She noted that this legislation would make a major difference in the graduation rates and give at-risk kids another chance to get a graduation diploma. She offered her organization’s help and support in implementing this legislation.

An audio tape of the meeting is available through the State Board office in Springfield (217/782-9560).


The Superintendent reported that these rules and regulations were related to new Standards for all Illinois teachers as well as Language Arts and Technology Standards for all teachers. He also noted that Part 25 included amendments devoted to the transition to the NCATE 2000 Standards, and procedures as the basis for institutional recognition, unit accreditation, and approval of programs for professional educators. He asked the Board to adopt the proposed amendments to Part 25 and adopt new Part 24, including the changes recommended in response to public comment.
Superintendent McelGee explained that this action will trigger the submission of Part 24 to the court monitor to allow the parties to the Corey H. litigation to review and voice any concerns they might have. He noted that Part 25 will be submitted to the Joint Committee on Administrative Rules (JCAR) for their review.

Discussion followed for clarification purposes and Board members' input.

Motion
Mrs. McConachie moved that “the State Board of Education hereby adopts the proposed amendments to the rules for Certification (23 Illinois Administrative Code 25) and the new Standards for all Illinois Teachers (23 Illinois Administrative Code 24). Further, the State Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.”

Mrs. Rogers seconded the motion.

Vote on Motion
The Chairman called for a roll call vote on the motion. The motion passed with the following votes recorded.

Ms. Branch - yes  Mrs. Rogers - yes  Dr. Steiner - yes
Mr. Gidwitz - yes  Mr. Sandsmark - yes  Mrs. Turkal - yes
Mrs. McConachie - yes

Rules, and Regulations
The Chairman called for Agenda Item D., Immediate Action Items, Rules and Technical Amendments (Parts 151, 205, 220, 225, 228, 235, 245, and 575).

Technical Amendments
The Superintendent reported that a multitude of technical amendments were included in the meeting materials this month, and they need the Board’s approval and passage on to JCAR. He explained that these amendments include budget amendment language for seven sets of rules, and a change in eligible recipients for the School Construction Program. He recommended the adoption of all of these amendments.

Discussion followed for clarification purposes and Board members' input.

Motion
Mrs. Rogers moved that “the State Board of Education hereby adopts the proposed amendments to the following rules.
Part 151 (School Construction Program); Part 205 (Truant’s Alternative and Optional Education Programs); Part 220 (Scientific Literacy); Part 225 (Alcohol and Drug Education Initiative); Part 228 (Transitional Bilingual Education); Part 235 (Preschool Educational and Coordinated Model Preschool Educational Program); Part 245 (Urban Education Partnership Program); and Part 575 (School Technology Program).”

Dr. Steiner seconded the motion.

**Vote on Motion**

The Chairman called for a roll call vote on the motion. The motion passed with the following votes recorded.

Ms. Branch - yes    Mrs. Rogers - yes    Dr. Steiner - yes
Mr. Gidwitz - yes   Mr. Sandsmark - yes  Mrs. Turkal - yes
Mrs. McConachie – yes

**Rules and Regulations**

The Chairman called for Agenda Item D., Immediate Action Items, Rules and Regulations, Reading Improvement Block Grant (Part 260).

Superintendent McGee explained that these rules respond to Public Act 92-25 and change the activities that are allowable for funding and the requirements for a school district’s reporting and measurement of student reading performance. He asked the Board to authorize the transmittal of these rule amendments for publication in the *Illinois Register*.

Discussion followed for clarification purposes and Board members’ input.

**Motion**

Dr. Steiner moved that “the State Board of Education hereby authorizes the solicitation of public comment on the amendments to Reading Improvement Program (23 Illinois Administrative Code 260), including their publication in the Illinois Register.”

Mrs. Rogers seconded the motion.
The Chairman called for a roll call vote on the motion. The motion passed with the following votes recorded.

Ms. Branch - yes   Mrs. Rogers - yes   Dr. Steiner - yes
Mr. Gidwitz - yes   Mr. Sandsmark - yes   Mrs. Turkal - yes
Mrs. McConachie – yes

The Chairman called for Agenda Item D., Immediate Action Items, Rules and Regulations, Standards for Certification in Early Childhood Education (new Part 26), Standards for Certification in Specific Teaching Fields (new Part 27), and Standards for Administrative Certification (new Part 29).

The Superintendent reported that these three new parts contain rules surrounding Standards for certification that have been approved previously. He indicated that it was his recommendation that the Board authorize staff to submit all three sets of proposed rules for publication in the Illinois Register to obtain public comment. He explained that this includes a change in the testing implementation date, stated in each section of these Parts, to July 1, 2004.

Discussion followed for clarification purposes and Board members' input.

Mrs. Rogers moved that “the State Board of Education hereby authorizes the solicitation of public comment on the following rules, including their publication in the Illinois Register.

Standards for Certification in Early Childhood Education and in Elementary Education (23 Illinois Administrative Code 26);

Standards for Certification in Specific Teaching Fields (23 Illinois Administrative Code 27); and

Standards for Administrative Certification (23 Illinois Administrative Code 29).

This includes changes in the testing date, to be stated in the Sections 26.100(b), 26.300(b), 27.10(b), and 29.10(b), to July 1, 2004.”

Dr. Steiner seconded the motion.
Vote on Motion

The Chairman called for a roll call vote on the motion. The motion passed with the following votes recorded.

Ms. Branch - yes    Mrs. Rogers - yes    Dr. Steiner - yes
Mr. Gidwitz - yes   Mr. Sandsmark - yes   Mrs. Turkal - yes
Mrs. McConachie – yes

Enhanced, Basic Skills Test Cut Scores

The Chairman called for Agenda Item D., Immediate Action Items, Enhanced Basic Skills Test Cut Scores (see Addendum II).

The Superintendent reported that he was recommending the Board adopt the passing rates for the Basic Skills Test according to the recommendation of the State Teacher Certification Board. He explained that this recommendation is presented with the stipulation that the Math subarea score as well as all scores be revisited on a regular basis, and an increase in the Math subarea to 50% be made within a two-year timeframe.

Discussion followed for clarification purposes and Board members' input.

Motion

Mrs. Rogers moved that “the State Board of Education hereby approves the passing scores for the Enhanced Basic Skills Test and minimum allowable scores for subarea tests as recommended by the State Teacher Certification Board.

Multiple Choice Section 60
Constructed Response Section 07

Minimum Allowable Subarea Scores
  Reading Comprehension 19
  Language Arts 17
  Mathematics 10
  Writing 05

Further, the State Board of Education directs staff to return annually to review the scores and pass rates with the Board and, within a two-year timeframe, raise the minimum score for math to 14 (the equivalent of 50%).”

Mrs. McConachie seconded the motion.
The Chairman called for a roll call vote on the motion. The motion passed with the following votes recorded:

Ms. Branch - yes  Mrs. Rogers - yes  Dr. Steiner - yes  Mr. Gidwitz - yes  Mr. Sandsmark - yes  Mrs. Turkal - yes  Mrs. McConachie - yes

The Superintendent reported that the Board had discussed at length the Aligned System of Support including the Designation System, Support System, and the Academic Early Warning List. He stated that he was recommending that the Board approve and accept the Warning List as provided.

Discussion followed for clarification purposes and Board members' input.

Mrs. McConachie moved that “the State Board of Education hereby approves the Academic Early Warning List for 2001. Further, the State Board of Education directs staff to continue their efforts to leverage resources and technical assistance to assist these schools in their efforts to improve.”

Mrs. Rogers seconded the motion.

The Chairman called for a roll call vote on the motion. The motion passed with the following votes recorded:

Ms. Branch - yes  Mrs. Rogers - yes  Dr. Steiner - yes  Mr. Gidwitz - yes  Mr. Sandsmark - yes  Mrs. Turkal - yes  Mrs. McConachie - yes

The Superintendent reported that it was his pleasure to recommend the adoption of the new School Designation System. He explained that the Board had taken the opportunity to review and revise the nomenclature associated with this System. He noted that his recommendation included a change in the designation levels. He indicated that as the State Board implements this System and obtains additional feedback and practice in its implementation, continuous improvement will prevail.
Superintendent McGee commented that substantive issues associated with improvements will be shared with the Board as the process moves forward. He explained that rules and regulations for the implementation of this System will be developed in the next couple of months.

Discussion followed for clarification purposes and Board members' input.

**Motion**  
Mrs. McConachie moved that “the State Board of Education hereby approves the revised Designation System for implementation for elementary schools in September 2002 and for high schools in September 2003. This includes revising the nomenclature for the six designation levels listed below.

- Level 1 = Exceeds Standards;
- Level 2 = Meets Standards at a High Level;
- Level 3 = Meets Standards;
- Level 4 = Approaching Standards;
- Level 5 = Below Standards; and
- Level 6 = Substantially Below Standards.”

Mrs. Rogers seconded the motion.

Chairman Gidwitz thanked the members of the Designation System Task Force and indicated that this job had not been an easy thing to do.

**Vote on Motion**  
The Chairman called for a roll call vote on the motion. The motion passed with the following votes recorded.

- Ms. Branch - yes  
- Mrs. Rogers - yes  
- Dr. Steiner - yes  
- Mr. Gidwitz - yes  
- Mr. Sandsmark - yes  
- Mrs. Turkal - yes  
- Mrs. McConachie - yes

**NASBE Business**  
The Chairman called for Agenda Item D., Immediate Action Items, National Association of State Boards of Education (NASBE) Business.
The Chairman reported that the National Association of State Boards of Education (NASBE) has made recommendations for change in policy and bylaws. He explained that NASBE had cancelled their annual meeting and had asked the State Board to consider the following items.

1. A new public policy position on nationally mandated assessments and accountability;
2. A revised version of the public policy position of the NASBE; and
3. Qualifications for candidates for Board of Directors, selection of Nominations Committee, and Finance Committee name change.

Discussion followed for clarification purposes and Board members' input.

**Motions**

Mrs. McConachie moved that “the State Board of Education hereby approves the recommendations of the NASBE Resolutions Committee and approves the New Public Policy Position on National Mandated Assessments and Accountability and the revised version of the Public Policy Position of the National Association of State Boards of Education.”

Mrs. McConachie moved that the “State Board of Education hereby approves the recommendations of the NASBE Bylaws Committee and approves the changes relating to qualifications for Board of Director candidates, the selection of the Nominations Committee, and the Finance Committee name change.”

Mrs. Rogers seconded the motions.

**Vote on Motions**

The Chairman called for a roll call vote on the motions. The motions passed with the following votes recorded.

Ms. Branch - yes  Mrs. Rogers - yes  Dr. Steiner - yes
Mr. Gidwitz - yes  Mr. Sandsmark - yes  Mrs. Turkal - yes
Mrs. McConachie - yes
Chair

The Chairman called for Agenda Item E., Announcements and Reports, Chair.

Chairman Gidwitz reported that a Superintendent Search Committee had been formed and he had asked Mrs. Rogers to be the chair, and Dr. Steiner and Ms. Branch to be members. He indicated that he was inviting Mrs. McConachie and Mr. Serritella to work together to handle the communication for this Committee. He noted that any other Board members that wished to participate in this Committee were welcome to do so.

The Chairman indicated that he had received a letter from Governor Ryan asking all executive agencies to make reductions in their general fund budgets. He noted that this reduction would assist the state in implementing its new financial plan. He reported that the Governor asked the State Board to reallocate and reduce its general fund budget by 25 million dollars for the remainder of Fiscal Year 2002. He indicated that the State Board would work with the Governor so that the Agency does not spend money that does not exist.

Supt.

The Chairman called for Agenda Item E., Announcements and Reports, Superintendent.

The Superintendent reported that the PSAE results were distributed last September and he was very pleased with the quality and rigor of this examination as a measure of the Illinois Learning Standards. He explained that he was also very pleased that the examination did involve the ACT as well as two work-key examinations. He noted that this examination was truly a pioneering effort and has made Illinois the forefront of high expectations for students.

Superintendent McGee applauded the students who had taken this examination so seriously and the teachers who had worked so hard to make this a successful effort for the students. He indicated that the attendance rate in school districts had been very high on the PSAE test date. He reported that approximately 55 percent of the students had met or exceeded the State Standards. He indicated that 40,000 additional students had taken the ACT and that number included 6,000 IEP students.
The Superintendent reported that this test helped identify over 10,000 students who would have not taken the ACT in previous years because most of them were told they did not have a future after high school. He explained that more than 10,000 students scored at least an 18 on the test. He indicated that this score qualifies them for admission into all of the community colleges and many other colleges and universities in Illinois and throughout the nation. He reported that he had met with representatives from the Board of Higher Education and the Community College Board, and they were very interested in writing a personal letter to each of these 10,000 students.

Superintendent McGee indicated that what the ACT had done for these 10,000 students is something that should be emulated by other states. He stated that these students do have a future in education after high school. He also reported that students had done pretty well on the work-keys portion of this test. He indicated that the Reading for information results indicated that 50 percent of Illinois students scored at a level that met or exceeded reading qualifications for 89 percent of the jobs profiled.

The Superintendent reported that in the Mathematics Work-Keys portion of the PSAE, 61 percent of the students scored at a level that met or exceeded qualifications for 85 percent of jobs profiled. He indicated that the achievement gap is still substantial and remains the most critical problem in education. He told the Board that he hopes resources are directed to the students that need it the most.

**Committees**  
The Chairman called for Agenda Item E., Announcements and Reports, Committees. There was nothing further to report.

**Members**  
The Chairman called for Agenda Item E., Announcements and Reports, Members.

Dr. Steiner reported that the State Board had held a Budget Hearing in Springfield on November 7. She indicated that there had been approximately 20 people in attendance with representatives supporting alternative education and agriculture education programs.
The Chairman called for Agenda Item D., Immediate Action Items, Interim Supt./ Superintendent/Superintendent Designate.

The Chairman introduced Ernest R. Wish and reported that Mr. Wish had agreed to serve as Superintendent Designate through December 31, 2001, and then serve as State Superintendent of Education until June 30, 2002. He noted that Mr. Wish brings a rare combination of skills to this position and has distinguished himself in both the private and public sectors. He asked the Board for its approval of Mr. Wish’s appointments.

Ms. Branch moved that “the State Board of Education hereby approves the employment of Ernest R. Wish to serve as Superintendent Designate through December 31, 2001. Further, the State Board approves his employment beginning January 1, 2002, through June 30, 2002, to serve as State Superintendent of Education.”

Mrs. McConachie seconded the motion.

The Chairman called for a roll call vote on the motion. The motion passed with the following votes recorded.

Ms. Branch - yes  Mrs. Rogers - yes  Dr. Steiner - yes
Mr. Gidwitz - yes  Mr. Sandsmark - yes  Mrs. Turkal - yes
Mrs. McConachie – yes

The Chairman called for Agenda Item F., Other Business. There was nothing further to report.

An audio tape of the meeting is available through the State Board office in Springfield (217/782-9560).

The Chairman adjourned the meeting at 12:40 p.m.

Respectfully submitted,

Connie Rogers, Secretary

Ronald J. Gidwitz, Chairman