Illinois State Board of Education



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Agenda

Overview of the Excess Cost System in IWAS

Changes to FY 2022

- There were three types of changes made to the Excess Cost System for this year.
 - Clarifications to help make the system clearer.
 - Changes based on direction from a national technical assistance provider funded by the Office of Special Education Programs (OSEP) regarding the threshold calculation.
 - The new method of calculation if a district has met excess cost.



IDEA Excess Cost

IDEA Part B funds are for the excess cost of the education of students with disabilities.

See 34 CFR §300.202(a)(2)

What are Excess Costs?

Costs in excess of the Average Annual Per Pupil Expenditure (APPE).

See 34 CFR §300.16

An LEA must spend at least the APPE on the education of an children with a disabilities before IDEA funds are used.

Appendix A Part 300



IDEA Excess Cost General Info



The IDEA Excess Cost Application in IWAS

Collects district expenditures.

Utilizes prepopulated student population data.

Calculates an average annual per pupil expenditure (APPE), the IDEA excess cost spending threshold and determines if the district reached the threshold.



The instructions and the Excess Cost Application in IWAS will guide districts to the correct data sources.



Data Sources

- The bulk of the IDEA excess cost calculation is based on the district's expenditures.
- Districts must use the AFR from the most recent finalized fiscal year to complete that year's excess cost. For example: FY 2022 excess cost uses FY 2021 AFR and corresponding data.
- Local records will also be needed to separate between elementary/secondary and IDEA federal versus state and local special education expenditures.



Data Sources - cont.

The IDEA grant webpage will have links to these counts which are automatically pushed into the application:

The total student enrollment.

The number of students with IEPs from the previous year.

The student lists are separated by elementary (K-8) and secondary (9-12) and exclude pre-K students.



Excess Cost Data Sources - Fiscal Years

FY 2022 (July 1, 2021 – June 30, 2022) Excess Cost Application Data Sources

- Data from the prior (FY 2021) fiscal year.
- Expenditure data from FY 2021 Annual Financial Report (AFR).
- FY 2021 total student enrollment (October 2020 Fall Enrollment) Available on the IDEA grant webpage.
- FY 2021 number of students with IEPs Available in I-Star and on the IDEA grant webpage.
- FY 2021 number of elementary and secondary students with IEPs who are in a regular classroom 80% or more of the day, 40-79% of the day, and 0-39% of the day Available in I-Star and on the IDEA grant webpage.
- Local records.



How is the Threshold Determined?

- The calculation uses expenditures and student populations from the previous fiscal year to determine the (APPE). That amount is then multiplied by the special education student count from the <u>same year</u>* to determine the excess cost threshold.
- The excess cost threshold is the amount of state/local funds that must be expended on students with Individualized Education Programs (IEPs) in that fiscal year.

^{*}This is a change from previous years and will be discussed in depth later in the presentation.



IDEA Excess Cost Calculation

34 CFR 300.202 and Appendix A

- Calculate the total expenditures from the previous fiscal year.
- Subtract the previous fiscal year's capital outlay, non-capitalized equipment, and debt services.
- Subtract the previous fiscal year's expenditures for ESEA Title I & III and special education expenses.
- Calculate the average annual per pupil expenditure by dividing the previous year expenditures by that year's total population (expenditures ÷ total population = APPE).
- Multiply the APPE by the same year's special education population for excess cost threshold (APPE X IEP population = excess cost threshold).
- Verification Process 34 CFR 300.202(2)(i): An LEA meets the excess cost requirement if it has spent at least a minimum average amount for the education of its children with disabilities before funds under Part B of the Act are used.

IDEA Excess Cost System

- Section A Use the AFR.
- Section B Use the AFR Section C: The worksheet calculates the new total.
- Section D Use the AFR Section E: The worksheet calculates the new total.
- Section F Worksheet populates the total student population then calculates the APPE.
- Section G The threshold will be calculated using the FY 2021 number of students with IEPs multiplied by the FY 2021 APPE. This is the amount of state/local funds the district must expend.
- Section H To determine if a district has met excess costs in FY 2021, the threshold will be compared to the total of three levels of special education expenditures.
- The IWAS excess cost system will calculate to verify whether the district met the excess cost threshold.



Section A

Section A collects the total AFR expenditures from five areas. The Excess Cost System directs the district to the specific AFR lines and columns where the expenditure totals are located.

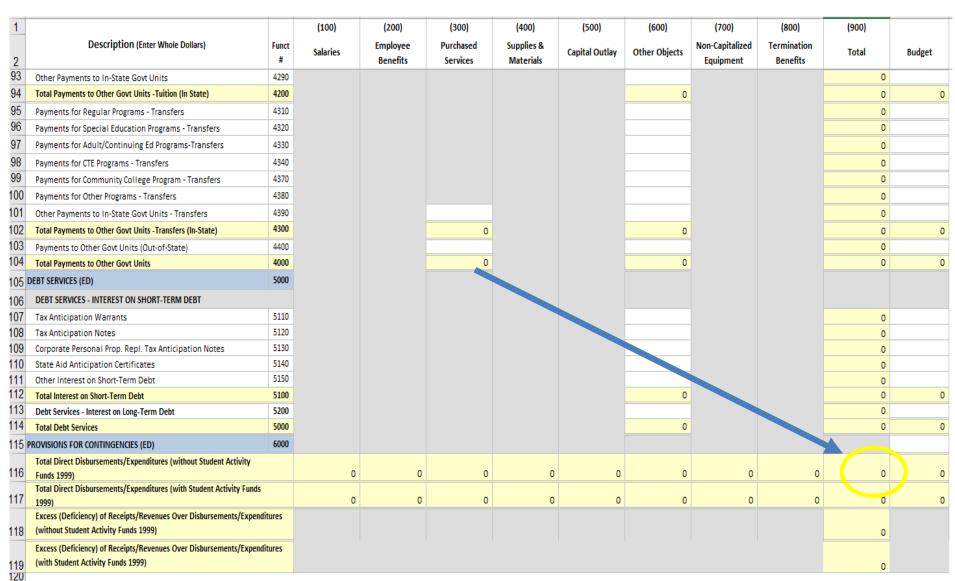
- Educational Fund (10)
- Operations & Maintenance Fund (20)
- Transportation Fund (40)
- Municipal Retirement/SS Fund (50)
- Tort Fund (80)

All lines must be completed to save. Enter zero if not expenditures. Pre-K expenditures must be excluded.





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Prekindergarten

Pre-K expenditures and students are excluded from the IDEA excess cost calculation. The IWAS Excess Cost System and Instructions include prompts to exclude Pre-K.

The IDEA expenditures are specific to the IDEA flow-through grant, not the IDEA preschool grant.

*Exception - Any expenditures for 5-year-old kindergartners with disabilities paid with IDEA preschool funds would be included in the calculation.



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1		(100)	(200)	(300)	(400)	(500)	(600)	(700)	(800)	(900)	
Description (Enter Whole Dollars)	Funct		Employee	Purchased	Supplies &		and all i	Non-Capitalized	Termination	-	
2	#	Salaries	Benefits	Services	Materials	Capital Outlay	Other Objects	Equipment	Benefits	Total	Budget
3 10 - EDUCATIONAL FUND (ED)											
4 INSTRUCTION (ED)	1000										
5 Regular Programs	1100									0	
6 Tuition Payment to Charter Schools	1115									0	
/ Pre-K Programs	1125	4							→	0	
8 Special Education Programs (Functions 1200-1220)	1200									0	
9 Special Education Programs Pre-K	1225	-							→	0	
10 Remedial and Supplemental Programs K-12	1250									0	
11 Remedial and Supplemental Programs Pre-K	1275	4							→	0	
12 Adult/Continuing Education Programs	1300									0	
13 CTE Programs	1400									0	
14 Interscholastic Programs	1500									0	
15 Summer School Programs	1600									0	
16 Gifted Programs	1650									0	
17 Driver's Education Programs	1700									0	
18 Bilingual Programs	1800									0	
19 Truant Alternative & Optional Programs	1900									0	
20 Pre-K Programs - Private Tuition	1910	-							→	0	
21 Regular K-12 Programs - Private Tuition	1911									0	
22 Special Education Programs K-12 - Private Tuition	1912									0	
23 Special Education Programs Pre-K - Tuition	1913	-							→	0	
24 Remedial/Supplemental Programs K-12 - Private Tuition	1914									0	
25 Remedial/Supplemental Programs Pre-K - Private Tuition	1915	-							→	0	
26 Adult/Continuing Education Programs - Private Tuition	1916									0	
27 CTE Programs - Private Tuition	1917									0	
28 Interscholastic Programs - Private Tuition	1918									0	
29 Summer School Programs - Private Tuition	1919									0	
30 Gifted Programs - Private Tuition	1920									0	
31 Bilingual Programs - Private Tuition	1921									0	



Elementary and Secondary

Unit districts must calculate IDEA excess cost separately for elementary and secondary students.

	Elementary (K-8)	Secondary (9-12)	Total
Totals for Section A			



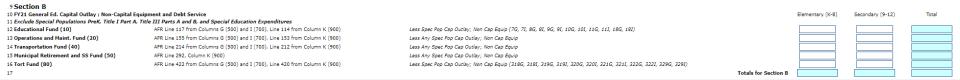
Separating Elementary and Secondary Costs

- Unit districts must use their local records to separate the elementary and secondary expenditures.
- Some costs (e.g., elementary and secondary staff salaries/benefits) can be clearly separated.
- Some expenditures do not have "distinct and separate elementary or secondary costs" (e.g., superintendent salary/benefits, school service personnel serving all grade levels). In those instances, the district may prorate the expenditures.



Section B

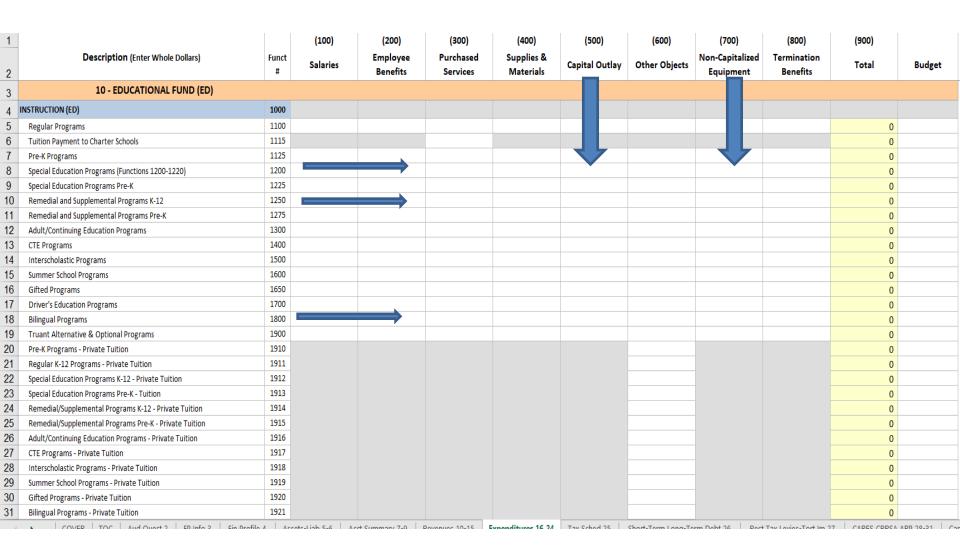
This section identifies/collects general education capital outlay, non-capitalized equipment, and debt services. These are a portion of the expenses that were reported in Section A.



The IDEA Excess Cost Instructions and prompts in IWAS will direct users to the correct locations in the AFR. A district may not have expenditures for all lines. In such cases, enter a zero (0).



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4	A	В	С	D	Е	F	G	Н	I	J	K	L
1			(100)	(200)	(300)	(400)	(500)	(600)	(700)	(800)	(900)	
2	Description (Enter Whole Dollars)	Funct #	Salaries	Employee Benefits	Purchased Services	Supplies & Materials	Capital Outlay	Other Objects	Non-Capitalized Equipment	Termination Benefits	Total	Budget
99	Payments for Community College Program - Transfers	4370									0	
100	Payments for Other Programs - Transfers	4380									0	
101	Other Payments to In-State Govt Units - Transfers	4390									0	
102	Total Payments to Other Govt Units -Transfers (In-State)	4300			0			0			0	0
103	Payments to Other Govt Units (Out-of-State)	4400									0	
104	Total Payments to Other Govt Units	4000			0			0			0	0
105	DEBT SERVICES (ED)	5000										
106	DEBT SERVICES - INTEREST ON SHORT-TERM DEBT											
107	Tax Anticipation Warrants	5110									0	
108	Tax Anticipation Notes	5120									0	
109	Corporate Personal Prop. Repl. Tax Anticipation Notes	5130										
110	State Aid Anticipation Certificates	5140										
111	Other Interest on Short-Term Debt	5150										
112	Total Interest on Short-Term Debt	5100						0				0
113	Debt Services - Interest on Long-Term Debt	5200										
114	Total Debt Services	5000						0			0	0
115	PROVISIONS FOR CONTINGENCIES (ED)	6000										
116	Total Direct Disbursements/Expenditures (without Student Activity Funds 1999)		0	0	0	0	0	0	0	0	0	0
117	Total Direct Disbursements/Expenditures (with Student Activity Funds 1999)		0	0	0	0	0	0	0	0	0	0
118	Excess (Deficiency) of Receipts/Revenues Over Disbursements/Expendit (without Student Activity Funds 1999)	ures									0	
119 120	Excess (Deficiency) of Receipts/Revenues Over Disbursements/Expendit (with Student Activity Funds 1999)	ures									0	



Section C

Section C subtracts the general education capital outlay, non-capitalized equipment, and debt service from the total expenditures. This is an automatic calculation.

18 Section C

19 FY21 Total Expenditures (Section A)

Minus
20 General Ed. Capital Outlay; Non-Capital Equipment and Debt Service (Section B)

21 (Adjusted Total Expenditures) Totals for Section C



Section D - ESEA: Title and IDEA (cont.)

Section D has three subsections:

- D-1: Title I Part A and Title III Parts A and B
- D-2: IDEA Federal Expenditures
- D-3: All Other Special Education Expenditures

Districts may not have expenditures for all lines within Sections D-1, D-2, and D-3.

- ALL districts will have IDEA Part B expenditures.
- ALL districts will have some Other Special Education Expenditures (i.e., local special education costs).

Districts should account for all costs, but only claim each cost one time in Section D.



ESEA Title and IDEA Expenditures Section -Section D

- Change for FY 2022 Title I Part A and Title III Parts A and B are listed first, then IDEA, then state and local special education expenditures.
- Enter <u>all</u> Title I Part A and <u>all</u> Title III Parts A and B expenditures regardless of revenue source (federal, state and local).
- These amounts will be deducted in the calculation.

23 24	Section D-1 FY21 ESEA Title Expenditures; Include all Title expenditures, regardless of revenue source FY21 ESEA; Title I Part A (Low Income and School Improvement; All Exepnditures (State, Local, Federal) Enter AFM Lines and Columns	Elementary (K-8)	Secondary (9-12)	Total
25				
	FY21 ESEA ; Title III Parts A and B (LIEP, Immigrant Education, Bilingual Education ; All Expenditures (State, Local Federal)			
	Enter AFR. Lines and Columns			
27				



ESEA Title and IDEA Expenditures – Section D-1

Title I Part A

(low-income and school improvement expenditures only)
*Change for FY 2022

• While district placement of Title I Part A costs in the AFR vary, the expenditures are often placed in the "Remedial and Supplemental Programs" lines of the AFR (e.g., lines 10, 24, 223, 321, 335, etc.).



ESEA Title and IDEA Expenditures – Section D-1

ESEA Title III Parts A and B (Language Instruction Educational Program (LIEP) and Immigrant Student Educational Program (ISEP))

• While district placement of Title III Parts A and B costs in the AFR vary, the expenditures are often placed in the "Bilingual" lines of the AFR (e.g., lines 18, 31, 231, 329, 342, etc.).



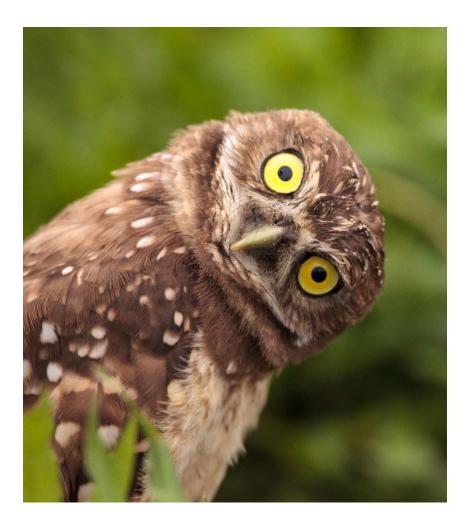
Question

Is entering the AFR locations in Section D optional or required?





Answer



Entering the AFR locations in Section D is required. The ESEA Title and IDEA will not save unless the AFR data or source document is included for every box listed.



Section D –2: Federal IDEA expenditures

IDEA Part B (flow-through grant expenditures)

- K age 21 special education expenditures paid with IDEA flow-through grants.
- This line is for federal IDEA expenditures only; do not include state or local expenditures.
- The AFR doesn't separate the special education expenditures out by IDEA or state/local funding sources. Districts must use their local records, including IDEA expenditure reports, to identify the IDEA expenditures.
- While district placement of special education costs in the AFR vary, the expenditures are often placed in the "Special Education Programs" lines of the AFR (e.g., 8, 22, 81, 88, 96, 221, 280, etc.) and the "Support Services" sections of the AFR (e.g., lines 41, 42, 239, 240, etc.).
- Make sure the IDEA special education costs in this section aren't duplicated in the state/local special education expenditures in Section D-3.



Section D-3: All Other Special Education Expenditures (K-12 state and local expenditures only)

Please follow the steps outlined below for each of the funds listed, as applicable.

- Step 1: Please total all special education expenditures from the AFR.
- Step 2: Subtract federal IDEA flow-through expenditures reported in Section D-2.
- Please provide the AFR lines/columns/amounts or source of data for each line item. Enter NA in the description field if no funds were expended in that area.
- For the Transportation Fund (Fund 40), districts can use their AFR with local records or the Transportation Claim to obtain the amount spent for special education transportation purposes. If using the Transportation Claim, please use the FY 2022 claim (to obtain FY 2021 expenditures) and use Page 2, Column C less any pre-K to obtain special education expenditures.



Question

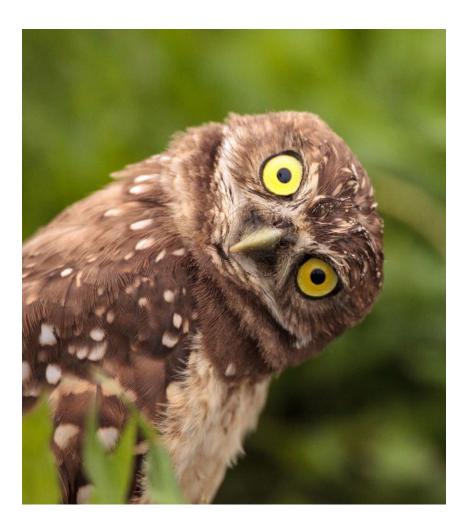
The AFR does not separate special education expenditures as federal, state, or local.

How do districts make that separation for Section D of the IDEA Excess Cost Worksheet?





Answer



Districts should use local fiscal records, including IDEA expenditure claims/reimbursements, to separate the special education expenditures as either IDEA (federal) or state/local in Section D.



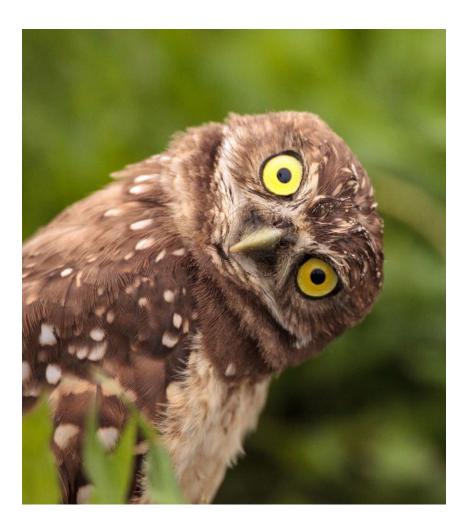
Question

May a district use the Special Education Transportation Claim as a data source for state/local special education costs in Section D?





Answer



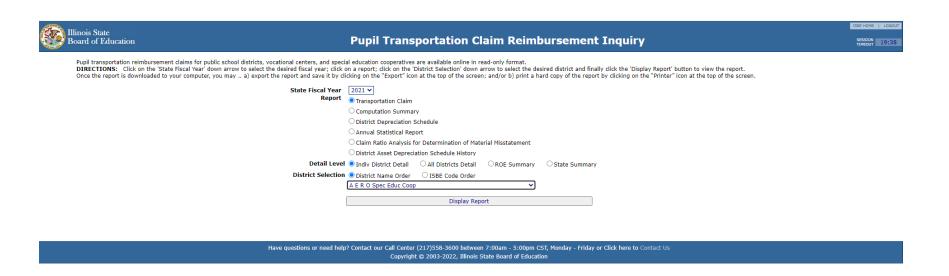
Yes. However, the district must:

- ensure that the elementary and secondary costs are not duplicated in another line of Section D, and
- Note the Transportation
 Claim as a data source on the Transportation line in Section D.



Special Education Transportation

http://webprod.isbe.net/ptcrsinquiry/Inquiry.aspx





Section E **Adjusted Total Expenditures less Special Populations**

Section E subtracts Title I Part A and Title III Parts A and B, IDEA, and special education expenditures from the total expenditures. This is an automatic calculation.





Changed for FY 2022

- Reason for the change.
- Threshold calculation changes.
- Excess cost compliance check changes.



Reason for the Change

- Influx of funds
 - These funds could cause districts to not meet excess cost under the previous calculation method.
 - All components in the calculation must come from the same fiscal year. (Confirmed by OSEP)
 - Changing the components of the calculation to the same year negates the impact of the additional COVID-19 funds

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Section F Average Annual Per Pupil Expenditure

 Section F uses the prior year total student data to calculate the average annual per pupil expenditure. This is automatically populated.





Section G

Minimum District Must Expend Per Pupil with Disabilities Changed for FY 2022

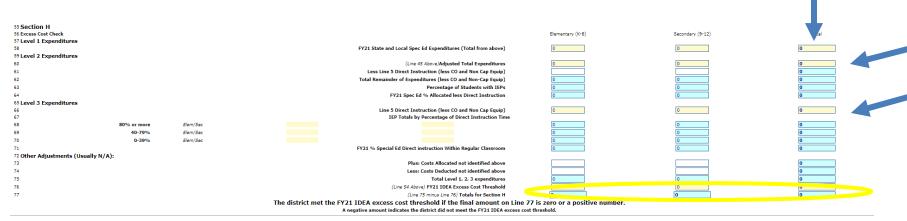
• Starting in FY 2022, Section G will calculate the IDEA excess cost threshold based on the FY 2021 APPE and the FY 2021 special education population (instead of the current year's special education population).





Section H- Excess Cost Check New for FY 2022

 Section H is a tool to verify that the district met the FY 2021 excess cost threshold by comparing the excess cost threshold identified in Section G to actual FY 2021 expenditures on students with IEPs.



Save Page



Section H- Excess Cost Check New for FY 2022

Three levels

Level 1 - State and local expenditures for students with IEPs — automatically populates

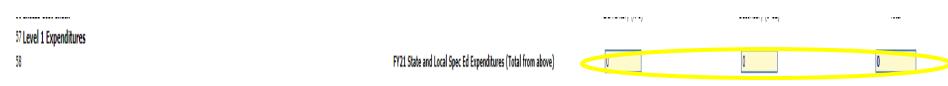
Level 2 - Percent of Non-Direct Education Expenditures that can be attributed to students with IEPs

Level 3 - Percent of general education expenditures for students with IEPs



Level One Expenditures State and Local Special Education Expenditures

 These consist of the district's direct expenditures for special education students that are <u>not</u> covered by their IDEA funds. This automatically populates.



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Level Two Expenditures

Percentage of Non-Direct Education Expenditures for Students With Disabilities

New for FY 22

These are expenditures for items that are equally available to all students. Media, school lunch, school administration, attendance, guidance are some examples.

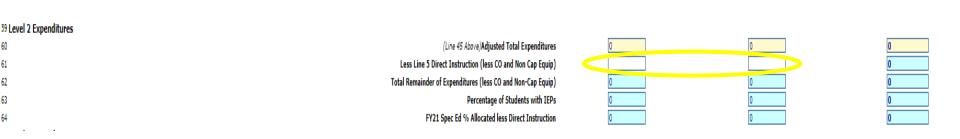


Level Two Expenditures

Percentage of Non-Direct Education Expenditures for Students With Disabilities

New for FY 22

Districts will enter the total from Regular Education (line 5) of the AFR minus CO and Non Cap Equip. The worksheet will deduct that amount from the Adjusted Total Expenditures from section E and multiply by the % of students with IEPs.



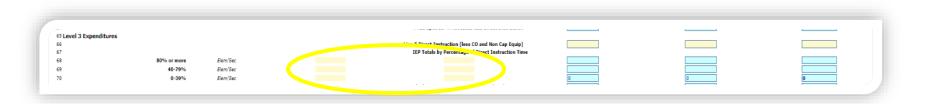


Level Three Expenditures Percentage of General Education Expenditures

New for FY 2022

for Students with Disabilities

These are expenditures for students with disabilities participating in general education. One must look at the percentage of time the students with disabilities spend in general education classrooms to determine the amount of Direct Instruction that can be included. This section automatically calculates





Level Three Expenditures Percentage of General Education Expenditures for Students with Disabilities

New for FY 2022

- Number of students with IEPs in the classroom 80%/Total enrollment *80%*AFR Line 5 (Regular Education Expenditures)
- Number of students with IEPs in the classroom 40%/Total enrollment *40%*AFR Line 5 (Regular Education Expenditures)
- Number of students with IEPs in the classroom 0%/Total enrollment
 *0%*AFR Line 5 (Regular Education Expenditures)

Everything is automatically populated and calculated





Other adjustments (usually non-applicable)

 There are additional options to add or subtract expenditures from this calculation. Most districts should meet excess costs using the three tiers detailed previously. An explanation is required to utilize these boxes.

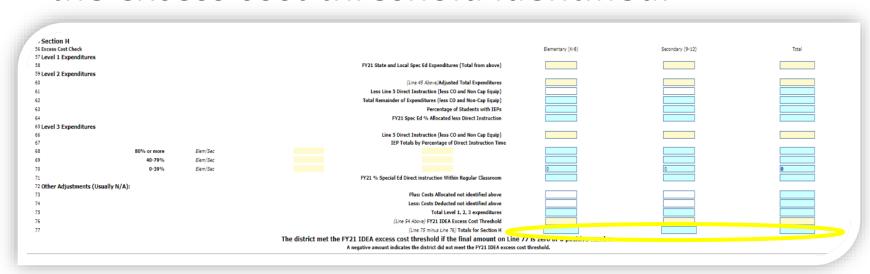


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Section H – Excess Cost Check New for FY 22

 Section H calculates whether the district met the excess cost threshold identified.



* Any district with a negative amount must contact its IDEA grant coordinator.



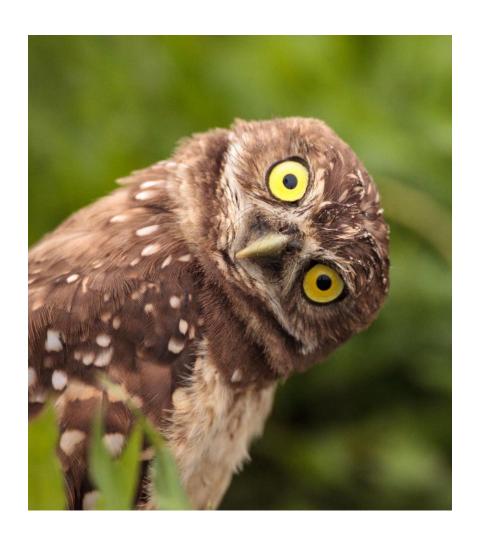
Question

What if the excess cost check has a negative comparison?





Answer



A negative amount in Section H indicates that the district did not meet the IDEA excess cost threshold.

Any unresolved negative comparison would result in repayment of the federal shortfall with local funds.



Assurance Pages Tab

 The assurances can only be completed by the district superintendent or a person with board-certified delegated authority for the superintendent. The assurances must be completed prior to submitting the application.



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Assurance Pages Tab

<u>Overview</u>	<u>Applicant</u> <u>Information</u>	Excess Cost Calculation	<u>Assurance</u> <u>Pages</u>	<u>Submit</u>	<u>Application</u> <u>History</u>	<u>Page Lock</u> <u>Control</u>	<u>Application</u> <u>Print</u>		
Program Assurances				Assurances					

Assurances

<u>Instructions</u>

v.04.26.202

GRAINT AGREEMENT: The submissions made to the Illinois State Board of Education by the applicant and the terms and conditions described in each tab of this application shall constitute the grant agreement between the applicant and the Illinois State Board of Education for the use of the funds described in the "Budget Detail" tab. This grant agreement constitutes the entirety of the applicant certifies and assures the Illinois State
Board of Education has been approved by the Illinois State Board of Education. This grant agreement constitutes the entirety of the applicant certifies and assures the Illinois State
Board of Education for the applicant in connection with this grant agreement, and that he or she has been duly authorized to execute these Certifications and Assurances, and Standard Terms of the Grant on behalf of the applicant, is the authorized representative of the applicant in connection with this grant agreement, and that he or she is authorized to execute these Certifications and Assurances, and Standard Terms of the Grant on behalf of the applicant in the grant agreement is true and correct to the best of his or her knowledge, information and belief, that grant funds shall be used only for the purposes described in this agreement, and that the avard of this grant is conditioned upon this certification. This grant agreement may not be amended or modified except as by receiving approval for an amendment through the Illinois State Board of Education in the grant agreement and the Illinois State Board of Education for the applicant in the grant agreement is a policy of the application on behalf of the application on the grant agreement and the Illinois State Board of Education for the application on the grant agreement and the Illinois State Board of Education for the application on the grant agreement and the Illinois State Board of Education for the application on the grant agreement and the Illinois State Board of Education for the application on the grant agreement and the Illinois State Board of

The authorized representative of the applicant who will affix his or her signature below certifies that he or she has read, understood, and will comply with all of the provisions of the following certifications, and assurances.

The person approving these Grant Application Certifications and Assurances hereby certifies and assures the Illinois State Board of Education has the necessary legal authority to do so.

The person approving this application certifies (1) to the statements contained in the list of certifications, and (2) that the statements herein are true, complete, and accurate to the best of his/her knowledge. He/she also provided the required assurances and agrees to comply with any resulting terms if an award is accepted. He/she is aware that any false, fictious, or fraudulent statements or claims may subject him/her to criminal, civil, or administrative penalties, in accordance with applicable federal and state law, including, but not limited to, 18 U.S.C. 101, the federal False Claims Act (31 U.S.C. 3729 et seq.), and the Illinois False Claims Act (740 ILCS 175/). The list of certifications and assurances is included below and/or incorporated into the Uniform Grant Agreement contained herein.

NOTE: These boxes will be automatically filled in as each of the separate certifications/assurances are read and completed.

Assurances for IDEA Excess Costs

Not calling TWAS Web Serv
Signature of School District Superintendent / Agency Administrator
Signature of Board-Certified Delegated Authority for the School District Superintendent
Organization Approves



Submit Tab - Consistency Check

Once you have completed your entire application, you must run a consistency check.

Caution: This check may take a few minutes to run.





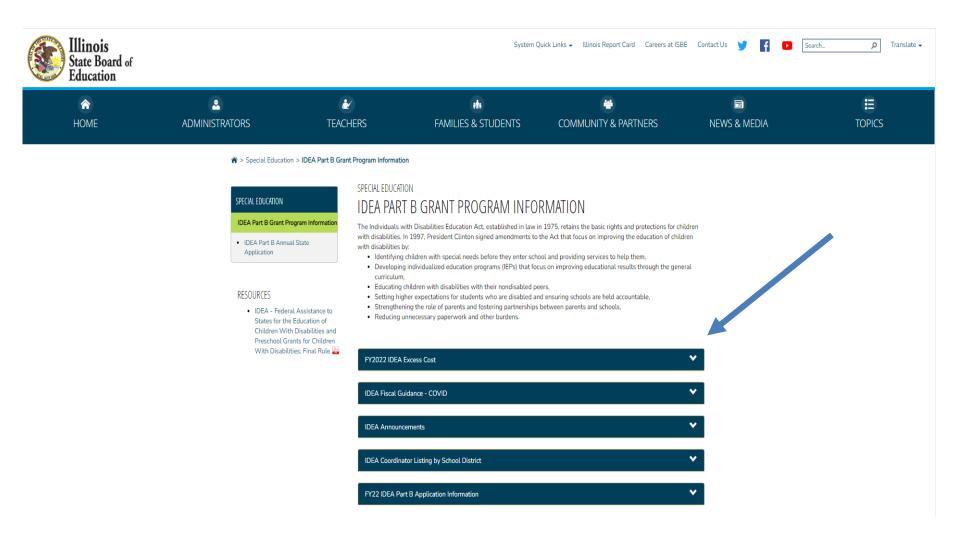
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Submitting Your Excess Costs

<u>Overview</u>	<u>Applicant</u> <u>Information</u>	Excess Cost Calculation	Assurance Pages	<u>Submit</u>	Application History	Page Lock Control	Application Print
ubmit							<u>Instructions</u>
			Attention!				
		ms and conditions described in each tab of this application shall	constitute the grant agreement between the				
linois State Board of Education that he	or she has been duly authorized to file this applic	ement constitutes the entirety of the agreement between the pa ation for and on behalf of the applicant and is the authorized rep	resentative of the applicant in connection wi	th this grant agreement, and that	he or she is authorized to execute these Certifica	tions and Assurances and Standard Terms o	of the Grant on behalf of the applicant. Further,
		all information in the grant agreement is true and correct to the back the sent of the sen				ement, and that the award of this grant is co	nditioned upon this certification. This grant
,							
			Lock Application Unlock	Application			
pplication was created on:			1/14/2022				
ssurances were agreed to on:			1/14/2022				
onsistency Check was run on:			1/14/2022				
istrict Data Entry							
usiness Manager							
istrict Administrator				Submit to ISBE			
5BE Program Administrator							

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Forms and Resources





Contact Information

- IDEA Grant Coordinators
 - Josh Green jgreen@isbe.net
 - Kristi Lessen klessen@isbe.net
 - Sam Worth <u>sworth@isbe</u>.net
- Special Education Department (217) 782-5589
- Thank you for attending!