# ILLINOIS REGIONAL SAFE SCHOOLS PROGRAM 

## FY06 SUMMARY OF FINDINGS

November 2006

## DATA ANALYSIS AND PROGRESS REPORTING DIVISION ILLINOIS STATE BOARD OF EDUCATION

## Summary of Findings

## Introduction

This report presents an analysis of the 2006 data and the program's historical data from 2001 through 2006, on selected data variables. The data presented in this summary report comes from the end-of-year reports of 44 regional offices of education (ROEs), three intermediate service centers (ISC), and Chicago Public School District 299 participating in the regional safe schools program.

Public Act 89-383, enacted in 1995, provides Illinois with a system of alternative education programs for disruptive students in grades six through twelve. This act known as the Safe Schools Law indicates that "Disruptive students typically derive little benefit from traditional school programs and may benefit substantially by being transferred from their current school into an alternative public school program, where their particular needs may be more appropriately and individually addressed and where they may benefit from the opportunity for a fresh start in a new educational environment" (Section 13A-1e, PA 89-383). The law describes disruptive students as those who are subject to suspension or expulsion based on the disciplinary policies of the school district. With the enactment of the law, these students are now given the option, although voluntary on the part of the school district, to transfer to the Regional Safe Schools Program (a program established in 1996 to implement the Safe Schools Law), in lieu of suspension or expulsion. The proponents of the law strongly believed that "administrative transfers may prove more productive for dealing with disruptive students than out-of-school suspension or expulsion" (105 ILCS5/13A-1(i)).

## The Regional Safe Schools Program

The Regional Safe Schools Program (RSSP), which was established to serve the educational needs of disruptive students, received an appropriation of $\$ 15$ million in 1997. The law provides that at least one RSSP program may be located within each of the Regional Offices of Education (ROE), and this program's location must be "far away from any other school buildings or school grounds" (105 ILCS5/13A-3(d)). The regional superintendent, except for Chicago Public School District, oversees the program. The oversight functions include, but are not limited to, determining the locations of the programs; implementing the programs' curriculum; hearing cases of parent objections for returning their children to the regular school program; establishing a budget; and disbursing RSSP funds.

## Highlights

- 5,671 students were served in FY 06, 697 students more than the number of students served in FY 05 (Chart 1). FY 06 marks the first year the Regional Safe Schools program served over 5,000 students.
- Apart from what they received from the general State Aid, RSSP programs received $\$ 18,035,500$ in state funds in FY 06, an increase of $\$ 1,000,000$ from what they received in FY 05. Since the number of students served by RSSP in 2006 has also increased, the cost per student in RSSP, using state funds alone, was $\$ 3,180$. This is lower than the cost per student in FY 05 (\$3,618), and much lower than the cost per student in FY 04 (\$4,048).
- RSSP enrolled more suspension-eligible students in 2006 which changed the trend of the student population served. For three consecutive years, prior to 2006, students served in RSSP were predominantly expulsion-eligible students. In FY 06, the trend changed in that more suspension-eligible were served (43\%), $7 \%$ more than expulsion-eligible students. Students who were expelled and readmitted at the school district; and subsequently enrolled in RSSP stayed at over 20\% (Chart 2).
- Taking drugs or selling drugs is still the number one reason for students' transfer to RSSP, followed by assault (verbal, physical, including staff assault).
- Involvement in drugs, alcohol, gangs, possessing weapons, committing assaults, battery, sex violations, vandalism, burglary, robbery, threats, or pranks, are offenses commonly committed by expulsion-eligible or expelled students; whereas, exhibiting gross or disruptive behavior, computer hacking, insubordination, non-compliance with rules, or bullying are offenses commonly committed by suspension-eligible students (Table 1).
- Chicago Public Schools (ROE 15) continues to enroll the highest number of students in RSSP. The Will County ROE (ROE 56) ranks second in student enrollment. ROE 54 is the only regional unit whose entire enrollment consists of expelled/readmitted students. ROE 04's students are also 98\% expelled/readmitted. (Table 2).
- The majority of expelled/readmitted students are blacks (68\%), while the majority of suspension eligible students are whites (51\%).
- RSSP continues to enroll students with special needs (IEP). About 12\% of RSSP students in 2006 are special education students (Chart 3).
- RSSP increasingly enrolls minority students. In FY 06, approximately $60 \%$ of RSSP students belong to minority ethnic groups. In particular, $41 \%$ of RSSP students are blacks and $16 \%$ are Hispanics. Hispanic student enrollment increased by $2 \%$ in 2006 from 2005, the highest percent increase in enrollment experienced by an ethnic group (Chart 4).
- Student enrollment in RSSP is predominantly male (Chart 5).
- Grade 9 students continue to lead student enrollments in RSSP. In particular, RSSP continues to enroll more high school students than elementary students (Chart 6).
- Over $90 \%$ of RSSP students have written Alternative Education Plans (IEP) or received academic instruction. Technically, all students or $100 \%$ of RSSP students should have received these services. It is not known from this evaluation why there were about $10 \%$ students with no AEPs and 6\% with no academic instruction reported (Chart 7).
- While almost all students (98.5\%) enrolled in RSSP have behavioral problems (some probably more grievous than others, based on the reasons for students' transfer to RSSP), less than $90 \%$ of students received behavior modification training, life skills training, or counseling, services, which theoretically would have been appropriate to address the students' behavioral problems.
- $81 \%$ of RSSP students achieved positive outcome(s). These outcomes include earning high school credit, completing a GED, advancing to the next grade, graduating from high school, graduating from elementary school, advancing to the next grade, returning to the regular school, or employment related to curriculum (Chart 8).

Chart 1. Illinois RSSP Student Enrollments, 2001 through 2006


Chart 2. Percent Enrollment in Illinois RSSP by Student Eligibility, 2001 through 2006


Chart 3. Percent Enrollment in Illinois RSSP by Student Educational Status
2001 through 2006


Chart 4. Percent Enrollment in Illinois RSSP by Selected Student Ethnic Groups, 2001 through 2006


School Year

Chart 5. Percent Enrollment in Illinois RSSP by Student Gender, 2001 through 2006


Chart 6. Percent Enrollment in Illinois RSSP by Student Grade, 2001 through 2006


Chart 7. Percent of Illinois-RSSP Students Receiving Specific Types of Services 2002 through 2006


Type of Program Service

Chart 8. Percent of Illinois-RSSP Students Achieving Specific Educational Outcomes 2002 through 2006


Table 1. Reason(s) for Student's Administrative Transfer to RSSP, 2006


Table 2. Number of Students Enrolled in RSSP by ROE with ROE Enrollment Compared to the State, 2006 (Numbers in parenthesis indicate that ROE serves less (percent) students relative to the state. Numbers without parenthesis indicate that ROE serves more (percent) students relative to the state.)

| Region <br> Number | Student Eligibility |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Suspension-Eligible |  |  | Expulsion-Eligible |  |  | Expelled and Readmitted |  |  | Row total |  |
|  | Number | Pct of Row Total | Compared to State | Number | $\begin{array}{r} \hline \text { Pct of } \\ \text { Row } \\ \text { Total } \\ \hline \end{array}$ | Compared to State | Number | Pct of <br> Row Total | Compared to State | Number | Pct of Column Total |
| 01 | 99 | 97.1 | 54.1 | 3 | 2.9 | (33.5) | 0 | 0.0 | (20.6) | 102 | 1.8 |
| 02 | 18 | 41.9 | (1.1) | 23 | 53.5 | 17.1 | 2 | 4.7 | (16.0) | 43 | 0.8 |
| 03 | 29 | 87.9 | 45.0 | 1 | 3.0 | (33.4) | 3 | 9.1 | (11.6) | 33 | 0.6 |
| 04 | 1 | 0.9 | (42.0) | 1 | 0.9 | (35.5) | 107 | 98.2 | 77.5 | 109 | 1.9 |
| 08 | 54 | 91.5 | 48.6 | 2 | 3.4 | (33.0) | 3 | 5.1 | (15.6) | 59 | 1.0 |
| 09 | 101 | 78.3 | 35.4 | 22 | 17.1 | (19.4) | 6 | 4.7 | (16.0) | 129 | 2.3 |
| 10 | 26 | 43.3 | 0.4 | 34 | 56.7 | 20.2 | 0 | 0.0 | (20.6) | 60 | 1.1 |
| 11 | 72 | 59.5 | 16.6 | 35 | 28.9 | (7.5) | 14 | 11.6 | (9.1) | 121 | 2.1 |
| 12 | 20 | 31.3 | (11.7) | 41 | 64.1 | 27.6 | 3 | 4.7 | (16.0) | 64 | 1.1 |
| 13 | 23 | 56.1 | 13.2 | 18 | 43.9 | 7.5 | 0 | 0.0 | (20.6) | 41 | 0.7 |
| 14a | 153 | 57.5 | 14.6 | 102 | 38.3 | 1.9 | 11 | 4.1 | (16.5) | 266 | 4.7 |
| 14b | 28 | 17.9 | (25.0) | 111 | 71.2 | 34.7 | 17 | 10.9 | (9.8) | 156 | 2.8 |
| 14c | 288 | 85.5 | 42.5 | 48 | 14.2 | (22.2) | 1 | 0.3 | (20.4) | 337 | 5.9 |
| 15 | 1 | 0.1 | (42.8) | 341 | 33.3 | (3.1) | 681 | 66.6 | 45.9 | 1,023 | 18.0 |
| 16 | 19 | 36.5 | (6.4) | 22 | 42.3 | 5.9 | 11 | 21.2 | 0.5 | 52 | 0.9 |
| 17 | 49 | 30.1 | (12.9) | 114 | 69.9 | 33.5 | 0 | 0.0 | (20.6) | 163 | 2.9 |
| 19 | 57 | 31.1 | (11.8) | 122 | 66.7 | 30.2 | 4 | 2.2 | (18.5) | 183 | 3.2 |
| 20 | 19 | 76.0 | 33.1 | 3 | 12.0 | (24.4) | 3 | 12.0 | (8.6) | 25 | 0.4 |
| 21 | 15 | 71.4 | 28.5 | 6 | 28.6 | (7.9) | 0 | 0.0 | (20.6) | 21 | 0.4 |
| 22 | 14 | 51.9 | 8.9 | 0 | 0.0 | (36.4) | 13 | 48.1 | 27.5 | 27 | 0.5 |
| 24 | 143 | 63.3 | 20.4 | 74 | 32.7 | (3.7) | 9 | 4.0 | (16.7) | 226 | 4.0 |
| 25 | 13 | 65.0 | 22.1 | 7 | 35.0 | (1.4) | 0 | 0.0 | (20.6) | 20 | 0.4 |
| 26 | 9 | 30.0 | (12.9) | 20 | 66.7 | 30.2 | 1 | 3.3 | (17.3) | 30 | 0.5 |
| 27 | 8 | 57.1 | 14.2 | 2 | 14.3 | (22.1) | 4 | 28.6 | 7.9 | 14 | 0.2 |
| 28 | 37 | 86.0 | 43.1 | 3 | 7.0 | (29.5) | 3 | 7.0 | (13.7) | 43 | 0.8 |
| 30 | 14 | 51.9 | 8.9 | 13 | 48.1 | 11.7 | 0 | 0.0 | (20.6) | 27 | 0.5 |
| 31 | 92 | 44.9 | 2.0 | 113 | 55.1 | 18.7 | 0 | 0.0 | (20.6) | 205 | 3.6 |
| 32 | 77 | 67.5 | 24.6 | 37 | 32.5 | (4.0) | 0 | 0.0 | (20.6) | 114 | 2.0 |
| 33 | 47 | 81.0 | 38.1 | 0 | 0.0 | (36.4) | 11 | 19.0 | (1.7) | 58 | 1.0 |
| 34 | 10 | 8.1 | (34.9) | 83 | 66.9 | 30.5 | 31 | 25.0 | 4.4 | 124 | 2.2 |
| 35 | 52 | 64.2 | 21.3 | 23 | 28.4 | (8.0) | 6 | 7.4 | (13.2) | 81 | 1.4 |
| 38 | 52 | 85.2 | 42.3 | 6 | 9.8 | (26.6) | 3 | 4.9 | (15.7) | 61 | 1.1 |
| 39 | 30 | 52.6 | 9.7 | 14 | 24.6 | (11.9) | 13 | 22.8 | 2.2 | 57 | 1.0 |
| 40 | 18 | 43.9 | 1.0 | 23 | 56.1 | 19.7 | 0 | 0.0 | (20.6) | 41 | 0.7 |
| 41 | 32 | 36.4 | (6.6) | 55 | 62.5 | 26.1 | 1 | 1.1 | (19.5) | 88 | 1.6 |
| 43 | 28 | 49.1 | 6.2 | 24 | 42.1 | 5.7 | 5 | 8.8 | (11.9) | 57 | 1.0 |
| 44 | 21 | 46.7 | 3.7 | 23 | 51.1 | 14.7 | 1 | 2.2 | (18.4) | 45 | 0.8 |
| 45 | 25 | 75.8 | 32.8 | 8 | 24.2 | (12.2) | 0 | 0.0 | (20.6) | 33 | 0.6 |
| 46 | 26 | 81.3 | 38.3 | 6 | 18.8 | (17.7) | 0 | 0.0 | (20.6) | 32 | 0.6 |
| 47 | 18 | 48.6 | 5.7 | 16 | 43.2 | 6.8 | 3 | 8.1 | (12.5) | 37 | 0.7 |
| 48 | 16 | 9.9 | (33.0) | 138 | 85.7 | 49.3 | 7 | 4.3 | (16.3) | 161 | 2.8 |
| 49 | 40 | 66.7 | 23.7 | 14 | 23.3 | (13.1) | 6 | 10.0 | (10.6) | 60 | 1.1 |
| 50 | 35 | 53.8 | 10.9 | 30 | 46.2 | 9.7 | 0 | 0.0 | (20.6) | 65 | 1.1 |
| 51 | 29 | 30.2 | (12.7) | 57 | 59.4 | 22.9 | 10 | 10.4 | (10.2) | 96 | 1.7 |
| 53 | 0 | 0.0 | (42.9) | 17 | 28.8 | (7.6) | 42 | 71.2 | 50.5 | 59 | 1.0 |
| 54 | 0 | 0.0 | (42.9) | 0 | 0.0 | (36.4) | 41 | 100.0 | 79.4 | 41 | 0.7 |
| 55 | 5 | 35.7 | (7.2) | 9 | 64.3 | 27.9 | 0 | 0.0 | (20.6) | 14 | 0.2 |
| 56 | 471 | 61.3 | 18.4 | 202 | 26.3 | (10.1) | 95 | 12.4 | (8.3) | 768 | 13.5 |
| Column Total | 2,434 | 42.9 |  | 2,066 | 36.4 |  | 1,171 | 20.6 |  | 5,671 | 100.0 |

