



# Illinois State Board of Education

Respicio Vazquez, State Superintendent      Ronald J. Gidwitz, Board Chairman

## ILLINOIS STATE BOARD OF EDUCATION

### Board Meeting

\*\*\*The Lodge@  
McDonald's Office Campus  
Oakbrook, IL 60523  
630/990-5800

### SCHEDULE AND AGENDA OF MEETINGS

June 20-22, 2002

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#### THURSDAY, June 20, 2002

1:00 p.m.

**STATE BOARD MEETING CONVENES**  
Prairie C & D Meeting Room, First Floor

**Call Meeting to Order/Roll Call**

**Dr. Max McGee Research Project 1 & 2**

- [Closing Illinois' Achievement Gap: Lessons from the "Golden Spike" High Poverty High Performing Schools](#)
- [Closing Illinois' Achievement Gap Figures](#)
- [Golden Spike Schools Chart](#)

2:30 p.m.

**BREAK**

2:45 p.m.

**\*\*PLENARY BUSINESS MEETING**  
Prairie C & D Meeting Room, First Floor

3:30 p.m.

- A. Call Meeting to Order/Roll Call
- B. Public Participation
- C. Legislative Wrap-up
- D. Budget Wrap-up
- E. Items for Immediate Action
  - 1. Consent Agenda\*
    - Approval of Minutes: May 15-16, 2002

[Minutes of the State Board of Education Meeting and Closed Session on May 15-16, 2002](#)

[Minutes of the Plenary Business Meeting on May](#)

16, 2002

- Final Vote on Bylaws
- Rules:
  - Adoption
    - a. Part 25 - Certification
      - Cover
      - Rules
    - b. Part 240 - Alternative Learning Opportunities Program
      - Cover
      - Rules
  - Initial Review
    - c. Part 1 - Public Schools Evaluation, Recognition & Supervision
      - Cover
      - Rules
    - d. Part 25 - Certification (Updates to testing rule)
      - Cover
      - Rules

**4:15 p.m.**

- Teacher Certification Board\*
- 2. School Financial/Livingston S.D.
  - Cover
  - Combined Operating Fund Balances (FY94-FY03)
- F. Announcements and Reports
  - 1. Deloitte and Touche Report  
*(Available at Board Meeting)*
  - 2. Chairman
  - 3. Superintendent
  - 4. Committees
  - 5. Members
- G. Other Information
  - 1. Monthly Status Report on Rulemaking
  - 2. Standards for Educational Accountability Systems
  - 3. Board Calendars

**5:30 p.m.**

**CLOSED SESSION**  
Meeting Room Q

**6:30 p.m.**

**DINNER & CLOSED SESSION**  
Meeting Room Q

**FRIDAY, June 21, 2002**

**9:00 a.m.**

**RECONVENE CLOSED SESSION**  
Meeting Room Q

**SATURDAY, June 22, 2002**

**9:00 a.m.**

**RECONVENE CLOSED SESSION**

Meeting Room Q

\*Action Items

\*\*Meeting will begin at the conclusion of the previous session

\*\*\*All meetings are accessible to persons with disabilities.

**ILLINOIS STATE BOARD OF EDUCATION  
MINUTES OF THE PLENARY BUSINESS MEETING  
and CLOSED MEETING**

The Lodge at McDonald's Office Campus  
Oak Brook, Illinois  
June 20-22, & June 30, 2002

**MEMBERS PRESENT:**

Marjorie B. Branch  
Ronald J. Gidwitz  
Judith A. Gold

Marilyn McConachie  
Connie Rogers  
Richard A. Sandsmark

Vincent J. Serritella  
Beverly Turkal  
Janet Steiner

Respicio F. Vazquez, State Superintendent of Education

**MEMBERS ABSENT:**

None

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Roll Call      The meeting was called to order at 3:10 p.m. by the Chairman, Mr. Gidwitz, who asked Alison Harbour, the staff secretary to the Board, to call the roll. Ms. Harbour called the roll of members. A quorum was present.

Public Participation      The Chairman called for Agenda Item B., Public Participation.  
The following individuals spoke to the Board.

James Murphy, representing the Chicago Charter School Foundation, spoke to the Board regarding State Board of Education information requests of the Foundation. Mr. Murphy was informed by Chairman Gidwitz that State Board legal staff would work with the school to address his concerns within the context of the charter school law (see Addendum II for Mr. Murphy's statement).

Cynthia Sah, representing the Roundlake Financial Oversight Panel, presented the State Board with the Panel's petition (see Addendum III), which asks the Board to establish the Financial Authority embodied in Amendment 1 of House Bill 5734. She indicated that this legislation was adopted by the General Assembly and signed by Governor Ryan.

The Chief Legal Counsel clarified that the Oversight Panel's petition was being accepted at this meeting but the Board would not act on the content until a later date.

Legislative & Budget Wrap-Up      The Chairman called for Agenda Items C. & D., Legislative and Budget Wrap-Up.  
The Board heard a legislative update and report on the state budget for FY03. Among the issues cited by staff were legislative decisions to:

- Eliminate the continuing appropriation and allocate funding that is ultimately insufficient to support the \$4560 foundation level (which was maintained for FY03). Staff is considering strategies that would allow the General Assembly to revisit to this issue before the end of the fiscal year.
- Pro-rate the appropriations for categorical programs. This raises concern regarding maintenance of effort requirements in federal law and regulations and an initial unfavorable reaction from Washington regarding a waiver. Staff is continuing to explore options in this area.
- Reduce the technology line item by about one-half. Although part of that reduction is a transfer of Illinois Century Network funds from ISBE budget to the IBHE budget and does not reduce programming, the remainder of the cut will force decisions about allocation among existing and planned program initiatives.
- Reduce or eliminate several statewide program/initiative line items, including the Reading Statewide program. These cuts will limit the Board's ability to address its mission (leadership, advocacy and service) and to provide specific services such as the Reading Kits.
- Provide new bonding authority for school construction. Staff noted that the actual amount of that funding is unclear, but in any case, the new funding is insufficient to cover the list of school districts that have been entitled and are now ready to proceed.

Staff indicated that the impact of these and other budget decisions was still under consideration.

Discussion followed for clarification purposes and Board members' input. Staff members Lynne Haeffele Curry and David Wood assisted in responding to questions.

Consent  
Agenda

The Chairman called for Agenda Item E., Items for Immediate Action, Consent Agenda.

Motion

Mrs. McConachie moved that the State Board of Education hereby approves the following items on the Consent Agenda as presented:

Approval of the minutes for the State Board meetings on May 15-16, 2002.

Recommendations for appointment to the State Teacher Certification Board as nominated by the sponsoring organizations.

Illinois Federation of Teachers – Mr. William Briggs (Second Term)  
Illinois Education Assoc. – Ms. Laura Lipe  
Illinois Principals Assoc. – Mr. Roger Chamberlain (Second Term)  
Illinois Association of Colleges of Teacher Education – Dr. Linda  
Tafel (Second Term), Dr. Nan Giblin, Dr. Elliott Lessen, and  
Dr. Nina Dorsch  
Chicago Public School – Dr. Barbara Eason-Watkins

Adoption of Part 240 rules – Alternative Learning Opportunities Program.

Mrs. Rogers seconded the motion.

Vote on  
Motion

The Chairman called for a roll call vote on the motion. The motion passed with the following votes recorded.

Ms. Branch – yes

Mrs. McConachie – yes

Mr. Serritella – yes

Mr. Gidwitz – yes

Mrs. Rogers – yes

Dr. Steiner – yes

Ms. Gold – yes

Mr. Sandsmark – yes

Mrs. Turkal – yes

Board  
Bylaws

The Chairman called for Agenda Item E., Immediate Action Items, Board Bylaws.

Mrs. McConachie reported that the State Board has completed a review of its Bylaws and, after several discussions, given preliminary approval to proposed changes. She indicated that these changes primarily expand and clarify the responsibilities of four Board committees: Governmental Relations, Finance and Audit, Board Operations, and Education Policy Planning (see Addendum IV for the full text of the Bylaws).

Mrs. McConachie commented that the proposed changes are designed to simultaneously promote greater efficiency during full Board meetings and create a forum for in-depth discussion of key issues and responsibilities.

Discussion followed for clarification purposes and Board members' input. The Board agreed to monitor the operation and effectiveness of the new committee structure and review this issue at the next work conference. (The new committee responsibilities assign review of the bylaws to the Board Operations Committee.)

Chairman Gidwitz called for the motion regarding the Board Bylaws.

Motion

Mrs. McConachie moved that the State Board of Education hereby approves the proposed changes to the official State Board Bylaws, as published. She further moved that the Board agreed to monitor the operation and effectiveness of the new committee structure and review this issue at the next work conference.

Mr. Sandsmark seconded the motion.

Vote on Motion

The Chairman called for a roll call vote on the motion. The motion passed with the following votes recorded.

Ms. Branch – yes  
Mr. Gidwitz – yes  
Ms. Gold – yes

Mrs. McConachie – yes  
Mrs. Rogers – yes  
Mr. Sandsmark – yes

Mr. Serritella – yes  
Dr. Steiner – no  
Mrs. Turkal – yes

Part 25 Certification Rules

The Chairman called for Agenda Item E., Items for Immediate Action, Rules, adoption of Part 25 – Certification (implementation dates for tests; foreign language certification; pay for student teaching), and initial review of Part 25 – Certification (updates to testing rule).

Motion

Mrs. Rogers moved that the State Board of Education hereby adopts the proposed rulemaking, including any changes (see Addendum V) recommended in response to public comment, for:

Certification (23 Illinois Administrative Code25).

Further, the Board authorizes the State Superintendent of Education to make such technical or nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Mrs. Rogers further moved that the State Board of Education hereby authorizes solicitation of public comment on the proposed rulemaking for:

Certification (23 Illinois Administrative Code 25),

including publication of the proposed amendments, including any changes (see Addendum VI), in the *Illinois Register*.

Ms. Branch seconded the motion.

Vote on Motion

The Chairman called for a roll call vote on the motion. The motion passed with the following votes recorded.

Ms. Branch – yes  
Mr. Gidwitz – yes  
Ms. Gold – yes

Mrs. McConachie – yes  
Mrs. Rogers – yes  
Mr. Sandsmark – yes

Mr. Serritella – yes  
Dr. Steiner – yes  
Mrs. Turkal – yes

Part 1 Rules

The Chairman called for Agenda Item E., Items for Immediate Action, Part 1 Rules, Public School Evaluation, Recognition and Supervision.

Illinois State Board of Education

Minutes of the Plenary Business Meeting and Closed Meeting

June 20-22, & June 30, 2002

Motion

Mrs. Rogers moved that the State Board of Education hereby authorizes solicitation of public comment on the proposed rulemaking for:

Public Schools Evaluation, Recognition and Supervision (23 Illinois Administrative Code 1),

including publication of the proposed amendments in the *Illinois Register*.

Mrs. McConachie seconded the motion.

Vote on Motion

The Chairman called for a roll call vote on the motion. The motion passed with the following votes recorded.

Ms. Branch – yes  
Mr. Gidwitz – yes  
Ms. Gold – yes

Mrs. McConachie – yes  
Mrs. Rogers – yes  
Mr. Sandsmark – yes

Mr. Serritella – yes  
Dr. Steiner – yes  
Mrs. Turkal – yes

Livingston School District

The Chairman called for Agenda Item E., Items for Immediate Action, School Financial/Livingston School District.

Chairman Gidwitz indicated that this district was certified by the Board in 1988 as “in financial difficulty” and the current financial plan expires this year.

The Chairman called for a motion regarding this agenda item.

Motion

Mrs. Turkal moved that the State Board of Education hereby approves, as submitted, the financial plan of Livingston Community Consolidated School District 4 for the 2002-2003 school year prepared in compliance with the certification procedures under Section 1A-8 of the School Code.

The district should resubmit a continuation financial plan by February 15, 2003. Any such plan should remain consistent with guidelines developed by the staff of the State Board of Education.

This approval does not relieve the district board of its responsibility to comply with all applicable laws and regulations, including collective bargaining agreements, nor does it relieve the local board of its duty to assure the best education possible for the pupils of the school district.

Mrs. McConachie seconded the motion.



Vote on Motion

The Chairman called for a roll call vote on the motion. The motion passed with the following votes recorded.

Ms. Branch – yes  
Mr. Gidwitz – yes  
Ms. Gold – yes

Mrs. McConachie – yes  
Mrs. Rogers – yes  
Mr. Sandsmark – yes

Mr. Serritella – yes  
Dr. Steiner – yes  
Mrs. Turkal – yes

Deloitte and Touche Report

The Chairman called for Agenda Item F., Announcements and Reports, Deloitte and Touche Report.

Chairman Gidwitz reported that in the last half of 2001, the State Board of Education agreed that it would be of great value in achieving the agency's long-range plans and goals if an outside assessment were made of ISBE's organizational infrastructure. He indicated that the Board was most fortunate to have the people at Deloitte & Touche, one of the nation's pre-eminent consulting firms, agree to take on this task, and even luckier still that they were willing to perform the work *pro bono*. He noted that contemporaneously with Deloitte's beginning to organize its project, a new leadership team began in expedited fashion to assess the agency's functions and resources. He said that as a result of that work, a major re-organization of the agency was announced in two phases in January and February of this year.

The Chairman stated that under this new organizational structure, ISBE has taken solid steps forward in the past months toward improving its delivery of services to Illinois school districts. He said that the Board had asked Deloitte & Touche to provide an unvarnished, full evaluation of the strengths and weaknesses of the agency, and he indicated that after looking at a preliminary draft of the report, that is what they did. He reported that many of the imperfections of the agency organizational structure have been known to the Board and a number of the shortcomings have begun to be addressed by the current leadership as a part of the recent re-organization.

Chairman Gidwitz explained that this report gives a comprehensive view of agency operations and structure, and it attempts to prioritize steps to be taken in the future to help the Board achieve its mission and goals. He indicated that the Board has asked the Core Team members to review the report and present their own recommendations, making use of the framework laid out in the Deloitte report, for projects in several major areas of agency operations.

The Board heard a preliminary report from Deloitte and Touche regarding its *pro bono* study of the State Board's organization and operation. The Chairman indicated that although many findings of the report deal with issues already addressed by the agency or changes that are "in the works," the Superintendent and agency Core Team will develop a formal response to the Deloitte and Touche conclusions and recommendations.

Discussion followed for clarification purposes and Board members' input.

Chairman The Chairman called for Agenda Item F., Announcements and Reports, Chairman. Chairman Gidwitz reported that Mr. Sandsmark will be attending the NASBE New State Board Member Institute in July.

Supt. The Chairman called for Agenda Item F., Announcements and Reports, Superintendent.

Superintendent Vazquez indicated that he plans to convene a special task force to develop recommendations for improvements to the state assessment and accountability systems. He said that he expects these recommendations to be submitted to the State Board in December and to the General Assembly in January.

Superintendent Vasquez commended the staff involved in developing the Consolidated Application and Reading First Application for No Child Left Behind, with particular credit to staff members Gail Lieberman and Dick Miguel who assumed lead responsibility for these efforts. He expressed his appreciation to the Board and staff members Pete Leonis, Randy Burge, Chris Koch, and Lynne Haeffele Curry for their efforts during the legislative session. He also thanked Board members and staff members David Wood, Dave McDermott, Pete Leonis, Don Payton, and Wade Nelson for their long hours working with him in dealing with the budget process.

Committees The Chairman called for Agenda Item F., Announcements and Reports, Committees. There was nothing further to report.

Members The Chairman called for Agenda Item F., Announcements and Reports, Members. There was nothing further to report.

Closed The Chairman called for a motion to go into closed session.

Session

Motion

Ms. Branch moved that the State Board of Education go into a closed meeting under the exceptions set forth in the Open Meetings Act of the State of Illinois as follows:

- Section 2 (c) (1) for the purpose of discussing information regarding appointment, employment or dismissal of an employee.
- Section 2 (c) (11) for the purpose of discussing litigation.

She further moved that the Board is authorized to invite anyone into these meetings as needed.

Mrs. McConachie seconded the motion.

Vote on Motion

The Chairman called for a roll call vote on the motion. The motion passed with the following votes recorded.

Ms. Branch – yes

Mrs. McConachie – yes

Mr. Serritella – yes

Mr. Gidwitz – yes

Mrs. Rogers – yes

Dr. Steiner – yes

Ms. Gold – yes

Mr. Sandsmark – yes

Mrs. Turkal – yes

The meeting recessed at 4:15 p.m. and the Board went into closed session at 4:30 p.m. The meeting recessed for the day at 9:00 p.m. The closed session reconvened at 8:00 a.m. on June 21, recessed at 5:30 p.m., reconvened at 8:30 a.m. on June 22, recessed at 11:30 a.m., and reconvened on June 30 at 6:30 p.m.

An audio tape of the meeting is available through the State Board office in Springfield (217/782-9560).

Adjournment The Chairman adjourned the meeting at 9:00 p.m.

Respectfully submitted,

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Connie Rogers, Secretary

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Ronald J. Gidwitz, Chairman