



# Illinois State Board of Education

Jesse Ruiz, Board Chair  
Dr. Christopher Koch, State Superintendent

## ILLINOIS STATE BOARD OF EDUCATION

4<sup>th</sup> Floor Board Room  
100 North First Street  
Springfield, Illinois  
217/782-9560  
217/782-3097 fax

### SCHEDULE AND AGENDA OF MEETINGS (Printable Version) May 12-13, 2003

#### MONDAY, May 12, 2003

6:30 p .m.                      **Call Meeting to Order/Roll Call**  
Dinner/Closed Session

#### TUESDAY, May 13, 2003

8:00 a.m.                      **Board Finance & Audit Committee Meeting**  
Board Conference Room, 4<sup>th</sup> Floor

9:00 a.m.                      **Board Governmental Relations Committee Meeting**  
Board Conference Room, 4<sup>th</sup> Floor

10:00 a.m.                      **Meeting Reconvenes**

**Call Meeting to Order/Roll Call**  
4<sup>th</sup> Floor Board Room

#### 1. **Approval of Minutes:**

- April 30 , 2003 Board Meeting
  - General

#### 2. **Public Participation**

#### 3. **Education Policy/Planning Issues**

- **Approval of LBS I Certification Test Passing Score\*\***

- Cover

- **Approval of Updated List of *NCLB* Supplemental Educational Service Providers\*\***

- Cover

- **Approval of Visiting International Teaching Certificate\*\***

- Cover

- **Approval of Illinois Criteria for Meeting *NCLB* Requirements for "Highly Qualified Teachers"\*\***

- Cover

- **Approval of System of Support for School Year 2003-2004\*\***

- Cover

- System of Support Plan

- **Adoption of Rule:\*\***

- Alternative Learning Opportunities Program (Part 240)

- Cover

- Proposed Amendments
- **Approval of Qualified QZAB Credit**
  - Cover
  - Application Approval
- **Allocations for FY02 and FY 03\*\***
  - Cover
- **Presentation of MPC/Deloitte Consulting Project Report**
  - Cover
  - Data Driven Decision Making Study
  - Belleville Franklin Case Study
  - Belleville Jefferson Case Study
  - Centralia Irving Case Study
  - Centralia Jordan Case Study
  - Centralia Schiller Case Study
  - Galesburg Katherine Nielson Case Study
  - Jacksonville Franklin Case Study
  - Mattoon Humbolt Case Study
  - Mattoon Washington Case Study
  - North Chicago Forrestal Case Study
  - North Chicago Green Bay Case Study
  - Posen Robbins Ziebell Case Study
  - Chicago Stone Academy Case Study
- **Update of Status of No Child Left Behind (NCLB) Accountability Plan**
  - Cover

12:30 p.m.

**LUNCH**

**D. Finance and Audit Issues**

- Standard Monthly Reports:
  - Finance, Audit, Agency Operations, Budget Status Reports\*\*
    - Cover
    - Appropriations and Spending by Program
    - Federal Applications and Awards (NA, has not changed since November)
    - Financial Status Report (Contract & Grant Detail)
    - \$1 M Contract (NA, there are no proposed contracts this month for the Board to review)
    - Monthly Headcount Graph
    - Staff Detail
    - Personnel Transactions

**Governmental Affairs Issues**

- State Legislative Update
- Federal Legislative Update

**Announcements and Reports**

- SuperintendentChairmanCommittees
  - a. Board Operations - Joyce Karon, ChairFinance & Audit - Richard Sandsmark, ChairJoint Education - Ronald Gidwitz, ChairGovernmental Relations - Bev Turkal, Chair
  - b. Education Policy Planning - Marjorie Branch, Chair
- Members

**E. Other Information**

- Monthly Status Report on Rulemaking

**ADJOURN**

\*All meetings are accessible to persons with disabilities.

\*\*Action Items

\*\*Meeting will begin at the conclusion of the previous session.

**Illinois State Board of Education**

100 North First Street

Springfield, IL 62777

May 12-13, 2003  
State Board Meeting

**ILLINOIS STATE BOARD OF EDUCATION  
MINUTES OF THE STATE BOARD OF EDUCATION MEETING**

State Board Room  
100 North First Street  
Springfield, IL 62777

**May 12-13, 2003**

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**MEMBERS PRESENT:**

Marjorie B. Branch	Dean Clark	Ron Gidwitz
Joyce Karon	Gregory Kazarian	
Richard Sandsmark	Janet Steiner	Beverly Turkal

State Superintendent: Robert E. Schiller

**MEMBERS ABSENT:**

Judy Gold

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Meeting  
Convene

The meeting convened at the Renaissance Hotel where Dr. Janet Steiner, Acting Chair, called the meeting to order at 6:30 p.m. Secretary Richard Sandsmark called roll. A quorum was present.

Present for the start of the meeting:

Marjorie Branch	Dean Clark	Joyce Karon
Richard Sandsmark	Janet Steiner	Beverly Turkal

Greg Kazarian joined late

Motion  
Closed  
Session

Chair, Dr. Steiner asked that a motion be given to go into Closed Session.

Dean Clark said I move that the State Board of Education go into closed session under the exceptions set forth in the Open Meetings Act of the State of Illinois as follows:

- Section 2 (c) (1) for the purpose of discussing information regarding appointment, employment, compensation, discipline, performance, or dismissal of an employee.
- Section 2 (c) (11) for the purpose of discussing litigation.

The Board is authorized to invite anyone into these meetings as needed.

Marjorie Branch seconded the motion.

Adjourn  
Closed  
Session

Dr. Steiner asked that a motion be given to adjourn the closed session and return to open session.

Beverly Turkal made the motion.

Dick Sandsmark called the roll and the motion passed.

Dean Clark – yes      Joyce Karon – yes      Greg Kazarian – yes  
Dick Sandsmark – yes      Janet Steiner – yes      Beverly Turkal – yes

Meeting  
Convened

The meeting was called to order at 10:10 a.m. by the Acting Chair, Dr. Janet Steiner who asked Kay Evans, assistant to the Executive for Board Services, to call the roll. Ms. Evans called the roll of members. A quorum was present.

Ronald Gidwitz was present via teleconferencing.

Acting Chair Steiner indicated that the Board meeting was going to be on the internet for viewing.

Motion for  
Minutes

Dr. Steiner asked that the motion be made to accept the April 30, 2003 Board meeting minutes.

Dean Clark made the motion that the State Board of Education approve the minutes of the May 13, 2003 Board meeting as published.

Dick Sandsmark seconded the motion.

Vote on  
Motion

Dr. Steiner called for a roll call vote on the motion. The motion passed with the following votes.

Marjorie Branch – yes      Dean Clark – yes      Joyce Karon – yes  
Greg Kazarian – yes      Dick Sandsmark – yes  
Janet Steiner – yes      Beverly Turkal – yes

Public  
Participation

Acting Chair Steiner called for Public Participation.

Ms. Gayla Boomer, newly elected President, IL PTA. She handed out the Governor's proclamation on parent involvement standards, (See attachment #1) and the standards assembled by the National PTA, along with a video, "Safe Communities Equal Safe Children."

Ms. Laura Arterburn, Illinois Federation of Teachers (IFT) gave a definition of highly qualified teachers. She asked for reconsideration of teachers with prior endorsement in an area to be considered highly

qualified if they have up to 5 years of classroom experience, and the earning requirement of additional points and credits for veteran teachers. She spoke on the additional testing of special qualified education teachers in all subject areas, which they believe exacerbates the shortage of qualified special education teachers, and asked how the Type 29, which are usually in the very poor districts, requirements are going to be met? She stated the members of the committee of practitioners were disappointed they had not received this in time to make more serious comments.

LBS I Cert  
Test

Dr. Steiner called for the agenda item: Passing Score for Learning Behavior Specialist I (LBS1) Certification Test.

Dr. Schiller gave a background of the LBS 1 Certification Test. He said the test contained 100 scoreable multiple choice items, and that the State Board needed to examine and approve the cutoff recommendation of the Panel for the minimum number of answers being 64 of the 100 test items.

Motion

Dr. Steiner asked for a motion which Greg Kazarian gave stating, I move that the State Board of Education set the passing score for the Learning Behavior Special I at 64. Further, I move that the passing score and pass rates be revisited after one year of administration and if warranted, adjustments be recommended to the Illinois State Board of Education for approval.

Dean Clark seconded the motion.

Vote on  
Motion

Dr. Steiner called for a vote on the motion. The motion passed with the following votes.

Marjorie Branch – yes	Dean Clark – yes	Joyce Karon – yes
Greg Kazarian–yes	Dick Sandsmark–yes	Ron Gidwitz - yes
Janet Steiner – yes	Beverly Turkal – yes	

Supplemental  
Ed Service  
Providers

Dr. Steiner called for agenda item: Supplemental Education Service Providers (SES).

Superintendent Schiller said this item was to inform the State Board of the review of applications results received from potential SES providers, and to approve the following providers for inclusion on the *Approved List of SES providers* required by the *No Child Left Behind Act*.

- Computer Services and Consulting, Inc.
- EdSolutions, Inc.
- HOSTS Learning

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- Kaplan K12 Learning Services
- KidBiz3000
- Lindamood-Bell Learning Processes
- Sylvan Learning Systems, Inc.
- Whirlwind

Motion

Dr. Steiner asked for a motion from the Education Policy and Planning Committee.

Joyce Karon moved that the State Board of Education approve the providers in Attachment #2 for inclusion on the Approved List of Supplemental Education Service providers.

Marjorie Branch seconded the motion.

Discussion followed. Greg Kazarian, Janet Steiner, and Bev Turkal asked the following questions: how have they arrived at this list; what qualifications were required to be on the list; considering the cutbacks at ISBE, how would we be monitoring these providers; would transportation be provided the students to attend these classes; and what assured the financial viability of these providers. Don Full, Manager, Accountability, explained the application criteria that had been approved by the Board, and said that we monitor providers against standards that are required by law and that these standards have been drafted and will soon be provided to the Board; that transportation is not required in supplemental educational services; and that the providers had to supply an audit (in the future they are thinking this would be the only accepted financial report) of their financial statements. Mr. Kazarian pointed out how this may exclude small businesses because they only have financial reports and not audits.

In response to monitoring of providers, Superintendent Schiller said that since this was a federally required program we would be looking at using federal money to provide the monitoring requirement, and that he would be reporting back to the Board on revamping our agency based on our funding, funding sources, and priorities.

Vote on motion

Dr. Steiner called for a vote on the motion. The motion passed with the following votes.

Marjorie Branch – yes	Dean Clark – yes	Joyce Karon – yes
Greg Kazarian–yes	Dick Sandsmark–yes	Ron Gidwitz - yes
Janet Steiner – yes	Beverly Turkal – yes	

Visiting International

Dr. Steiner called for agenda item: Visiting International Teacher Certificate.

Teacher  
Certificate

Dr. Schiller summarized the visiting international teachers agenda topic. He stated that recently the USDE had raised the issue of whether certificates issued to teachers educated in other countries, particularly visiting international teachers, could be considered “highly qualified” under the provisions of *No Child Left Behind*. He said that after talking with representatives of the Chicago school district and representatives of foreign consulates, and after bringing the topic before the State Teacher Certification Board, they are asking the Board to consider the development of a proposed new Visiting International Teacher Certificate and to determine if they wish to adopt this with the appropriate standards.

Motion

Dr. Steiner asked for a motion from a member of Education Policy Planning Committee.

Joyce Karon moved that the State Board of Education adopt the proposed Visiting International Teacher Certificate and the recommended standards. Further I move that an annual analysis of data and procedures related to the Visiting International Teachers Certification be conducted to determine its effectiveness in meeting district needs and state standards for assuring high quality standards.

Dick Sandsmark seconded the motion.

Discussion followed.

Vote on the  
motion

Dr. Steiner called for a vote on the motion. The motion passed with the following votes.

Marjorie Branch – yes	Dean Clark – yes	Joyce Karon – yes
Greg Kazarian–yes	Dick Sandsmark–yes	Ron Gidwitz - yes
Janet Steiner – yes	Beverly Turkal – yes	

Judy Gold had entered the meeting at some point between the SES agenda item and this item, but was leaving now to join the meeting from her car.

“Highly  
Qualified  
Teachers”

Dr. Steiner called for agenda item: Illinois Criteria for Meeting the *NCLB* Requirements for Highly Qualified Teachers.

Superintendent Schiller gave an overview of the action and criteria needed for being “highly qualified” with relation to *NCLB* and the State certification system; the guidance issued by the federal government that is a mismatch with the state draft; and discussion with the State Teacher Certification Board and others. He asked that the Board defer any further discussion with regard to



special education until we get further guidance from the federal government.

Lee Patton, Interim Director, Certification and Professional Preparation, discussed this in more depth at the Superintendent's request. After an extended explanation Marjorie Branch asked that when she referred to middle school she did not mean middle grades. She said as an example, in Chicago they have very few middle schools, and did she mean every 4<sup>th</sup> through 8<sup>th</sup> grade? Ms. Patton said they were speaking of middle grades defined as grades 5<sup>th</sup> through 8<sup>th</sup>. She said she would have the term middle schools removed and clarified with middle grades.

Motion for further discussion

Greg Kazarian indicated that this was a large amount of information to absorb and he would like to make a motion to refer this issue to our Policy and Planning Committee to discuss further and bring back to the Board in June.

Joyce Karon seconded the motion but asked if there was a time constraint.

Lee Patton said they were under a time constraint because they had to provide baseline data on this year's percentage of teachers who are highly qualified to the federal government in early September, 2003. She said their intent was to send a survey to school districts to obtain additional information in order to make this deadline. She asked if they could go ahead and send the survey.

Superintendent Schiller said the survey was important to gather base data, but the reason it was presented to the Board this month was because he wanted to have it completed by June, 2003. He understands their comfort level on this topic, but urged that the survey go forward to collect the base data. He pointed out that we still may not have the information needed for special education next month.

Vote on motion

Dr. Steiner called for a vote on the motion. The motion passed with the following votes.

Marjorie Branch – yes	Dean Clark – yes	Joyce Karon – yes
Greg Kazarian–yes	Dick Sandsmark-yes	Ron Gidwitz - yes
Janet Steiner – yes	Beverly Turkal – yes	

Members Leave

Ron Gidwitz left the meeting for a business meeting, and Marjorie Branch left the meeting because of illness. Judy Gold did not return. There was still a quorum.

System of Support

Dr. Steiner called for agenda item: System of Support

Superintendent Schiller asked Lynne Haeffele Curry and Chris Wolczak to elaborate and give an overview. The Superintendent said he had asked them to work with our partners to see what could be done to help school districts who are struggling. Ms. Haeffele gave a PowerPoint presentation showing what could be done with the right resources to help these school districts.

She stated that with the Board's approval they are looking at a regionalized approach to decentralize system of support, moving it from the central control of the State Board to local control.

Dr. Curry said the Superintendent had given them approval to take a draft of this plan to the upcoming Chief State School Officers meeting.

Motion

Greg Kazarian made the motion that the State Board of Education approve the direction of the system of support as outlined in the plan moving to a systemic improvement approach.

Joyce Karon seconded the motion.

Member returned

Judy Gold returned during this agenda item.

Vote on motion

Dr. Steiner called for a vote on the motion. The motion passed with the following votes.

Dean Clark – yes	Joyce Karon – yes	Greg Kazarian–yes
Dick Sandsmark-yes	Bev Turkal – yes	Janet Steiner - yes

MPC/Deloitte Consulting Ed Tech Project Report

Dr. Steiner said there would be a change in the agenda so the employees of Deloitte Consulting and Network 21 could make their presentation before lunch.

Dr. Schiller introduced Bindu Hatchu from Network 21, Tom McGrath and Jonathan Copulsky from Deloitte Consulting, and said Tom Vogel of Deloitte Consulting could not be there. Mr. Copulsky gave a brief background of the study.

Tom McGrath elaborated on their key findings, and explained their biggest impact recommendations and implementation strategies, all of which indicated the essential use of data in decision making for effective school improvement efforts.

Bindu Hatchu gave further dialogue on the recommendations.

The group noted that the System of Support proposal discussed earlier was consistent with the study's findings. They strongly recommended State Board action to support that initiative and others that would extend data-driven decision making throughout Illinois.

Superintendent Schiller said the missing piece right now is the professional training and development, and that we must look at every partner to help principals, teachers, and practitioners use the data to drive instruction.

Lunch  
Adjournment

Adjourned for lunch at 12:45 p.m.

Reconvene

Dr. Steiner reconvened the meeting at 1:20 p.m.

Rules for  
Adoption:  
Part 240

Dr. Steiner asked for agenda item: Rules for Adoption: Alternative Learning Opportunities Program (Part 240)

Superintendent Schiller said these are a revision of rules that were adopted July, 2002. At that time the Rules did not provide for Regional Offices of Education to submit claims for General State Aid (GSA) while operating the Alternative Learning Programs (ALOP) on behalf of school districts. This Rule change was first an amendment in February, 2003, publish in the Register, and now the Board is being asked for adoption so they will be in effect when the GSA claims are due in June, 2003.

Motion

Dick Sandsmark moved that the State Board of Education hereby adopt the proposal making for alternative learning opportunities Program (Part 240). I further move that the State Board authorize the State Superintendent of Education to make such technical or non-substantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Dean Clark seconded the motion.

Vote on  
motion

Dr. Steiner called for a vote on the motion. The motion passed with the following votes.

Dean Clark – yes      Joyce Karon – yes      Greg Kazarian – yes  
Dick Sandsmark – yes      Janet Steiner – yes      Beverly Turkal – yes

QZAB

Dr. Steiner called for agenda item: Qualified Zone Academy Bond (QZAB) Credit Allocation for FY 02 and FY 03.

Superintendent Schiller gave a background of the item saying that Granite City Community Unit School District 9 applied for bond

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authority for FY02 and FY03 but was not approved the total amount during the January, 2003 Board meeting. Champaign Community Unit School District 4 has relinquished their portion of their allocation which frees up money that can now be used by Granite City to increase their allocation.

Motion

Dick Sandsmark made the motion that the State Board of Education approve the Qualified Zone Academy Bond (QZAB) Credit Allocation for FY02 and FY03 as attached. (See attachment 2)

Greg Kazarian seconded the motion.

Vote on motion

Dr. Steiner called for a vote on the motion. The motion passed with the following votes.

Dean Clark – yes      Joyce Karon – yes      Greg Kazarian – yes  
Dick Sandsmark – yes      Janet Steiner – yes      Beverly Turkal – yes

NCLB  
Accountability  
Plan

Dr. Steiner called for agenda item: Update of Status of *NCLB* Accountability Plan

Superintendent Schiller advised that the accountability plan, submitted by the State Board to the U.S. Department of Education for compliance with *NCLB*, included goals for Adequate Yearly progress that reflected unequal growth increments between now and 2016. This proposal, the Illini Plan, was developed by and in consultation with the Assessment and Accountability Task Force. The USDE expressed some concerns about this approach and asked the State Board to reconsider.

A discussion ensued and the Superintendent said the Task Force would be meeting the first of June.

Motion

Greg Kazarian gave the motion, I move that the Illini Plan for annual measurable objectives be approved, be ratified as has been presented and the statement be reaffirmed to the U.S. Department of Education.

Dean Clark seconded the motion.

Vote on Motion

Dr. Steiner asked for a roll call vote on the motion. The motion passed with the following votes.

Dean Clark - yes      Joyce Karon - yes      Greg Kazarian – yes  
Janet Steiner – yes      Dick Sandsmark – yes      Beverly Turkal – yes

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Standard Monthly Reports Dr. Steiner called for agenda item: Standard Monthly Reports – Finance, Audit, Agency Operations, Budget Status Reports.

Motion Dick Sandsmark moved that the State Board of Education accept the financial, agency operations, and budget status reports presented during the April 2003 meeting.

Dean Clark seconded the motion.

Vote on Motion Dr. Steiner asked for a roll call vote on the motion. The motion passed with the following votes.

Dean Clark - yes      Joyce Karon - yes      Greg Kazarian – yes  
Janet Steiner – yes      Dick Sandsmark – yes      Beverly Turkal – yes

FY04 Budget Dr. Steiner called for agenda item: Review of FY04 Budget

Motion Dick Sandsmark gave the motion – I move that the State Board of Education accept the Report regarding the 2002 Annual Report, the Fiscal Year 2004 Budget, and the Governor’s FY-04 Budget allocation.

Greg Kazarian seconded the motion.

Discussion followed with emphasis that the motion did not mean there was agreement with the contents. Board members expressed concern about the dire implications of the state budget on the ability of local districts and the state education agency to fulfill their responsibilities to students and the public. Greg Kazarian stated that there are programs that the budget does not address and expressed his concern. Joyce Karon complimented the staff on keeping the Board abreast of happenings, and their hard work.

Vote on Motion Dr. Steiner asked for a roll call vote on the motion. The motion passed with the following votes.

Dean Clark - yes      Joyce Karon - yes      Greg Kazarian – yes  
Janet Steiner – yes      Dick Sandsmark – yes      Beverly Turkal – yes

Governmental Affairs Issues Dr. Steiner called for agenda item: Governmental Affairs Issues – State and Federal Legislative Updates.

Beverly Turkal, in Peter Leonis’ absence who was at the Capitol, deferred comments/updates to the Superintendent.

Superintendent Schiller gave the following updates:

HB2352 – Assessment Bill The Bill went back to committee with two amendments: 1) a clause up front encouraging local districts to end their local formal assessment once the new assessments are in place in 2005-06, and 2) move the number of hours dedicated to ISAT testing from 40 to 38. These amendments should make it acceptable to move forward without opposition.

HB878 – Accountability After meeting with constituent groups a few changes with regard to clarification were made, and should be heard this week.

Funds Consolidation - This proposed legislation was being read and examined by the legislators and Budget Office and should soon be advanced.

HB430 – DHS Count – This Bill has passed the House and was moving through the Senate, but was being detained because of funding questions.

Senate Bill 1 – Continuing Appropriation – The Superintendent was not sure where this Bill stood at that time.

Dr. Schiller stated we had submitted a bill on school finance authority revisions that were discussed at the last meeting, and it was now being reviewed also.

Motion

After a brief discussion, Greg Kazarian made the motion that the State Board of Education accept the State and Federal Legislative Update Reports.

Dick Sandsmark seconded the motion.

Vote on Motion

Dr. Steiner asked for a roll call vote on the motion. The motion passed with the following votes.

Dean Clark - yes      Joyce Karon - yes      Greg Kazarian – yes  
Janet Steiner – yes      Dick Sandsmark – yes      Beverly Turkal – yes

NASBE Contact Person

Dr. Steiner informed the Board that Joyce Karon was appointed as the contact person and official delegate from the Illinois State Board of Education to the National Association of State Boards of Education (NASBE).

Committee Report Out

Joyce Karon, as Chair of the Operations Committee, affirmed the following: the next Board meeting will be held on Monday and Tuesday, June 16-17, 2003 in Springfield. This rescheduled date was in lieu of the traditional summer retreat. There would not be a meeting in July, 2003 unless it was needed. Future Board meeting

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dates will follow the posted schedule beginning in August, 2003. Board members are invited to suggest locations (other than Springfield and Chicago) for FY04 Board meetings.

Dick Sandsmark, Chair, Finance and Audit Committee, said the next meeting would be held the morning before the June Board meeting.

It was decided Committee meetings would begin the morning of June 16 and work until the regularly scheduled Board meeting in the afternoon.

Adjournment Dr. Steiner adjourned the meeting with voice ayes.

An audio tape of the meeting is available through the State Board of Education office in Springfield, (217/782-9560.)

Respectfully submitted:

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Richard Sandsmark  
Secretary

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Dr. Janet Steiner  
Chair