Civil Rights Compliance and Enforcement Training

Illinois State Board of Education
Nutrition & Wellness Programs Division
800/545-7892
cnp@isbe.net
Overview of important terminologies will be defined.

Where did our current laws originate from?

Data collection, public notification, complaint procedures, compliance reviews, resolution of non-compliance, reasonable accommodations, language assistance, conflict resolution & customer service.

Requirements for when and where the non-discrimination statement must be used.

We will go through some possible scenarios that you could encounter.
What is discrimination?

- The act of distinguishing one person or group of persons from others, either intentionally, by neglect, or by the effect of actions or lack of actions based on their protected bases.
Disability

- A physical or mental impairment that substantially limits one or more of an individual’s major life activities, having a record of such impairment, or being regarded as having such an impairment.
Protected Class

Any person or group of people who have characteristics for which discrimination is prohibited based on a law, regulation or executive order.

Protected Classes for the Child Nutrition Programs Include:
- Race
- Color
- National Origin
- Sex
- Age
- Disability
Background

Where did our current laws originate?

- Title VI – Civil Rights Act of 1964
  - Prohibits discrimination based on race, color and national origin.

- Title IX of the Education Amendments of 1972
  - Prohibits discrimination based on sex under any educational program or activity that is receiving federal financial assistance.

- Section 504 of the Rehabilitation Act of 1973
  - Prohibits discrimination based on a disability.
Background
Where did our current laws come from?

- Americans with Disabilities Act of 1990
  - Prohibits discrimination based on a disability.

- Age Discrimination Act of 1975
  - Clarifies and elaborates on the original Civil Rights Act of 1964 by ensuring nondiscrimination in all programs and activities.

- Civil Rights Restoration Act of 1987
  - Prohibits discrimination based on race, color and national origin.
Civil Rights Training Components

- Assurances
- Data Collection & Analysis
- Public Notification
- Outreach & Education
- Compliance Reviews
- Processing Civil Rights Complaints
- Resolution of Non-Compliance
- Conflict Resolution
- Customer Service
Contractual Agreements in which a state agency, local agency, or the sub recipient legally agrees to administer Food and Nutrition Services (FNS) programs in accordance with all laws, regulations, instructions, policies and guidance related to nondiscrimination.

• Compliance with these requirements is verified through compiling data, maintaining records and submitting required reports.
Data Collection & Reporting

A system must be in place for the collection of racial & ethnic data.

- Self-identification is the preferred method for collecting racial & ethnic data.
  - Ex. the household eligibility application requests this information, but is not required to be provided.
- Alternatively – if an applicant/participant does not self-identify then staff can make an observation of race & ethnicity.
  - Rationale: discrimination if often based on perception and others would probably have a similar perception to the person doing the data collection.
It is recommended to collect ethnicity first and race second.

**Data Collection & Reporting**

**Ethnicity Categories:**

- Hispanic or Latino
- Non-Hispanic or Latino

**Race Categories:**

- American Indian or Alaskan Native
- Asian
- Black or African American
- Native Hawaiian or Other Pacific Islander
- White
Data Collection & Reporting

What do I need to do with the information that I collect?

- The information that is collected should be compiled and compared to data that shows the make up of your area of the state.
- We provide you with data from your county on your program application approval letter each year.
- The data that you collect should be compared to this county data annually.
Data Collection & Reporting

Why do I have to collect & compare this data?

The data is used to determine how effectively your program is reaching potentially eligible children and where outreach may be needed.

For example: if you find that 40% of your county is Asian but only 3% of applicants for the meal programs are Asian than that is an indicator that perhaps more outreach is needed to the Asian population. A solution may be that you need to have the Household Eligibility Application available in different languages in order to meet the needs of your student population.
Public Notification

Purpose: to inform applicants, participants and potentially eligible persons of the program availability, program rights and responsibilities, the policy of nondiscrimination and the procedure for filing a complaint.
Near the beginning of each school year, the public must be notified that the National School Lunch Program, School Breakfast Program, and/or Special Milk Program are available in the school or school district. This notice must include the Income Eligibility Guidelines for reduced-price meals and/or free milk. The public announcement must be provided to the local news media.

The Illinois State Board of Education submits a statewide public announcement on behalf of all participating sponsors annually. However, local education agencies (LEAs) must submit public announcements to local employment offices and major employers contemplating large layoffs in the attendance area of the school. When submitting a public announcement for print, LEAs should request the announcement be free of charge. Copies of the public announcement must be made available upon request to any interested person. A prototype is available online.

Informational materials concerning the availability & nutritional benefits of the meal programs must be provided in the appropriate translations.
In accordance with Federal civil rights law and U.S. Department of Agriculture (USDA) civil rights regulations and policies, the USDA, its Agencies, offices, and employees, and institutions participating in or administering USDA programs are prohibited from discriminating based on race, color, national origin, sex, disability, age, or reprisal or retaliation for prior civil rights activity in any program or activity conducted or funded by USDA.

Persons with disabilities who require alternative means of communication for program information (e.g. Braille, large print, audiotape, American Sign Language, etc.), should contact the Agency (State or local) where they applied for benefits. Individuals who are deaf, hard of hearing or have speech disabilities may contact USDA through the Federal Relay Service at (800) 877-8339. Additionally, program information may be made available in languages other than English.

To file a program complaint of discrimination, complete the USDA Program Discrimination Complaint Form, (AD-3027) found online at https://www.ascr.usda.gov/how-file-program-discrimination-complaint, and at any USDA office, or write a letter addressed to USDA and provide in the letter all of the information requested in the form. To request a copy of the complaint form, call (866) 632-9992. Submit your completed form or letter to USDA by:

1. **Mail:** U.S. Department of Agriculture
   Office of the Assistant Secretary for Civil Rights
   1400 Independence Avenue, SW
   Washington, D.C. 20250-9410;
2. **Fax:** (202) 690-7442; or
3. **Email:** program.intake@usda.gov

This institution is an equal opportunity provider.
Outreach & Education

The non-discrimination statement must be included on all materials that mention the USDA programs (including websites). However, you do not need to include the statement on your menus.

There is a shortened statement that can be used in rare cases. This shortened version cannot be used just because it will not fit on the document, you must determine who the audience is and if the full statement is needed.
Why is Outreach & Education Important?

- Reach as many eligibles as possible
- Ensure appropriate resources are available
- Pay attention to under-represented groups
- Ensure Program Access
Outreach & Education
And Justice for All Poster

This poster must be prominently displayed and visible to program applicants & participants.

Posters are available free of charge from the Illinois State Board of Education Nutrition & Wellness Programs Division upon request.

Send all requests to cnp@isbe.net and include the name of the sponsor requesting the poster, the address to mail it to and the number of requested posters.
Limited English Proficiency (LEP)

• **Definition:**
  - Individuals who do not speak English as their primary language and have a limited ability to read, speak, write or understand English.
  - Recipients of Federal financial assistance have a responsibility to take reasonable steps to ensure meaningful access to their programs and activities by persons with LEP.
Limited English Proficiency (LEP) Reasonable Steps

- Number or proportion of LEP persons in the eligible service population.
  - The greater the number, the higher the need

- Frequency of contact in the programs.
  - Opportunities for outreach

- Importance of the service provided by the programs

- Resources available to the recipient/costs
School Nutrition Programs & Child and Adult Food Care Program both have English & Spanish Household Eligibility Applications (HEA) available on their websites along with a link to the HEA in additional languages on the USDA webpage.
Compliance Reviews

Compliance reviews are used to determine that the applicant or recipient of federal financial assistance is in compliance with civil rights requirements.

- **Pre-Award Reviews:**
  - Take place before the sponsor is approved for operation. This would be for new applicants to our programs.

- **Post-Award Reviews:**
  - Take place after a sponsor is approved for operation. An example would be during an Administrative Review.

- **Special Reviews:**
  - Take place after a site has been approved due to a complaint, data collection or as follow-up to previous non-compliance.
Processing a Civil Rights Complaint

All complaints alleging discrimination on the basis of race, color, national origin, age, sex, or disability, either written or verbal, must be processed within the time frames established by Departmental regulations and agreements.

• All complaints written or verbal must be forwarded to the appropriate regional or Office of Civil Rights Director. Contact the state agency and we will be happy to assist you.
  • Phone: 800/545-7892
  • Email: cnp@isbe.net

A sample complaint form is available on the ISBE Civil Rights webpage at:
http://www.isbe.net/nutrition/htmls/civil_rights.htm
Steps of the complaint procedure.

If you are a school or sponsor in our programs, many of these steps are not for you to complete, they are for the state agency, USDA regional office or the FNS Office of Civil Rights (OCR).

This just provides a overview of the general process.

Step 1: Right to File
- Any person or representative alleging discrimination based on the prohibited basis has the right to file a complaint within 180 days of the alleged discriminatory action.

Step 2: Acceptance
- All complaints must be forwarded to the appropriate Regional or FNS OCR Director.

Step 3: Processing
- FNS OCR, Regional office and/or State Agency (SA) will process the complaint, review & evaluate the facts gathered and determine the necessary actions.

Step 4: Completion
- All complaints alleging discrimination based on the prohibited bases must be processed within 90 days of receipt.
FNS 113 Complaint Processing Procedures & Timelines

Incident Occurs

180 Days

Complainant Submits Complaint to:
- Secretary of Agriculture
- FNS Adminstrator
- FNS Regional Office
- Other Executive Recipient
- State Agency

Complaint Analysis by
Civil Rights Specialist begins

Determined that complaint is
outside of FNS Program
Jurisdiction or requires
referral?

Yes

Case is referred to appropriate office
and/or agency and
Complainant is notified

No

Acceptance Letter sent to Complainant within 5 Calendar Days

Does the complaint allege discrimination on the basis of age?

Yes

Case is forwarded to FMCS for mediation (within 10 days of receipt)

No

Is additional information required from Complainant?

Yes

20-day Letter sent to Complainant

No

An investigation is determined necessary

10 Days

Was complaint submitted thru FNS Admin. or USDA Sec.?

Yes

Investigation Completed

No

Region prepares and submits Investigative Report to HQ

Region issues Decision Letter

FNS HQ prepares and issues Final Agency Decision

Regions report to HQ Quarterly on Regional and State Decisions

State prepares and submits Decision Report to Region within 5 Days

Region Concurs and Decision Letter is Issued by State

45 Days

Review of representative case files of similarly situated program participants

Contact with State Agency for a response to allegations

Contact with Complainant & Review of Case File

State or Region Begins Investigation Process

45 Days

Was investigation performed by State?

Yes

Investigation Completed

No

Region prepares and submits Investigative Report to HQ

Region issues Decision Letter

FNS HQ prepares and issues Final Agency Decision

Regions report to HQ Quarterly on Regional and State Decisions

State prepares and submits Decision Report to Region within 5 Days

Region Concurs and Decision Letter is Issued by State

A

Maximum Time to Process Complaint = 90 Days
(From Acceptance to Issuance of HQ FAD, State or Regional Decision Letter)

End

90 Days
Where Can Civil Rights Complaints be Given?

Complainants may choose to:

• Contact USDA directly or
• Contact the State Agency directly, or
• Notify the SFA or Institution of their complaint

SFAs and Institutions must forward all discrimination complaints received regarding Child Nutrition Programs to their State Agency within 5 working days.
Resolution of Non-Compliance

• Non-compliance: a finding of noncompliance may be the result of a routine review, a special review or an investigation. Noncompliance is a factual finding that any CR requirement, as provided by law, regulation, policy, instruction or guidelines, is not being adhered to.

• Achieving Voluntary Compliance: once noncompliance is determined, steps must be taken immediately to obtain voluntary compliance.

• Termination or Suspension of Assistance: as a last resort, if voluntary compliance is not completed within the allotted time period termination or suspension of assistance may result.
ENSURE ACCESS FOR PEOPLE WITH DISABILITIES!

- Parking lot, entrances and exits, halls, elevators, rest rooms, sign language interpreters, Braille signage, and service animals
- Alternative arrangements for service
Conflict Resolution

In no way is a SFA to impede with a customer’s right to file a civil rights complaint. However, most conflicts are easily resolved by using appropriate tools. Conflict resolution consists of useful skills to assist with the solution of complaints. These skills include:

- Using a win/win approach: change the conflict from an attack and defense to cooperation and avoid the desire to blame.
- Use a creative response: turn problems into possibilities to improve the situation.
- Demonstrate empathy: help others feel that they are understood by being an active listener.
- Appropriate assertiveness: state your case without arousing the defenses of another person. Remember to use “I” statements to communicate your feelings directly.
- Manage emotions: stick strictly to the facts of the complaint and communicate your feelings directly.
- Have a willingness to resolve- identify barriers to a resolution and overcome those barriers.
- Avoid repeating the situation.
Customer Service

*The Platinum Rule*

Treat others the way **THEY** want to be treated!

Good service makes the difference!
Customer Service

All participants must be treated in the same manner:

- seating arrangements
- serving lines
- services and facilities
- assignment of eating periods
- methods of selection for application approval processes
Civil Rights Training Requirements

• Annual training is required for all “frontline staff”.

  • Frontline Staff include those who interact with program applicants or participants and those who supervise frontline staff.

  • This training module can be used to meet this annual training requirement.
Civil Rights Training

- USDA
- State Agency
- Local Agencies
- Frontline Staff
Civil Rights Training

- Training of Frontline Staff is required on an annual basis.
- Resources that are available to help you meet that requirement:
  - This recorded training module
  - Civil Rights brochure
  - Review of the USDA’s Instruction 113-1 (Civil Rights Compliance & Enforcement)

*** Ensure that you document the date, what resources were utilized and who completed the annual training. Sample documentation forms are available on our Civil Rights webpage.
QUIZ
1) ABC-123 Kids Care scheduled and held its annual Civil Rights training for frontline staff on May 13th. On August 20th a new teacher named Tina begins working at the center. When should Tina receive her first training on Civil Rights?

A. Next year at their annual civil rights training

B. When the State Agency has time to train her

C. It should be a part of her new staff member orientation
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C) It should be a part of her new staff member orientation
2) Occasionally the cafeteria will have leftovers, who can have some of the leftovers?

A) the football team

B) the boys

C) the 12th graders

D) All students
2) Occasionally the cafeteria will have leftovers, who can have some of the leftovers?

A. the football team
B. the boys
C. the 12th graders
D. All students
3) Its Pizza Day, the most popular day in the cafeteria. The cafeteria runs out of pizza as three Hispanic students come through the line and the cafeteria staff let them know that they are out of pizza. Then a couple of minutes later a white student comes through the line and gets a piece of pizza. When asked the cafeteria worker states that the last child is his neighbor and he promised that he would save that student a piece of pizza. Is this discriminatory?

A  Yes

B  No
3) Its Pizza Day, the most popular day in the cafeteria. The cafeteria runs out of pizza as three Hispanic students come through the line and the cafeteria staff let them know that they are out of pizza. Then a couple of minutes later a white student comes through the line and gets a piece of pizza. When asked the cafeteria worker states that the last child is his neighbor and he promised that he would save that student a piece of pizza. Is this discriminatory?

A

Yes. Even if the cafeteria worker just thought they were being nice and saving their neighbor a piece of pizza this could be perceived as discriminatory and should not be done.

B

No
4) Is a child care center that participates in the Child and Adult Food Care Program (CACFP) required to provide infant foods and/or formula to infants in their care?

A. No. Parents need to provide formula and infant food.

B. Yes. All children who attend a center must be provided equal access to the benefits of the CACFP. Therefore, infant formula and food must be offered to infants at the center and parents cannot be asked or required to supply these items. To withhold the program from any eligible age group is age discrimination.

C. Depends. If the child requires a special formula due to a disability then the parents need to provide the formula and food.
4) Is a child care center that participates in the Child and Adult Food Care Program (CACFP) required to provide infant foods and/or formula to infants in their care?

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C. Depends. If the child requires a special formula due to a disability then the parents need to provide the formula and food.
5) Can a site seat all children that speak the same language at the same table? For ex. have all students that speak Russian sit together at the same table and all students that speak Vietnamese at a different table.

A: Yes
B: No
5) Can a site seat all children that speak the same language at the same table? For ex. have all students that speak Russian sit together at the same table and all students that speak Vietnamese at a different table.

**A**

Yes

**B**

No. Segregating or separating children who share particular characteristics into groups would be considered a civil rights issue and discrimination based on the protected class of national origin.

NOTE: Be careful of implied segregation, such as seating all boys or girls at separate tables. This is a questionable practice unless it is done for disciplinary or other legitimate reasons.
6) A family does not want to identify their race or ethnic background on the Household Eligibility Application. What should the staff do?

A. The application is incomplete – return it to the household to complete that section of the application.

B. Leave that section of the application blank – you don’t need that information.

C. Have staff complete that section based on a visual observation.
6) A family does not want to identify their race or ethnic background on the Household Eligibility Application. What should the staff do?

A. The application is incomplete – return it to the household to complete that section of the application.

B. Leave that section of the application blank – you don’t need that information.

C. Have staff complete that section based on a visual observation.
7) You receive a physicians statement from a parent that indicates that a child has PKU, the doctors statement indicates that PKU is a disability and the Dr. provides a list of food items that the child should not receive and provides a list of food items that the child may to replace those items they can not have. What responsibilities does the site have in regards to this child’s meals?

A. None. The parent should provide this child’s meals.

B. The school must follow the Dr.’s orders.

C. The accommodations would be costly, therefore the school can make those accommodations and can charge $2.00 more per meal in order to cover the added cost to prepare that meal.
7) You receive a physicians statement from a parent that indicates that a child has PKU, the doctors statement indicates that PKU is a disability and the Dr. provides a list of food items that the child should not receive and provides a list of food items that the child may to replace those items they can not have. What responsibilities does the site have in regards to this child’s meals?

A. None. The parent should provide this child’s meals.

B. The site must follow the Dr.’s orders. Accommodations must be made for disabilities. The Dr. needs to provide detailed information on what should be omitted from the diet and what to replace those items with. Those accommodations must be made with no additional cost to household for that meal.

C. The accommodations would be costly, therefore the school can make those accommodations and can charge $2.00 more per meal in order to cover the added cost to prepare that meal.

NOTE: Accommodations are only required for Disabilities. Accommodations are not required based on requests or likes/dislikes.
8) A family files a civil rights complaint against a child care center. The child care center wants to find a way to kick the family out of the child care center. Is this allowable?

A. No. Retaliation is not allowed.

B. Yes. The child care center can kick out any households that they wish to.
8) A family files a civil rights complaint against a child care center. The child care center wants to find a way to kick the family out of the child care center. Is this allowable?

**A**
No. Retaliation is not allowed. The laws prohibit recipients of federal financial assistance from intimidating or retaliating against anyone because he/she has either taken action or participated in action to secure rights protected by these laws. Even if the complainant had no grounds for filing the original complaint, you cannot retaliate for filing a complaint.

**B**
Yes. The child care center can kick out any households that they wish to.
Contact Information
Illinois State Board of Education- Nutrition & Wellness Programs

www.isbe.net/nutrition
800/545-7892
cnp@isbe.net
Certificate of Completion

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